

Republic of the Philippines Province of Leyte



SANGGUNIANG PANLALAWIGAN

COMMITTEE ON HEALTH and SANITATION COMMITTEE REPORT NO.

Referred to this committee are two proposed provincial ordinances: HYGIENE BEHAVIORAL NUDGES ORDINANCE OF 2023 and COMPREHENSIVE CHILD SUPPORT SYSTEM IN PROVINCE OF LEYTE.

These ordinances were referred to this committee for further study. These are part of the Health Promotion Playbooks from the Department of Health. HYGIENE BEHAVIORAL NUDGES ORDINANCE OF 2023 is Playbook 2, while, COMPREHENSIVE CHILD SUPPORT SYSTEM IN PROVINCE OF LEYTE is Playbook 7. To fully understand the context of these two ordinances, a meeting was conducted with Ms. Laarni Lantajo from the Provincial Health Office of the Province of Leyte. It was learned that these are already existing programs of the Provincial Health Office or PHO. The funding source for the implementation of the said ordinances will come from the annual operating plan of the Provincial Health Office. The passage of an ordinance will put in a system for the implementation of the programs and imperative for its sustainability. It is consistent with the provisions in the Local Government Code of 1991, which states that local governments, in this case, the Province of Leyte shall "exercise the powers necessary, appropriate or incidental for its efficient and effective governance, and those which are essential to the promotion of the general welfare and the promotion of health and safety of its people."

After careful study of the said ordinances, this committee recommends for the approval of the attached revised versions of the subject ordinances on second and third reading. The children of the Province of Leyte will greatly benefit from these ordinances.

Submitted this 14th day of November 2023 in Palo, Leyte.

HON. RAISSA J. VILLASIN Chairperson

ATTY. CARLO P. LORETO
Vice Chairman

ATTY. RONNAN CHRISTIAN M. REPOSAR Member

HON. MA. CORAZON M. REMANDABAN Member

HON. VINCENT L. RAMA Member HON. NOLIE C. CAÑA Member



Republic of the Philippines PROVINCE OF LEYTE

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OFFICE OF THE SANGGUNIANG PANLALAWIGAN

EXCERPTS							R	SES	SION	OF	THE
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ORDINANCE NO. 2023-___ Series of 2023

SPONSOR: HON. RAISSA J. VILLASIN

Chairperson, Committee on Health and Sanitation

CO-AUTHORS:

AN ORDINANCE PROVIDING FOR A COMPREHENSIVE CHILD SUPPORT SYSTEM IN THE PROVINCE OF LEYTE

Be it ordained by the Sangguniang Panlalawigan of Leyte, that:

CHAPTER I. GENERAL PROVISIONS

SECTION 1. TITLE. This Ordinance shall be known as the "COMPREHENSIVE CHILD SUPPORT SYSTEM IN PROVINCE OF LEYTE";

SECTION 2. DECLARATION OF POLICY. This Ordinance seeks to:

- a. Reinforce the provision or establishment of a comprehensive child support system in the Province of Leyte that promotes and protects the overall well-being of its youth;
- b. Promote the dignity and welfare of children and enhance their opportunities for a useful and happy life by taking proactive measures to keep them away from violence and injury;
- c. Prevent the occurrence of violence and protect children from threats to their personal safety and security in their homes, schools, communities, and other settings;
- d. Provide a safe and supportive environment for all people, especially for vulnerable groups such as children, to live, study/work, play, and perform other activities in their communities.

CHAPTER II. DEVELOPMENT RIGHTS OF CHILDREN

SECTION 3. EDUCATION AND INFORMATION PROGRAM. The Social Welfare and Development Office (SWDO), together with other related agencies, organizations, and individuals, shall endeavor to develop, implement, maintain, and sustain a continuing education and information program, including but not limited to:

