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Republic of the Philippines PROVINCE OF LEYTE

Item No.: 12

Date: 3 1 JAN 2023

Province of Leyte
Legal Office

PROVINCIAL LEGAL OFFICE

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2nd Indorsement January 18, 2022

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through the SP Secretary, the attached Ordinance No. 11 S. 2022 of the SB of Merida, Leyte, recommending for the declaration of its validity pursuant to its power under Section 56 (c) of R.A. 7160, the same being, to the opinion of the Provincial Legal Office (PLO), an exercise of the power essential to the promotion of the General Welfare, authorized under Section 16 of the Code.

ATTY. JOSE RAYMUND A. ACOL Asst. Provincial Legal Officer

Republic of the Philippines PROVINCE OF LEYTE Tacloban City

OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1st INDORSEMENT 17 January 2023 Province of Leyte
Legal Office
Received: American Date: 1-17-23

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed <u>MUNICIPAL ORDINANCE NO. 11</u>, SERIES OF 2022 OF THE MUNICIPALITY OF <u>MERIDA</u>, <u>LEYTE</u>, ENTITLED: AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION OF LOCALLY FUNDED PROGRAMS AND PROJECTS AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF MERIDA, LEYTE.

FLORINDA JI S. UYVICO Secretary to the Board



Republic of the Philippines Province of Leyte MUNICIPALITY OF MERIDA

SANGGUNIANG PANLALAWIGAN

OFFICE OF THE SANGGUNIANG BAYAN

PROVINCE OF LEYTE

January 11, 2023

THE SANGGUNIANG PANLALAWIGAN OF LEYTE SP LEGISLATIVE BUILDING CAPITOL GROUNDS TACLOBAN CITY

DEAR HONORABLE SP MEMBERS;

I HAVE THE HONOR TO SUBMIT TO THE SANGGUNIANG PANLALAWIGAN OF LEYTE COPIES OF MUNICIPAL ORDINANCE NO. 11, SERIES OF 2022 – "AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION OF LOCALLY FUNDED PROGRAMS AND PROJECTS AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF MERIDA, LEYTE" ENACTED BY THE 18TH COUNCIL OF MERIDA, LEYTE FOR REVIEW AND CONSIDERATION.

HOPING EVERYTHING IS IN ORDER.

THANK YOU

RESPECTFULLY

JOSELITO TO SELES

Secretary to the Sangguniang Bayan



Republic of the Philippines Province of Leyte MUNICIPALITY OF MERIDA

SANGGUNIANG BAYAN

SANGGUNIANG PANLALAWIGAN

8:45 and

EXCERPT FROM THE MINUTES OF THE 20TH REGULAR SESSION OF THE SANGGUNIANG BAYAN (18TH COUNCIL), MERIDA, LEYTE HELD ON NOVEMBER 14, 2022 AT THE LEGISLATIVE BUILDING SESSION HALL.

-RESOLUTION NO. 18-22-201-

A RESOLUTION APPROVING MUNICIPAL ORDINANCE 11, SERIES OF 2022 "AN ORIDNANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION OF LOCALLY FUNDED PROGRAMS AND PROJECTS AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF MERIDA, LEYTE."

NOW, WHEREFORE, ON MOTION OF Hon. Nenfa C. Oyao Chairman of the Committee on Women, Family Relations, and Social Services, duly seconded by Hon. Camilo L. Dejon, BE IT RESOLVED TO

-MUNICIPAL ORDINANCE NO. 11--SERIES OF 2022-

"AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION OF LOCALLY FUNDED PROGRAMS AND PROJECTS AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF MERIDA, LEYTE."

SECTION 1. Declaration of Policy – it is hereby declared the policy of the Municipality to promote community participation, transparency, and accountability in the identification prioritization, resource allocation, and monitoring and evaluation of locally funded programs and projects including operating and maintenance of the same. Toward this end, the Community Driven Development (CDD) approaches hereby institutionalized and some of the activities in the Community Empowerment Activity Cycle (CEAC) specifically Participatory Situation Analysis, Barangay Assembly, Criteria Setting, Resource Allocation through, counter-parting, Project Development through Functional Committees of the MDC. Project Implementation through volunteers for selected projects, Project Monitoring and Evaluation and Project Sustainability and Maintenance are hereby adopted as strategies in pursuing, and attaining development goals.

