

Republic of the Philippines
PROVINCE OF LEYTE
Palo, Leyte



PROVINCIAL LEGAL OFFICE

2nd INDORSEMENT June 30, 2023 Province of Leyte

Legal Office

Released: 750.23

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through the SP Secretary, the attached Ordinance No. 2023-08 of the Sangguniang Bayan of Albuera, Leyte, recommending for the declaration of its validity, pursuant to its power under Section 56 (C) of R.A. 7160, to the opinion of the Provincial Legal Office (PLO), an exercise of the power essential to the promotion of the General Welfare, and Enhance Economic Prosperity, authorized under Section 16 of the Code.

ATTY. JOSE RAYMUND A. ACOL
Asst. Provincial Legal Officer

Republic of the Philippines PROVINCE OF LEYTE Palo, Leyte

OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1ST INDORSEMENT 27 June 2023

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **MUNICIPAL ORDINANCE NO. 2023-08** of the **MUNICIPALITY OF ALBUERA**, **LEYTE**, entitled: An Ordinance Institutionalizing the Community Driven Development (CDD) Approach in the Identification, Prioritization, Resources Allocation of Locally Funded Programs and Projects and Adopting Some of the Activities in the Community Empowerment Activity Cycle (CEAC) as the Strategy in Pursuing and Attaining Development Goats in the Municipality of Albuera, Leyte.

FLORINDA JL SUYVICO Secretary to the Sangguniang



OFFICE OF THE SANGGUNIANG BAYAN SECRETARIAT

TRANSMITTAL

SANGGUNIANG PANLALAWIGAN

PART OF THE PROPERTY OF THE PART OF THE PA

PROVINCE OF LEYTE

June 27, 2023

Hon. Leonardo Javier, Jr.Vice-Governor
Province of Leyte
Palo, Leyte

Thru: Florinda Jill S. Uyvico

Secretary of the Sanggunian

Province of Leyte

Dear Vice Governor Javier:

Respectfully transmitting herein Ordinance No. 2023-08, "An Ordinance Institutionalizing the Community Driven Development (CDD) approach in the identification, prioritization, resources allocation of locally funded programs and projects and adopting some of the activities in the Community Empowerment Activity Cycle (CEAC) as the strategy in pursuing and attaining development goals in the Municipality of Albuera, Leyte."

Please acknowledge receipt hereof.

Very truly yours,

PAMELA M. BOHOLST, MPA

Secretary to the Sangguniang Bayan I



OFFICE OF THE SANGGUNIANG BAYAN

CERTIFICATION

TO THE CONCERNED:

THIS IS TO CERTIFY that Ordinance No. 2023-08, "An Ordinance Institutionalizing the Community Driven Development (CDD) approach in the identification, prioritization, resources allocation of locally funded programs and projects and adopting some of the activities in the Community Empowerment Activity Cycle (CEAC) as the strategy in pursuing and attaining development goals in the Municipality of Albuera, Leyte," has been posted in the bulletin board of the Sangguniang Bayan of Albuera, Leyte on June 21, 2023 and shall remain posted until a period of two (2) consecutive weeks thereof.

ISSUED this 26th day of June 2023 at Albuera, Leyte, Philippines.

PAMELA M. BOHOLST, MPA
Secretary to the Sangguniang Bayan I

SANGGUNIANG PANLALAWIGAN

SIXTO B. DELA VICTORIA

IMELDA AFADUL

Republic of the Philippines PROVINCE OF LEYTE

Municipality of Albuera OFFICE OF THE SANGGUNIANG BAYAN

EXCERPT FROM THE MINUTES OF THE 49TH REGULAR SESSION OF THE SANGGUNIANG BAYAN HELD AT THE BARANGAY HALL, POBLACION, ALBUERA, LEYTE ON JUNE 13, 2023

ORDINANCE NO. 2023-08

AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCES ALLOCATION OF LOCALLY FUNDED PROGRAMS AND PROJECTS AND ADOPTING SOME OF ACTIVITIES IN THE COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC) AS THE STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF ALBUERA, LEYTE.

INTRODUCED BY: HON. MARY JANE B. CAGULA

WHEREAS, the municipality of Albuera has been recipient of the Kapit Bisig Laban sa Kahirapan - Comprehensive and Integrated Delivery of Social Services (KALAHI-CIDSS) a poverty reduction project of the government of the Philippines. Implemented by the Department of Social Welfare and Development (DSWD) with financing assistance from the World Bank;

WHEREAS, the project aims to reduce poverty by 1) empowering the poor to participate meaningfully in development, and 2) making development responsive to the needs of the citizen by making local governance processes and systems more participatory, transparent and accountable.

WHEREAS, very recently also the Municipality of Albuera, Leyte benefited from "Kalahi-CIDSS Community Driven Development Thematic LGU Led Implementation" using community driven approaches in the LGU Local Planning and Budgeting Processes; the principles of participation, transparency and accountability were built into the Municipality's local development planning and budgeting cycle.