- a. Early Childhood Care and Development. The SWDO, through its Early Childhood Care and Development Unit, shall be responsible for the creation and implementation of the Day Care Worker and Day Care Service Manual which shall form part of the rules and regulations and implementing guidelines to be applied to both publicly and privately-owned centers.
- b. **Establishment of Day Care Centers.** The Province of Leyte Government shall be mandated to establish day care centers in every barangay. The number of day care centers shall depend on the population of children in the barangay. Materials, workbooks,
- c. and other needs of every child in day care shall be duly provided for by the Provincial Government of Leyte.
- d. **Special Education.** The SWDO, in collaboration with the Schools Division Office (SDO) of the Province of Leyte, shall continuously develop, sustain, and support Special Education with the assistance of other related agencies, organizations, and individuals. Likewise, the SWDO shall be responsible for the creation and implementation of the Special Education Manual which shall form part of the rules and regulations and implementing guidelines to be applied to both publicly and privately-owned learning institutions. Materials, workbooks, and other needs of every child in special education shall be duly provided for by the Provincial Government of Leyte.
- e. Responsible Parenthood Orientation Course. Would-be couples shall be required to undergo a Responsible Parenthood Orientation Course in addition to the Family Planning and Pre-Marriage Counseling Seminars being provided by the Provincial Government of Leyte through its SWDO. This course shall be an integral part of existing related programs and shall include discussions on the Conventions of Rights of Children. It shall also serve as a prerequisite to the issuance of a Marriage License by the Local Civil Registrar.
- f. Training Seminars on the Rights of Children. The Local Council for the Protection of Children (LCPC), in cooperation with other related agencies, organizations, and individuals, such as the Local Health Office Health Promotion Unit (HPU) and Barangay Health Workers (BHW) in their capacity as barangay-level Health Education and Promotion Officers (HEPO), shall regularly provide training workshops, seminars, and other such capacity development sessions for identified target audiences or the general public on the Rights of Children.
- g. Training Seminars for Handling Differently-Abled Children. The LCPC, in cooperation with the Local Health Office and other related agencies, organizations, and individuals, shall regularly provide training workshops, seminars, and other such capacity development sessions for educators, school personnel, health workers, and barangay officials and personnel on proper handling and treatment of differently-abled children.
- h. Information Dissemination on the Prevention of Child Sexual Abuse and Other Forms of Child Abuse. The SWDO, Local Health Office HPU, Province of Leyte Peace and Order Council, and the Public Information Office shall institutionalize a comprehensive and effective information and communication campaign utilizing various materials and platforms or channels to inform the public about the prevention of child sexual abuse and other forms of abuse in the Province of Leyte.

- i. **Personal Safety Lessons.** The SDO shall include modules or lessons on Personal Safety in elementary and high school curricula, based on DepEd Order No. 40, Series of 2012.
- j. **Educational Supplies.** The Province of Leyte Government shall provide every public elementary school student with adequate educational supplies, including but not limited to: backpack, complementary work-texts, notebooks, pens, pencils, and tumbler.
- k. Infrastructure Program. The Province of Leyte Government, through its Engineering Office, shall continuously construct and maintain education facilities and renovate outdated and dilapidated facilities to ensure that all students will have a safe, comfortable, and child-friendly learning environment.

SECTION 4. CHILD-FRIENDLY BUILDINGS AND ESTABLISHMENTS. The creation and provision of Child-Friendly Facilities shall be required and monitored by the Office of the Building Official, Provincial Engineer's Office, and the Provincial Planning and Development Office based on the provisions of the National Building Code before the approval of plans and permits pertinent to the construction or renovation of any structure, including but not limited to, commercial buildings, hotels, recreational centers, malls, cinemas and theaters, markets and groceries, department stores, commercial complex, parks and other public spaces.

The LCPC may recommend Child-Friendly Facilities other than those listed hereunder, for the establishment and maintenance of the Leyte Provincial Engineer's Office and the Provincial Planning and Development Office:

- a. Mini playground covering an area not less than nine (9) square meters
- b. Handwashing facilities, lavatories, and urinals in toilets and comfort rooms appropriate and exclusive for children's use
- c. Diaper changing area
- d. Balusters, railings, and similar structures constructed in a manner that prevents children from accidentally falling through. The height of which shall be such that children will be prevented from climbing and accidentally falling
- e. Evacuation centers with areas or safe spaces for play and leisure
- f. Adequate lighting fixtures and surveillance equipment
- g. Minimal or absence of areas that are isolated or concealed and may result in entrapment

For existing establishments, structures, and buildings enumerated in the preceding paragraph, Child-Friendly Facilities shall be required to be installed within twelve (12) months after the approval of this Ordinance.

CHAPTER III. PROTECTION RIGHTS OF CHILDREN

SECTION 5. PROGRAM AGAINST EXPLOITATION, CHILD ABUSE AND DISCRIMINATION. The Provincial Government of Leyte shall adopt and implement a comprehensive program developed by the LCPC, in cooperation with related agencies, organizations, and individuals, which shall also cover the strict implementation of the provisions of R.A. 7610 (Special Protection of Children Against Abuse, Exploitation and Discrimination Act), P.D. 603 (Child and Youth Welfare Code) and other related laws and local ordinances. The LCPC may also formulate plans and/or recommend the passage of related ordinance/s to the Sangguniang Panlalawigan of Leyte to further reinforce the effective implementation of said program.

The Province of Leyte Government shall also adopt a coordinated program of services and facilities to protect children against:

- a. Child prostitution and other sexual abuse;
- b. Child trafficking;
- c. Obscene publication and indecent shows;
- d. Hazardous work and activities:
- e. Circumstances which threaten or endanger the survival and development of children; and
- f. Other acts of child abuse.

SECTION 6. ANTI-DRUG ADDICTION PROGRAM. The Local Anti-Drug Abuse Council, Philippine National Police (PNP), SWDO, Local Health Office, and Dep. Ed shall implement a drug addiction prevention program which includes a comprehensive information and education program which aims to educate the youth, especially more vulnerable sectors such as Out of School Youth (OSY) and street children, regarding the negative effects of drug use and addiction.