Section 1. Declaration of Policy – it is hereby declared the policy of the Municipality to promote community participation, transparency, and accountability in the identification prioritization resource allocation, and monitoring and evaluation of locally funded programs and projects including operation and maintenance of the same. Toward this end, the Community Driven Development (CO) approaches hereby institutionalized and some of the activities in the Community Empowerment Activity Cycle (CEAC) specifically Participatory Situational Analysis, Barangay Assembly, Criteria Setting, Resource Allocation through counter-parting, Project Development through Functional Committees of the MDC. Project Implementation through volunteers for selected projects, Project Monitoring and Evaluation and Project Sustainability and Maintenance are hereby adopted as strategies in pursuing, and attaining development goals.

SECTION 2. Definition of Terms - as used in the ordinance, the following terms shall mean;

COMMUNITY DRIVEN DEVELOPMENT (CDD) – is an alternative development strategy where the community especially the poor people are tapped and develop as initiators and collaborators of resources for said transformation. It is an approach that aims at giving the people control over decisions and resources for the development at the local level.

COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC) - refers to a multi-activity process designed to systematically mobilize the capacity of the local people to prioritize their development needs, design activities, seek technical assistance, manage resources and implement and sustain development actions.

PARTICIPATORY SITUATIONAL ANALYSIS (PSA) – is a method of collective information sharing and analysis that can be used for a variety purpose, including but not limited to strengthening organization, design and implementation of program and projects, monitoring and evaluation and drafting of community development plans. As a research method, the purpose of PSA is to mobilize local communities to share information about local identification about local conditions from their own perspectives.

BARANGAY ASSEMBLY - is a gathering of all persons who are actual residents of the Barangay for at least six (6) months, fifteen (15) years of age or over, citizens of the Philippines, and duly registered in the list of Barangay Assembly members.

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CRITERIA SETTING - is a method of development for selecting the most appropriate and responsive development interventions to address identified poverty issues for the prioritization.

Section 3. Sustainability Mechanism - the following activities are hereby adopted and institutionalized under the following components, to wit;

3.1 DEVELOPMENT PLANNING

Participatory Situational Analysis (PSA) shall be adopted as a method of collective information sharing and analysis of prevailing situation of the community. This shall be undertaken in the barangay level.

Participatory Situational Analysis (PSA) outputs shall be validated by the community through a barangay assembly.

The strengthening of Community Based Organizations (CBOs) participation in the development planning, shall be sustained by the increased membership of the same in the Barangay Development Council and Municipal Development Council.

3.2 CRITERIA SETTING

List of the community problems that need to be addressed listed by priority, and based on the results of the consolidated Municipal PSA outputs.

3.3 RESOURCE ALLOCATION

Counter parting scheme between the BLGU/MLGU and the Community in the allocation of funds project shall be institutionalized.

Packaging of project proposals to include the program of works, technical plan and design shall be undertaken for prioritized projects before the project proposal is submitted for accessing of funds from other sources.

3.4 PROJECT IMPLEMENTATION

Labor counter parting through the labor matrix shall be sustained when implementing project funded through counter parting between and among the BLGU, MLGU and the community.

Community volunteerism in the implementation of projects shall be encourage when implementing projects funded through counter parting scheme the BLGU, MLGU like volunteers for the organized groups such as the Project Implementation Team, and Monitoring and Inventory Team.

Procurement procedures provided under RA 9184 otherwise known as Government Procurement Reform Act shall be strictly observed.

FROJECT MONITORING AND EVALUATION

Project and Monitoring Evaluation shall be conducted by the duly constituted Municipal Project Monitoring Team which shall be composed of multi-sectoral representative from both the MLGU, BLGU and NGOs/CSOs.