WHEREAS, through the Community Driven Development (CDD) strategy, the KALAHI-CIDSS and Community Driven Development Thematic LGU LED implementation in Albuera 1) promoted the active engagement of citizens in the development process; 2) encourage greater collaboration between local government leaders and citizens; 3) mobilized and used resources that addressed expressed needs of the poor particularly those assigned with the Millennium Development Goals (MDG), and the same time minimized and even eliminated corruption and waste; and 4) increased both the capacity and the capability of the local government units and ordinary citizens to design, implement, manage and sustain development initiative.

WHEREAS, these gains and good practices must be sustained through the institutionalization of the Community Driven Development (CDD) approach based on the sustainability plan through the enactment of policy legislation.

BE IT ORDAINED by the Sangguniang Bayan of Albuera, Leyte in regular session assembled, that:



BANTASAN

ALBERTO SUMALJAG TO

SECTION 1. TITLE. This Ordinance shall be known as the "AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCES ALLOCATION OF LOCALLY FUNDED PROGRAMS AND PROJECTS AND ADOPTING SOME OF THE ACTIVITIES IN THE COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC) AS THE STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF ALBUERA, LEYTE", otherwise known as "THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH INSTITUTIONALIZATION ORDINANCE OF ALBUERA, LEYTE"

SECTION 2. DECLARATION OF POLICY - it is the declared policy of the Municipality to promote participation, transparency and accountability in the identification, prioritization, resources allocation and implementation of locally funded programs and projects including operation and maintenance of the same. Towards the end, the Community Driven Development (CDD) approach is hereby institutionalized and some of the activities in the Community Empowerment Activity Cycle (CEAC) specifically Participatory Situational Analysis, Barangay Assembly, Resources Allocation through counter parting, Project Development through the Project Preparation Team, Project Implementation through the volunteers, Project Sustainability and Operation and Maintenance are hereby adopted as the strategies in pursuing and attaining development goals.

SECTION 3. DEFINITION OF TERMS - As used in the Ordinance, the following terms shall mean:

- INSTITUTIONALIZE to make into an established law, custom, practice, system, etc.
- b. COMMUNITY DRIVEN DEVELOPMENT (CDD) is an alternative development strategy where the community especially the poor people are tapped and developed as initiators and collaborators of resources for said transformation. It is an approach that aims at giving the people control over decisions and resources for the development at the local level.
- COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC) refers to a multiactivity process designed to systematically mobilize the capacity of the local people to prioritize their development needs, design activities, seek technical assistance, manage resources and implement and sustain development actions.
- d. BARANGAY ASSEMBLY is a gathering of all barangay residents who are at least 15 years old and above, Filipino and listed in the records as members of the barangay assembly (Local Government Code of 1991, RA 2160).
- PARTICIPATORY SITUATIONAL ANALYSIS (PSA) is a method of collective information sharing and analysis that can be used for a variety of purpose, including but not limited to strengthening organization, design and implementation of programs and projects, monitoring and evaluation and drafting of community development plans. As a research method, the purpose of PSA is to mobilize local communities to share information about local conditions from their own perspective.

SECTION 4. SUSTAINABILITY MECHANISIM – The following activities are hereby adopted and institutionalized under the following components to wit:

4.1 Development Planning:

- a) Participatory Situational Analysis (PSA) shall be adopted as a method of collective information sharing and analysis of prevailing situation of the community. This shall be undertaken in the barangay level.
- b) Participatory Situational Analysis (PSA) outputs shall be validated by the community through a barangay assembly.

ANA LIZA E. DELA VICTORIA

ALBERT TELMALJAG JOYS HATRICIO

- c) Participatory Situational Analysis (PSA) outputs shall be used as an input to development plans both the Barangay Development Plan and the Comprehensive Development Plan of the Municipality.
- d) The strengthening of Community Based Organizations (CBOs) participation in development planning shall be sustained by the increased membership of the same in the Barangay Development Council and Municipal Development Council.

4.2 Resource Allocation:

- a) Counter parting scheme between the BLGU/MLGU and the community in the allocation of funds for locally funded projects shall be institutionalized.
- b) Packaging of project proposals to include the program of work, technical plan and design shall be undertaken for prioritized projects before the project proposal is submitted for accessing of funds from other sources.

4.3 Project Implementation:

- a) Labor counter parting through the labor matrix shall be sustained when implementing projects funded through counter parting scheme between and among the BLGU, MLGU and the community.
- b) Community Volunteerism in the implementation o projects shall be encouraged when implementing projects funded through counter parting scheme between the BLGU and MLGU like volunteers for the organized groups such as the Project Implementation Team, Monitoring Team, Procurement Team and Bids and Awards Committee, etc.
- c) Procurement procedures as provided under RA 9184 otherwise known as Government Procurement Reform Acts shall be strictly observed.