SECTION 7. ADOPTION OF THE BARANGAY PROTOCOL IN MANAGING CASES OF CHILDREN AT RISK (CAR) AND CHILDREN IN CONFLICT WITH THE LAW (CICL). The Provincial Government of Leyte, in coordination with the SWDO, Women and Children's Protection Unit/Desk, and Liga ng mga Barangay President, shall adopt the Barangay Protocol in Managing Cases of Children at Risk and Children in Conflict with the Law.

SECTION 8. ADOPTION OF THE CHILD ABUSE PREVENTION AND INTERVENTION NETWORK (CAPIN) PROGRAM IN MANAGING CASES OF CHILD ABUSE. The Leyte Provincial Government, in coordination with the SWDO, Women and Children's Protection Unit/Desk (WCPU/D), and Liga ng mga Barangay President, shall adopt the CAPIN Program in managing cases of child abuse.

- i. Information Dissemination and Capacity Development. The Province of Leyte shall ensure the provision and dissemination of information regarding the abovementioned protocol and program for cases of abuse, CICL, and CAR in the LGU, as well as the training of relevant personnel handling such cases and implementing these protocols and programs such as social workers, lawyers, police, members of the Barangay Council for the Protection of Children, barangay health workers.
- ii. **Funding.** The Province of Leyte shall fund the operation of its Child Protection Unit from the 1% of the Internal Revenue Allotment (IRA) as required by R.A. 9344, otherwise known as the Juvenile Justice and Welfare Act of 2006.

SECTION 9. REFERRAL OF CASES. To promote early intervention in cases of abuse of children, including but not limited to physical and sexual abuse, the WCPU/D, SWDO and Local Health Office shall ensure proper coordination between them once any information about child abuse is received. Any public officer or employee, including but not limited to police officers, school teachers or counselors, barangay officials, barangay VAWC Desk officers, and barangay health workers, who first encounters a child victim shall have the following duties and responsibilities:

 Respond immediately to a call for help or request for assistance or protection of the victim whether or not a protection order has been issued and ensure the safety of the victim/s;

- Transport or escort the victim/s to a safe place of their choice or to a clinic or hospital;
- c. assist the barangay officials and other government officers and employees who respond to a call for help;
- d. Immediately report the case for assessment or assistance of SWDO or accredited non-government organizations (NGO).

The SWDO shall then immediately assess if the victim should be placed under protective custody to ensure their safety and to effectively build a case.

SECTION 10. HEALTHCARE PROVIDER RESPONSE TO ABUSE AND MANDATORY REPORTING. Pursuant to R.A. 9262 (Anti-Violence Against Women and Their Children), any healthcare provider, including but not limited to, an attending physician, nurse, clinician, barangay health worker, therapist or counselor, head of any public or private hospital, medical clinic or similar institutions, who suspects abuse or has been informed by the victim of violence shall have the following duties and responsibilities:

- a. Report, orally or in writing, to the SWDO the examination or treatment of a child who appears to have or has suffered from abuse within forty-eight (48) hours from knowledge of the same;
- b. Properly document any of the victim's physical, emotional or psychological injuries;
- c. Properly record any of victim's suspicions, observations and circumstances of the examination or visit;
- d. Provide the victim free of charge a medical certificate concerning the examination or visit;
- e. Safeguard the records and reports and make them available to the victim upon request; and
- f. Provide the victim immediate and adequate notice of rights and remedies, and services available to them.

Other government workers, especially those whose work involves dealing with children, including but not limited to teachers and school administrators, probation officers, government lawyers, law enforcement officers, barangay officials, and corrections officers shall also be responsible for reporting all incidents of possible child abuse to the SWDO within forty-eight (48) hours from knowledge of the same.

- i. Failure to Report. Failure of any of the individuals mentioned in Sections 10 and 11, as well as other responsible individuals to report a possible case of child abuse may be punishable with a fine of not more than Php2,000.00.
- ii. Immunity for Reporting. Any person, whether private individual or public officials, including those mentioned in Sections 10 and 11, who witnessed a crime involving child abuse and who shall report the same to appropriate authorities shall be free from any civil or administrative liability arising therefrom. There shall be a presumption that any such person acted in good faith. In addition, individuals who, acting in accordance with the law, shall respond to or intervene in a case of child abuse without using violence or restraint greater than necessary to ensure the safety of the victim, shall likewise not be liable for any criminal, civil or administrative liability resulting therefrom.

iii. Confidentiality. All records pertaining to cases of violence against children or child abuse, including those in the barangay, shall remain confidential and all public officers and employees of public or private clinics or hospitals shall respect the right to privacy of the victim. Whoever publishes or causes to be published, in any format, the name, address, telephone number, school, business address, employer, or other identifying information of a victim or an immediate family member, without the latter's consent, shall be liable to the contempt power of the court, and shall suffer the penalty of one (1) year imprisonment and a fine of not more than Php500,000.00.