Project Monitoring and Evaluation Reports verified issues and concerned shall be submitted to the Municipal Development Council (MDC) for appropriate action.

3.6 POST PROJECT COMPLETION

Operation and Maintenance (O&M) Group shall be organized to oversee the operation maintenance of completed sub-projects funded through the counter parting scheme.

Operation and Maintenance Plan and Policies shall be formulated for every project that has been completed funded out the counter parting scheme.

SECTION 4. Requirements and Sanction-In order to ensure sustainability and Institutionalization of the Community Driven Development (CDD) approach and good practices experienced during the KALAHI-CIDSS implementation the following requirements and sanctions shall be strictly imposed

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(CONTINUATION OF RESOLUTION NO. 18-22-201 MUNICIPAL ORDINANCE NO. 11, SERIES OF 2022, DATED NOVEMBER 14, 2022.....//03)

- No project of the barangay shall be included in the Comprehensive Development Plan and 4.1 other list of projects for funding allocation unless the project has been identified during the PSA workshop and validated by the community in a Barangay Assembly-Compliance of this requirements shall be proven by the minutes no proceedings of PSA Workshop and the Barangay Assembly and the attendance of participation during the Barangay Assembly.
- NO request for funding assistance by a Barangay from the MLGU for the implementation of its prioritized sub-project shall be granted unless the barangay will provide a counterpart either cash or in-kind. Availability of budget or appropriation ordinance while its counterpart in-kind shall be proven through a resolution of the Sangguniang Bayan indicating in the said resolution the type of in-kind counterpart and the cash value of the in-kind contribution. If the counterpart is through labor, $a\ labor\ matrix\ shall\ be\ prepared\ indicating\ the\ amount\ that\ the\ laborer\ or\ the\ worker\ shall\ contribute.$
- All request by the barangay for the implementation of project through counter parting scheme shall be accompanied with the Program of Work Technical Plans and design.
- Request for financial assistance by a barangay from other sources other than MLGU could be 4.4 endorsed by the Sangguniang Bayan if it is accompanied by the program of work, technical plans and design and resolution of the Sangguniang Barangay.
- In implementing projects using counter-party scheme between the MLGU and BLGU, cash counter-part of MLGU shall be transferred to the BLGU account. The BLGU shall take the lead in the implementation of the project. However, said counter parting engagement shall be covered by a Memorandum of Agreement by and between the MLGU and the BLGU. MOA shall outline the Memorandum of Agreement by and between the MLGU and the BLGU. MOA shall outline the implementation guidelines to ensure that funds are protected from misuse and that the desired accomplishment of the projects shall be attained. Conditions in the MOA may include the inspectorate authority of the MLGU as to the physical accomplishment through the municipal Engineer and as to financial transaction for the accountant to be allowed to evaluate financial documents including disbursement vouchers and its supporting paper.
- No implementation of a priority project of a barangay utilizing a counter parting schame between the Barangay and the MLGU shall be untaken if the fund allocation for the specific project by the BLGU. MLGU and the community including in-kind contribution will not able to produce a projec that can be utilized for its desired purpose after the fund has been exhausted.
- The Barangay Officials shall take the lead in the implementation of a priority project of the barangay through counter parting scheme. However, organized volunteer groups shall be tapped such as the Project Implementation Team, Monitoring and Inventory Team to assist the Implementation of
- Procurement Procedures under RA 9184 shall strictly be observed. 4.8
- $Allocation\ of\ Local\ Counterpart\ Contribution\ (LCC)\ of\ the\ MLGU\ in\ its\ Annual\ Budget$ in order to ensure that the local counter parting scheme in the implementation of the priority projects shall be undertaken, the MLGU shall allocate at least twenty-percent (20%) of its twenty percent (20%) Development Fund (DF) as local counterpart contribution (LCC). This fund shall be utilized solely for the counter parting engagement with the different barangays in the municipality.
- SECTION 6. Prioritization by the Municipal Development Council- Considering the meagre sources of the both the barangay and the municipal government that can be utilized in implementing priority projects of the barangay, prioritization shall be undertaken as an option to maximize the utilization of fund for projects that have a greater impact to the community. For this purpose, the municipal Development Council being the highest planning body of the municipality shall conduct the prioritization of projects of different barangays for the purpose of allocating funds from LCC of the
- SECTION 7. Scope and Coverage of the Ordinance- the ordinance shall cover only project locally funded through counter parting scheme between the MLGU, BLGU and the community. It shall not cover projects in the locality funded from outside sources unless, however the funding agency or entity shalf allow to implement the projects in the way it is desired in this ordinance in which case orresponding MOA shall be enacted.