4.4 Post Project Completion:

- a) Operation and Maintenance Group shall be organized to oversee the operation and maintenance of completed projects funded through the counter parting scheme.
- b) Operation and Maintenance Plan and policies shall be formulated for every project that has been completed funded out of the counter parting scheme.
- **SECTION 5. REQUIREMENTS AND SANCTIONS** in order to ensure the sustainability and institutionalization of the Community Driven Development (CDD) approach and the good practices experienced during the KALAHI-CIDSS implementation, the following requirements and sanctions shall be strictly imposed:
- 5.1 No project of the barangay shall be included in the Comprehensive Development Plan and other lists of funding allocation unless the project has been identified during the PSA workshop and validated by the community in a barangay assembly compliance of this requirement shall be proven by the minutes of the proceedings of the PSA workshop and the Barangay Assembly and the attendance of the participants during the barangay assembly.
- 5.2 No request of funding assistance by a barangay from the MLGU for the implementation of its prioritized projects shall be granted unless the barangay will provide a counterpart either in cash or in kind. Availability of the cash of the barangay to the project shall be shown through its annual budget or appropriation ordinance while its counterpart in kind shall be proven through a resolution of the Sangguniang Barangay indicating in the said resolution the type of in-kind counterpart and the cash value of the kind contribution. If the counterpart is through labor, a labor matrix shall be prepared indicating amount that the laborer or worker shall contribute.



LBERTO SUMALJAG

JO STATRICTO

PAMELA M. BOHOLS

5.3 All requests by the barangay for the implementation of project through counter parting scheme shall be accompanied with the Program of Work, technical plans and design.

5.4 In implementing projects using counter parting scheme between the MLGU and BLGU, cash counterpart of the MLGU shall be transferred to the BLGU account. The BLGU shall take the lead the implementation of the projects. However, said counter parting engagement shall be covered by a Memorandum of Agreement by and between the MLGU and the BLGU. The MOA shall outline the implementation guidelines to ensure that funds are protected from misuse and that the desired accomplishment of the project shall be attained. Conditions in the MOA may include the inspectorate authority of the MLGU as to the Physical Accomplishment through the Municipal Engineer and as to the financial transaction for the accountant to be allowed to evaluate financial documents including disbursement vouchers and its supporting papers.

5.5 No implementation of a priority project of a barangay utilizing a counter parting scheme between the barangay and MLGU shall be undertaken if the fund allocated for the specific project by the BLGU, MLGU and the community including in kind contribution will not be able to produce a project that can be utilized for its desired purpose after the fund has been exhausted.

5.6 The Barangay Official shall take the lead in the implementation of a priority projects of the Barangay through counter parting scheme. However, organized volunteer groups shall be tapped such as the Project Implementation Team, Monitoring and Inventory Team, Procurement Team and Bids and Awards Committee to assist in the implementation of the project.

5.7 Procurement Procedures under RA 9184 shall strictly be observed.

SECTION 6. ALLOCATION OF LOCAL COUNTERPART CONTRIBUTION (LCC) OF THE MLGU IN ITS ANNUAL BUDGET – In order to ensure that the local counter parting scheme in the implementation of the priority projects shall be undertaken, the MLGU shall allocate local counterpart contribution (LCC). This fund shall be utilized solely for the counter parting engagement in the municipality.

SECTION 7. PRIORITIZATION BY THE MUNICIPAL DEVELOPMENT COUNCIL — Considering the meager resources of both the barangay and the municipal government that can be utilized in implementing priority projects for the barangay, prioritization shall be undertaken as an option to maximize the utilization of fund for projects that have a greater impact to the community. For this purpose, the Municipal Development Council being the highest planning body of the municipality shall conduct the prioritization of projects of the different barangays for the purpose of allocating funds from LCC of the municipal government.

SECTION 8. SCOPE AND COVERAGE OF THE ORDINANCE – The Ordinance shall cover only project locally funded through counter parting scheme between the MLGU, BLGU and the community. It shall not cover projects in the locality funded from outside sources unless, however the funding agency or entity shall allow to implement the project in the way it is desired in this Ordinance in which case a corresponding MOA shall be enacted.

SECTION 9. CONTINUING ENGAGEMENT OF THE MUNICIPAL INTER – AGENCY COMMITTEE (MIAC) IN CDD ACTIVITIES – The MIAC composed of heads of departments of the LGU and the National Government Agencies shall continue to exist and perform. Its mandated functions as provided in the Executive Order No. 17-64, series of 2018. Technical assistance shall continue to be provided to the barangays on order to sustain the good practices and CDD technology.