SECTION 11. SPECIAL SERVICES, PROTECTION, AND LEGAL ASSISTANCE PROGRAM. The Leyte Provincial Government shall create special programs through the LCPC, in coordination with other concerned agencies, organizations, and individuals, for children who are victims of incest, rape, and other related child abuse cases needing special protection and legal assistance. The monitoring of criminal charges filed by children and other appropriate assistance shall be accorded by the Province through the SWDO, PNP, Department of Justice (DOJ), Local Health Office, and Prosecutor's Office. The Province of Leyte, through the SWDO shall also assist qualified children to apply for claims for compensation under R.A. 7309 (An Act Creating a Board of Claims for Victims of Unjust Imprisonment or Detention and Victims of Violent Crimes).

SECTION 12. EMPLOYMENT OF CHILDREN. Children as defined under the law shall not be employed, except:

- a. When the minimum requirements stated in Sections 2 and 3 of R.A. 9231 (An Act Providing for the Elimination of the Worst Forms of Child Labor and Affording Stronger Protection for the Working Child, Amending for this Purpose R.A. 7610) are present;
- b. When the employer registers the child with the LCPC, to enjoy the benefits and protection as may be provided by the said Council;
- c. When allowed under R.A. 10917 (An Act Amending Certain Provisions of Republic Act No. 9547 Otherwise Known as an Act Strengthening and Expanding the Coverage of the Special Program for Employment of Students, Amending for the Purpose Provisions of R.A. 7323);
- d. When the company hiring minors has informed the Department of Labor and Employment (DOLE), Workers' Affairs Office (WAO), or the SWDO of the details of employment, i.e., job description, compensation, and number of hours of work per day; and
- e. When the hiring of children as provided for under this Ordinance shall be with express written consent of their parents or legal guardians.

SECTION 13. POSTING OF NOTICES AND INFORMATION REGARDING CHILD PROTECTION AT POINTS OF ENTRY AND/OR OTHER STRATEGIC PLACES. All establishments, such as bars, night clubs, beer houses, taverns, disco houses, sauna baths, hotels, motels, inns, and others rendering similar services or considered high-risk for children shall be required to post notices and information regarding child protection at points of entry and/or other strategic places within the premises in order to serve as deterrent to committing child trafficking, prostitution, other sexual exploitation, and other forms of child abuse.

SECTION 14. REGULATING AMBULANT VENDORS IN SCHOOL VICINITIES AND ESTABLISHING A MONITORING SYSTEM THEREOF. The Leyte Provincial Government through the Local Health office shall endeavor to protect school children from unsanitary food and drinks. All ambulant vendors within the vicinity of all school campuses in the jurisdiction of the LGU shall be subjected to regular safety and sanitation inspections. No vendor shall be allowed to sell or ply their trade without undergoing training on food safety and proper food handling, as well as securing a health certificate.

CHAPTER IV. PARTICIPATORY RIGHTS OF CHILDREN

SECTION 15. PARTICIPATION OF CHILDREN IN DECISION MAKING PROCESSES. The interest and welfare of children in the family, community, or other organization/institution, especially on matters affecting them, shall be taken into account and respected. It shall be the responsibility of the Provincial Government to provide opportunities for children to express their views, organize themselves, obtain information, express ideas or information regardless of age, sex and gender, religious beliefs, and ethnicity.

SECTION 16. MANDATORY ACTIVITIES. Parents and/or legal guardians of children shall be required to attend meetings and activities called for or organized by school authorities or the Parents Teachers Association (PTA).

Likewise, children are encouraged to attend and participate in all programs and activities organized by the school and/or the Provincial Government.

CHAPTER V. FINAL PROVISIONS

SECTION 17. MONITORING. The Provincial Health Office shall lead and oversee the regular monitoring and evaluation of the implementation of the behavioral nudge intervention. It may designate other relevant office/s or individuals to carry out monitoring activities in the different priority settings and strategic areas provided that all data gathered shall be submitted to and consolidated by the Provincial Health Office for regular reporting to the Local Health Board. These data shall also be used to decide on necessary actions, such as adjusting or modifying existing set of nudges, redesigning, or installing a new set of nudges, and the frequency of such actions.

SECTION 18. APPROPRIATIONS. The funding necessary to implement the provisions of this Ordinance, to install behavioral nudges, and implement other related activities, as determined by the Provincial Health Office in its approved Work and Financial Plan shall be earmarked annually and may be sourced from the following, in order of priority:

- a. The LGU's annual Internal Revenue Allotment (IRA);
- b. National Government Agency (NGA) subsidy to related programs, projects, and activities through the relevant agencies; and
- c. Supplemental funding requests from relevant NGAs.

SECTION 19. IMPLEMENTING RULES AND REGULATIONS. The **Governor** may issue appropriate and relevant rules and regulations, as necessary for the proper implementation of any and all provisions of this **Ordinance**.