Continuing Engagement of the Municipal Inter Agency Committee (MIAC) in CDD Activities - the MIAC composed of Heads Department of the LGU and the National Government Agencies shall continue to exist and perform. Technical assistance shall dontinue to be provided to the barangays in order to sustain the good practices and CDD technology.

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(CONTINUATION OF RESOLUTION NO. 18-22-201 MUNICIPAL ORDINANCE NO. 11, SERIES OF 2022, DATED NOVEMBER 14, 2022.....//04)

Transparency and Accountability Mechanism- In order to promote transparency and accountability, a transparency billboard shall be constructed within the projects site indicating there of the nature of the project, total project cost, duration of the project and the counterpart contribution of participating entities. During the implementation of the project, the physical accomplishment and financial report shall be posted in the barangay hall and other conspicuous places so that the public may know and be informed of the project implementation status.

SECTION 10. Repeating Clause - All ordinances, rules and regulations inconsistent here with are hereby repeated or modified accordingly.

SECTION 11. Effectivity - This Ordinance shall take effect immediately.

ENACTED BY THE SANG- SESSION HELD ON THE	GUNIANG BAYAN (18TH COUNCIL) OF MEH 14TH DAY OF NOVEMBER, 2022	RIDA, LEYTE AT ITS REGULAI
APPROVED UNANIMOUS	ELY.	
CHENIL C. CALDERON Municipal Councilor Assistant Floor Leader	SANGGUNIANG BAYAN MEMBE JOH A. MARSON Municipal Councilor	ERS SUS ANTONIO R. MARTINEZ Municipal Councilor
EMARITO A LUZARES Municipal Councilor Majority Floor Leader	CAMILO L. DEJON Municipal Councilor	FELIPE H. PHREZ, JR. Municipal councilor
NENTA C. OYAO Municipal Councilor	STEPHANIE M. MIRALLES Municipal Councilor	AMELITA R. GALAM Ex Officio (LnB President) (O.B. Palo, Leyte)
1	RALPH STEWN MIRALLES Ex-Officio (Mun. Stevenstion President)	
APPROVED BY HIS HONO	R, THE MUNICIPAL MAYOR ON	_ <i>2022</i> .

APPROVED BY:

ENGR. ROLANDO M. WASENCIO Municipal Mayor

ATTESTED R

PHIALENE ROSAHI C. BARONDA Secretary to the Mayor

CERTIFIED BY:

RODRIGO M. WENCESLAO Municipal Vice Major/Presiding Officer

JOSELITO T. DAVOS ANGELES Secretary to the Sangguniang Bayan



Republic of the Philippines Province of Leyte MUNICIPALITY OF MERIDA

OFFICE OF THE SANGGUNIANG BAYAN

CERTIFICATION

TO WHOM IT MAY CONCERN:

THIS IS TO CERTIFY that MUNICIPAL ORDINANCE NO. 11, SERIES OF 2022 — "AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION OF LOCALLY FUNDED PROGRAMS AND PROJECTS AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF MERIDA, LEYTE" had been posted in three (3) conspicuous places in the locality within three (3) consecutive weeks from NOVEMBER 29, 2022 to DECEMBER 13, 2022.

THIS CERTIFICATION has been issued in compliance to Section 511 (1), Title One, book IV of RA 7160, otherwise known as the Local Government Code of 1991.

DONE AND ISSUED this 11TH day of January 2023 at Merida, Leyle, Philippines.

JOSELITO 1. 95 OS ANGELES Secretary on the Sanggunian