SECTION 10. TRANSPARENCY AND ACCOUNTABILITY MECHANISM – In order to promote transparency and accountability, a transparency billboard shall be constructed within the project site indicating thereof the nature of the project, total project cost, duration of the project and the counterpart contribution of participating entities. During the implementation of the

LENY S. BILBAO

MANUEL E. BANTASAN

ANA LIZA E. DELA VICTORIA

LBERTO C SUMALJAG

PANELAM. BOHOLS

project, the physical accomplishment and financial report shall be posted in the barangay hall and other conspicuous places so that the public may know and be informed of the project implementation status.

SECTION 11. CREATION OF COMMUNITY DRIVEN DEVELOPMENT (CDD) UNIT AND DESIGNATION OF A CDD FOCAL PERSON IN THE MLGU - The Local Chief Executive is hereby authorized to create a Community Driven Development (CDD) Unit and to designate a CDD Focal Person whose basic function is to ensure that community driven development approach continuously being practiced by the communities and that CDD principles and objectives are being adhered along the area on local development planning, local development, investment programming, budgeting and financial arrangement, monitoring and evaluation and sustainability mechanism.

SECTION 12. AUTHORITY OF THE MUNICPAL DEVELOPMENT COUNCIL (MDC) TO FORMULATE IMPLEMENTING RULSE AND REGULATIONS (IRR) OF THIS ORDINANCE - The Municipal Development Council (MDC) is authorized to formulate the implementing rules and regulations of this Ordinance which shall include but not limited to the setting of the criteria for the prioritization, resources allocation based on the available funds of the barangay.

SECTION 13. REPEALING CLAUSE - All Ordinance contrary to or inconsistent with the Ordinance are hereby repealed or modified accordingly.

SECTION 14. SEPARABILITY CLAUSE - If any provision of this Ordinance is declared unconstitutional or illegal, the same shall not affect the validity and effectivity of the other provisions hereof.

SECTION 15. EFFECTIVITY CLAUSE - The Ordinance shall take effect after posting in three (3) conspicuous places in the Municipality of Albuera.

APPROVED.

ENACTED BY THE SANGGUNIANG BAYAN OF ALBUERA, LEYTE TERM 2022 - 2025 DURING ITS 49^{TH} REGULAR SESSION HELD ON JUNE 13, 2023 AT THE SB SESSION HALL ALBUERA, LEYTE.

ATTESTED AND CERTIFIED TO BE DULY ADOPTED:

huli ROXANNE R. ZALDIVAR

SB Member I

MARY JANE B

SB Member I

MARJUN P. MAGNO

SB Menthe

PROTACIÓ RIZA TTO M. CENIZA

NUEL E. BANTASAN

SB Member I

SUMALJAG

SB Member ILnB President (Ex-Officio Member)

ANA LIZA E. DELA VICTORIA

SB Member I

SB Member I

SB Member I/FSMK President (Ex-Officio Member)

I HEREBY CERTIFY that this is a true and accurate copy of the ordinance duly enacted by the Sangguniang Bayan of Albuera, Leyte Term 2022 – 2025 on its 49th Regular Session on June 13, 2023 at the Barangay Hall, Poblacion, Albuera, Leyte.

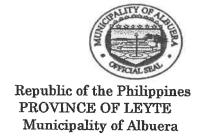
PAMELA M. BOHOLST, MPA Secretary to the Sangguniang Bayan I

IMELDA A. ADUL Mun. Vice-Mayor/Presiding Officer

APPROVED:

SIXTO B. DELA VICTORIA

Municipal Mayor



OFFICE OF THE SANGGUNIANG BAYAN ATTENDANCE SHEET

49th REGULAR SESSION

BRGY. POBLACION SESSION HALL

June 13, 2023

(Venue)

No.	Name & Designation	Signature
1	Hon, IMELDA A, FADUL Mun, Vice Mayor / Presiding Officer	
2	Hon. ROXANNE R. ZALDIVAR SB Member	Much
3	Hon. MARY JANE B. CAGULA SB Member	That I
4	Hon. MARJUN P. MAGNO SB Member	A
5	Hon. PROTACIO RIZALITO M. CENIZA SB Member	
6	Hon. MANUEL E. BANTASAN SB Member	Thate
7	Hon. ANTHONY V. BARTE SB Member	On Leone
8	Hon. LENY S. BILBAO	S. S. July
9	Hon. ANA LIZA E. DELA VICTORIA	In
10	Hon. ALBERTO C. SUMALJAG LnB President. EX-Officio	
11	Hon. JOY S. PATRICIO SK Federation President, Ex-Officio	Sydnia

I hereby certify that those who have affixed their signatures above, have actually attended the 49th REGULAR Session of the Sangguniang Bayan of Albuera, Leyte, held at the Barangay Tabgas Session Hall on June 13, 2023.

PAMELA'M. BOHOLST Secretary to the Sanggunian Bayan