SECTION 20. PENALTIES. Any person who violates any provision of this Ordinance shall suffer the penalty of not more than one (1) year of imprisonment or a fine of not more than Php5,000.00 or both at the discretion of the court. When the offender is a foreigner, the penalty provided herein shall be imposed in its maximum period and they shall be deported immediately after service of sentence. The penalty provided in this Ordinance shall be imposed in its maximum period if the offender has been previously convicted under R.A. 7610, P.D. 603, or other related laws.

SECTION 21. SEPARABILITY CLAUSE. If any provision of this Ordinance is held invalid or unconstitutional, the other provisions not affected thereby shall remain valid and enforceable.

SECTION 22. REPEALING CLAUSE. Any provincial ordinance, resolution, rules and regulations, or parts thereof, in conflict with or inconsistent with any of the provisions of this Ordinance are hereby amended, modified, or repealed accordingly.

SECTION 23. EFFECTIVITY CLAUSE. This Ordinance shall take effect fifteen (15) working days upon approval.

Approved unanimously.

I HEREBY CERTIFY to the correctness of the foregoing resolution.

FLORINDA JILL S. UYVICO Secretary to the Sanggunian

ATTESTED:

WILSON S. UY

Sangguniang Panlalawigan Member

TRINIDAD G. APOSTOL

Sangguniang Panlalawigan Member

MA. CORAZON M. REMANDABAN

Sangguniang Panlalawigan Member

FLAVIANO C. CENTINO JR.

Sangguniang Panlalawigan Member

RONNAN CHRISTIAN M. REPOSAR

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HON. NOLIE C. CAÑA Sangguniang Panlalawigan Member

HON. CARMEN L. CARI Sangguniang Panlalawigan Member

HON. JO VANILLE CHUA-MERILO Sangguniang Panlalawigan Member

LEONARDO JAVIER, JRVice Governor and Presiding Officer

Approved:

CARLOS JERICHO L. PETILLA
Governor

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Republic of the Philippines PROVINCE OF LEYTE

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OFFICE OF THE SANGGUNIANG PANLALAWIGAN

EXCERPTS FROM THE MINUTES OF THE REGULAR SESSION OF THE SANGGUNIANG PANLALAWIGAN OF LEYTE CONDUCTED AT THE SESSION HALL, LEYTE PROVINCIAL GOVERNMENT COMPLEX ON

ORDINANCE NO. 2023-___ Series of 2023

SPONSOR: HON. RAISSA J. VILLASIN

Chairperson, Committee on Health and Sanitation

CO-AUTHORS:

AN ORDINANCE ENACTING THE INSTALLATION OF BEHAVIORAL NUDGES IN PRIORITY SETTINGS

Be it ordained by the Sangguniang Panlalawigan of Leyte, that:

CHAPTER I. GENERAL PROVISIONS

Section 1. Short Title. This ordinance shall be known and cited as the Hygiene Behavioral Nudges Ordinance of 2023.

Section 2. Declaration of Principles and Policies. It is the policy of the **Province of Leyte** to promote the health and safety of its constituents through the provision of basic services and facilities related to sanitation and hygiene. Towards this end, the **Province of Leyte** shall adopt:

- a. Evidence-based, low-cost, and easily scalable behavioral nudges which institutionalize the promotion and practice of proper hand hygiene and infection prevention and control measures in priority settings; and
- b. A behavior-centered design approach to changing attitudes and behavior towards frequent and proper handwashing and other hygiene practices in line with national efforts to shift into the New Normal.

Section 3. General Objectives. This Ordinance seeks to:

- Reinforce the provision or establishment of functioning and well-maintained handwashing facilities with soap and water and/or sanitation stations with alcohol-based hand rub dispensers in priority settings;
- Promote proper sanitation and hygiene behavior through appropriate, well-designed behavioral nudges which influence and encourage proper handwashing and other hygiene practices;

- c. Prevent and control the transmission of COVID-19 and other infectious diseases by providing strategic interventions to cue proper hygiene behavior in priority settings of the **Province of Leyte**.
- d. Provide a safe environment for all people, especially vulnerable groups, such as the elderly, pregnant women, and immuno-compromised individuals, to conduct essential activities in the New Normal.

Section 4. Scope and Coverage. This Ordinance shall include and cover:

- a. Priority settings, primarily, but not limited to: (i) Schools; (ii) Offices and Workplaces; (iii) Public Markets and Grocery Stores; (iv) Food and Service Establishments; (v) Temporary Shelters and Evacuation Centers; (vi) Public Spaces (e.g. Malls, Hotels and Other Accommodations, Transport Terminals and Ports of Entry, Churches and Places of Worship, Government Centers and Offices, Historical and Heritage Sites, Local Tourist Destinations, Sports and Recreational Spaces); (vii) Hospitals, Health Centers and Rural Health Units; within the territorial jurisdiction of **Province of Leyte**;
- a. Establishment of functioning, accessible, and well-maintained hand washing facilities with soap and water and/or sanitation stations with alcohol-based hand rub dispensers within the premises of aforementioned priority settings and other public spaces identified by the **Province of Leyte**, as well as the implementation of behavioral nudges which influence and encourage proper hand washing and other hygiene practices.

Section 5. Definition of Terms. As used in this Ordinance, the following terms shall mean:

- a. **Behavioral Nudges** are small changes to the environment that alter behavior in a predictable way but do not explicitly constrain choices.
- b. Behavioral Nudge Master Plan refers to the comprehensive implementation and evaluation plan for the installation of behavioral nudges, which includes stakeholder consultations, selection of priority settings and strategic areas for hand hygiene facilities, development of nudge materials, pilot testing, and identification of budget items or sources, among others.
- c. **Behavior-Centered Design (BCD)** is an approach developed at the London School of Hygiene and Tropical Medicine. BCD draws on evolutionary psychology, the latest techniques in marketing and existing behavior change approaches. BCD is concerned with how design can shape, or be used to influence human behavior.
- d. Infection Prevention and Control (IPC) is the discipline concerned with preventing healthcare-associated infection
- e. **New Normal** refers to the emerging behaviors, situations, and minimum public health standards that will be institutionalized in common or routine practices and remain even after the pandemic while the disease is not totally eradicated through means such as widespread immunization. These include actions that will become second nature to the general public as well as policies such as bans on large gatherings that will continue to remain in force.
- f. Non-pharmaceutical Interventions (NPI) refers to public health measures that do not involve vaccines, medications or other pharmaceutical interventions that individuals and communities can carry out in order to reduce transmission rates, contact rates, and the duration of infectiousness of individuals in the population.

g. **Vulnerable groups** are socially disadvantaged groups that are most susceptible to suffer directly from disasters and health events. These include senior citizens, immuno-compromised individuals, women, children, persons deprived with liberty (PDL), persons with disabilities (PWDs), and members of indigenous peoples (IPs), internally displaced persons (IDPs), indigenous cultural communities (ICCs), among others.

CHAPTER II. ROLES AND RESPONSIBILITIES

Section 6. The Leyte Provincial Health Office. As the principal implementer of this Ordinance, the **Provincial Health Office** shall lead the development and installation of behavioral nudges in priority settings. In this capacity, the Office shall undertake the following:

- a. Lead the development of the Behavioral Nudge Master Plan, in collaboration with the Local Health Board, local implementers, representatives of relevant government agencies (Dep. Ed, DILG), local businesses/ establishments related to identified settings, vulnerable or marginalized sectors (women, youth, elderly, PWDs), local people's organizations, and schools;
- a. Identify priority settings covered by this Ordinance in which hand washing facilities or sanitation stations shall be available and accessible, and behavioral nudges shall be installed;
- b. Execute appropriate strategies for the development of technical and design specifications of behavioral nudges suitable for each identified installation area, and for the pilot testing of customized designs within controllable and observable settings, if applicable;
- c. Prepare costing for behavioral nudge materials to be produced and other related activities to be conducted, including installation of hand washing facilities and/or sanitation stations and procurement of supplies (e.g., alcohol, soap, single-use towels) as needed, and facilitate all necessary financial documentary requirements;
- d. Facilitate the conduct of capacity building activities for identified local implementers (e.g., C/MHOs, HEPOs, Sanitary Engineers & Inspectors, Public Health Nurses, etc.) to ensure effective development and implementation of the intervention
- e. Produce and install behavioral nudges in identified settings with hand washing facilities and/or sanitation stations;
- f. Develop and oversee communication efforts, community engagement activities, and auxiliary programs, projects, and activities as applicable;
- g. Develop and implement a local monitoring system for routine inspection, maintenance, and evaluation of installed behavioral nudges;
- Oversee monitoring and evaluation activities related to the implementation of this Ordinance and analyze results to determine necessary next steps, such as adjusting/modifying existing set of nudges, redesigning, or installing a new set of nudges, and frequency of such actions;
- i. Consolidate and discuss findings and recommendations with local implementers, the Local Health Board, and stakeholders for any necessary adjustment of the Behavioral Nudge Master Plan.

CHAPTER III. BEHAVIORAL NUDGES IN PUBLIC SPACES

Section 7. Establishment and Maintenance of Enabling Environment. The Province of Leyte, in support of the installation of behavioral nudges in priority settings, shall endeavor to:

- a. Establish and properly maintain hand washing facilities and/or sanitation stations within the premises of priority settings covered by this Ordinance and other public spaces identified by the Province of Leyte.
- b. The placement and design of hand washing facilities shall be carefully considered, especially when permanent structures are built. The following must be taken into account:
 - i. Proximity to locations where hand washing should occur so they are able to contribute to breaking the transmission cycle of disease;
 - ii. Ample space must be available for the facility and this space must also consider the safety and security of users and shall not cause obstruction;
 - iii. Foot traffic in the area, such that facilities must be in spaces frequented by people;
 - iv. Access to tappable water lines and drainage systems;
 - v. Appeal, affordability, and ease of maintenance;
 - vi. Consider if roofing above the facility is needed to protect from the weather and other elements.
- c. Ensure there is sustained access to a regular supply of water sufficient for hand washing and other personal hygiene needs;
- d. Ensure the consistent availability of soap and alcohol-based hand rub in handwashing facilities and sanitation stations. Systems shall also be in place for regularly monitoring and replenishing the supply of such;
- e. Install drying equipment and/or provide supplies such as single-use paper towels that can be used to dry hands. Ensure regular maintenance of equipment and replenishment of supplies;
- f. Ensure that hand washing facilities and sanitation stations are free from any obstructions and accessible to all people regardless of age, gender, or disability. This can be done by placing clear paths or ramps, small foot stools, or adjusting the height and size of the facility, among others.

Section 8. Behavioral Nudges. Once hand hygiene infrastructure and supplies are deemed functional and accessible, appropriate behavioral nudges which alter the physical and social environment to encourage proper hand washing and hygiene practices shall be installed in hand washing facilities and sanitation stations in areas covered by this Ordinance.

- a. **Principles for Planning and Design.** In the planning of behavioral nudges, the Provincial Health Office shall employ strategies which include observation and engagement with target audiences in order to identify appropriate behavioral nudge designs suitable for different priority settings and ready to be widely rolled out. The following aspects and principles shall be considered to ensure the suitability and effectiveness of the nudges to be implemented and/or designed:
 - i. **Behavior-Centered Design.** Interventions meant to change behavior, such as nudges, must have an approach that is surprising to target audiences, causes a re-evaluation of the desired hand washing behavior, and ensures that it is more likely to win out as the best behavioral choice when the next opportunity arises.

- EAST Principles. Nudges must be easy, attractive, social, and timely. Behavioral nudges shall be devised with simple and clearly understandable messaging, eye-catching and attractive colors and designs, and a social dimension to reinforce hand washing behavior as a norm. These shall also be positioned in areas where target audiences are more receptive to the nudge, such as outside toilet cubicles or at entrances of dining areas.
- iii. Resources and Environment. Costs of installing and maintaining the different nudges and cues shall be considered in the selection and development of interventions. Affordability, availability, and feasibility of producing the materials locally shall also be taken into account, as well as the conduciveness of specific environments in which the nudges are to be installed.
- iv. Inclusivity. Nudges must also be inclusive and consider how all target audiences in the different settings and spaces will be able to interact with these. Similar to hand washing facilities and sanitation stations, nudges installed in these areas must be free from obstructions and shall appropriately cater to age, gender, or disability of users.

Section 9. Maintenance and Reinstallation. The Province of Leyte, through the Provincial Health Office or other such relevant offices, shall strictly implement a local monitoring system which considers the estimated life of the nudges and hand washing facilities where they are installed, estimated cost of maintenance and repair, and availability of resources for such.

- a. Based on this system, the designated office or individuals shall routinely inspect and assess whether behavioral nudges and the hand washing facilities or sanitation stations where they are installed are in need of maintenance, repair, or reinstallation.
- Maintenance works for facilities and nudges include, but are not limited to, cleaning, de-clogging, fixing leaks, repainting, and refilling paper towel, soap, or hand rub dispensers.

Section 10. Auxiliary Programs, Projects, and Activities. The **Province of Leyte**, in support of the installation of behavioral nudges in priority settings, shall endeavor to develop multimodal strategies to further encourage and sustain proper hand hygiene behavior, such as, but not limited to:

- a. Promoting proper sanitation and hand hygiene among households, office workers, and students by investing in and strategically distributing free hygiene kits;
- b. Exploring incentive mechanisms to encourage private entities, business establishments, and other commercial facilities to ensure availability of hand hygiene infrastructure and supplies, to install behavioral nudges, and to implement other innovative hand hygiene measures;
- c. Undertaking research to identify key determinants of hand hygiene behavior for specific local contexts and settings in order to develop interventions complementary to nudges, such as awareness campaigns, practical demonstrations, or using role models to promote hand hygiene;
- d. Integrating proper sanitation and hygiene norms into school or workplace policies;
- e. Conducting capacity building activities to enable faculty/staff/employees to effectively teach and promote proper sanitation and hygiene;

f. Promoting proper and regular hand washing practice through a communication strategy which includes disseminating materials in local television and radio stations, print media, and social media channels and conducting community activities such as caravans or bandilyos to play jingles reminding people to wash their hands with soap and water.

Section 11. Mandatory Installation of Hygiene Behavioral Nudges. The **Province of Leyte** may endeavor to require the installation of behavioral nudges in hand washing facilities and sanitation stations, as a regulatory requirement prior to the reopening of schools, operation of establishments, or renewal or issuance of local Sanitary and/or Business Permit/s to offices, establishments, buildings, and other areas covered by this Ordinance.

CHAPTER IV. ENFORCEMENT AND PENALTIES

Section 12. Enforcement and Penalties. The following shall be observed in the enforcement of this Ordinance and other existing rules related to the installation of behavioral nudges in priority settings:

- a. Violation of, disobedience, refusal, omitting or neglecting to comply with any of the rules and regulations promulgated under the Sanitation Code of the Philippines shall be considered as *misdemeanor* and upon conviction shall be punished by imprisonment for a period not exceeding six (6) months or by a fine not exceeding P1000.00 or both depending upon the discretion of the court.
- b. Interference with, hindrance, or opposition to any officer or representative of the Department or the Provincial Health Office, in the performance of his duty as such under the Sanitation Code and this Ordinance, shall be considered as *misdemeanor*, and shall be punishable upon conviction by imprisonment for a period not exceeding six (6) months or by a fine not exceeding P1000.00 or both depending upon the discretion of the court.
- c. Tearing down, mutilation, defacement or alteration of any placard or notice affixed to the premises in the enforcement of the Sanitation Code shall constitute *misdemeanor* and be punishable upon conviction by imprisonment for a period not exceeding six (6) months or by a fine not exceeding P1000.00 or both depending upon the discretion of the court.
- d. Defacement, vandalism, or removal of installed behavioral nudges or any damage to hand washing facilities and sanitation stations shall be considered as special cases of malicious mischief or damage to public property under The Revised Penal Code (Act No. 3815 and R.A. No. 10951) and existing Provincial Leyte ordinances, and shall be subject to appropriate action and penalties.
- e. Unlawful taking of supplies or equipment from handwashing facilities and sanitation stations, such as, but not limited to soaps, alcohol-based hand rubs, paper towels, hand dryers, soap dishes, dispensers, faucets, and pipes, shall be considered as theft under The Revised Penal Code and existing Province of Leyte ordinances, and shall be subject to appropriate action and penalties.

CHAPTER V. MONITORING

Section 13. Reporting and Monitoring. The Provincial Health Office shall lead and oversee the regular monitoring and evaluation of the implementation of the behavioral nudge intervention. It may designate other relevant office/s or individuals to carry out monitoring activities in the different priority settings and strategic areas provided that all data gathered shall be submitted to and consolidated by the Provincial Health Office for regular reporting to the Local Health Board. These data shall also be used to decide on necessary actions, such as adjusting or modifying existing set of nudges, redesigning, or installing a new set of nudges, and the frequency of such actions.

CHAPTER VI. APPROPRIATIONS

Section 14. Appropriations. The funding necessary to implement the provisions of this Ordinance, to install behavioral nudges, and implement other related activities, as determined by the Provincial Health Office in its approved Work and Financial Plan shall be earmarked annually and may be sourced from the following, in order of priority:

- a. The LGU's annual Internal Revenue Allotment (IRA);
- b. National Government Agency (NGA) subsidy to related programs, projects, and activities through the relevant agencies; and
- c. Supplemental funding requests from relevant NGAs.

CHAPTER VII. FINAL PROVISIONS

Section 15. Implementing Rules and Regulations (IRR). The **Governor** may issue appropriate and relevant rules and regulations, as necessary for the proper implementation of any and all provisions of this **Ordinance.**

SECTION 16. SEPARABILITY CLAUSE. If any provision of this Ordinance is held invalid or unconstitutional, the other provisions not affected thereby shall remain valid and enforceable.

SECTION 17. REPEALING CLAUSE. Any provincial ordinance, resolution, rules and regulations, or parts thereof, in conflict with or inconsistent with any of the provisions of this Ordinance are hereby amended, modified, or repealed accordingly.

SECTION 18. EFFECTIVITY CLAUSE. This Ordinance shall take effect fifteen (15) working days upon approval.

Approved unanimously.

I HEREBY CERTIFY to the correctness of the foregoing resolution.

FLORINDA JILL S. UYVICO Secretary to the Sanggunian

ATTESTED:

WILSON S. UY

Sangguniang Panlalawigan Member

RONNAN CHRISTIAN M. REPOSAR

Sangguniang Panlalawigan Member

TRINIDAD G. APOSTOL

Sangguniang Panlalawigan Member

RAISSA J. VILLASIN

Sangguniang Panlalawigan Member

CORAZON M. REMANDABAN

Sangguniang Panlalawigan Member

MARIE KATHRYN VELOSO-KABIGTING

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FLAVIANO C. CENTINO JR.

Sangguniang Panlalawigan Member

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MIGHAEL L. CARI

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CARLO P. LORETO

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NOLIE C. CAÑA

Sangguniang Panlalawigan Member

CARMEN L. CARI

Sangguniang Panlalawigan Member

HON. JO VANILLE CHUA-MERILO

Sangguniang Panlalawigan Member

LEONARDO JAVIER. JR

Vice Governor and Presiding Officer

Approved:

CARLOS JERICHO L. PETILLA

Governor

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