



Republic of the Philippines  
**PROVINCE OF LEYTE**  
 Provincial Capitol  
 Tacloban City

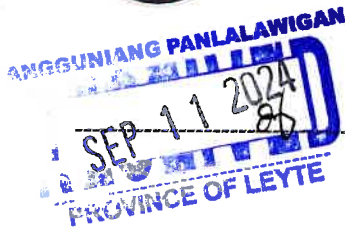
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**PROVINCIAL LEGAL OFFICE**

Item No.: 11

Date: 17 2024 SEP

Province of Leyte  
 Provincial Office  
 Date: 9.10.24



**2<sup>nd</sup> INDORSEMENT**  
 September 9, 2024

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 08, S. 2024-2025 of the Sangguniang Bayan of Villaba, Leyte.

**Issues/concerns for review/recommendation/legal opinion is/are as follows:**

- Ordinance No. 08, S. 2024-2025 entitled: **“An Ordinance Establishing Voluntary Blood Donation Program in the Municipality of Villaba and Appropriating Funds Thereof.**

**REVIEW/RECOMMENDATION/LEGAL OPINION:**

This office is of the opinion that the Subject Ordinance is in accordance to its power under Section 16<sup>1</sup> General Welfare Clause of the Local Government Code of 1991 (R.A 7160) in consonance with Article II Section 15<sup>2</sup> of the 1987 Constitution. Said Ordinance is likewise in line with the mandate under *Republic Act No. 7719 or the “National Blood Services Act of 1994”* which provides that blood centers shall be established in every province and city nationwide. Hence, recommending for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

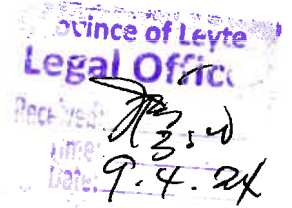
**ATTY. JOSE RAYMUND A. ACOL**  
*Asst. Provincial Legal Officer*

<sup>1</sup> Section 16 Every local government unit shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate or incidental for its efficient and effective governance, and those which are essential to the promotion of general welfare. Within their respective territorial jurisdiction, local government unit shall xxx promote health and safety xxx

<sup>2</sup> Article II Section 15 of the 1987 Constitution provides that the State shall protect and promote the right to health of the people and instill health consciousness among them.

Republic of the Philippines  
PROVINCE OF LEYTE  
Palo, Leyte

**OFFICE OF THE SANGGUNIANG PANLALAWIGAN**



**1<sup>ST</sup> INDORSEMENT**  
04 September 2024

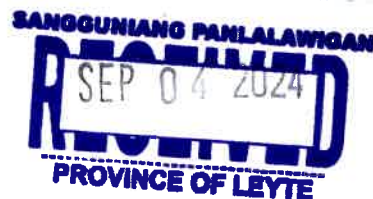
The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Municipal Ordinance No. 08, S. 2024-2025** of the **Municipality of Villaba, Leyte**, entitled: **An Ordinance Establishing Voluntary Blood Donation Program in the Municipality of Villaba and appropriating funds thereof.**

  
**FLORINDA JILIS UYVICO**  
Secretary to the Sanggunian



September 4, 2024

**THE SANGGUNIANG PANLALAWIGAN MEMBERS**  
New Provincial Government Complex  
Campetic, Palo, Leyte



Thru: **LEONARDO M. JAVIER, JR.**  
Vice Governor/Presiding Officer

Hon. Sangguniang Panlalawigan Members

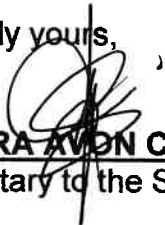
We respectfully transmit herewith sixteen (15) copies of:

**MUNICIPAL ORDINANCE NO. 08, S.2024–2025** entitled: "An Ordinance Establishing Voluntary Blood Donation Program in the Municipality of Villaba and Appropriating Funds Thereof."

for review and approval.

Best regards.

Very truly yours,

  
**RHODORA AVON C. YLAYA**  
OIC, Secretary to the Sanggunian

**SANGGUNIANG PANLALAWIGAN**  
**RECEIVED**  
 SEP 04 2024  
**PROVINCE OF LEYTE**

**RESOLUTION NO. 152, S-2024-2025**

**RESOLUTION ENACTING MUNICIPAL ORDINANCE NO. 08, S-2024-2025**

**WHEREAS**, Section 15, Article H of the 1987 Philippine Constitution states that "the State shall protect and promote the right to health of the people and instill health consciousness among them;"

**WHEREAS**, Section 16 of the Local Government Code of 1991 states that "Local Government Units shall ensure and support, among other things, the preservation and enrichment of culture, promote health and safety;"

**WHEREAS**, among the policies enunciated under Republic Act No. 7719, otherwise known as the National Blood Services Act of 1994 promotes voluntary donation to provide sufficient supply of safe blood and to regulate blood banks and aims to inculcate public awareness that blood donation is a humanitarian act.

**WHEREAS**, the same law was enacted to instill public consciousness of the principle that blood donation is a humanitarian act;

**WHEREAS**, there is a need to plan and implement a local blood donation program which would promote voluntary blood donation and provide an adequate supply of safe blood to effectively respond to the needs of the constituents during ordinary and critical times.



**WHEREFORE**, on motion by the Honorable Violeta T. Sumapig, unanimously seconded;

**BE IT ORDAINED** by the Sangguniang Bayan of Villaba, Leyte assembled in session to enact the foregoing ordinance, to wit:

**MUNICIPAL ORDINANCE NO. 08, S-2024-2025**

*Author: Hon. Violeta T. Sumapig*

**AN ORDINANCE ESTABLISHING VOLUNTARY BLOOD DONATION PROGRAM IN THE MUNICIPALITY OF VILLABA AND APPROPRIATING FUNDS THEREOF**

 DENNIS L. SY Vice Mayor/Presiding Officer	 VIOLETA T. SUMAPIG Sangguniang Bayan Member	 MERIAM P. UMPAD Sangguniang Bayan Member	 FELIPE S. CASAS, SR Sangguniang Bayan Member
 ROQUE M. COMPRA Sangguniang Bayan Member	 NIEL ALBERT B. MOPLAQUEZ Sangguniang Bayan Member	 ROGELIO J. BARY Sangguniang Bayan Member	 MACARIO V. ESMAS LNB President
 RILE CHRISTIAN G. VELOSO SK Pederasyon President	 RHODORA AZUN C. YLAYA OIC, Secretary to the Sangguniang Bayan	 ENGR. CARLOS G. VELOSO Municipal Mayor	



## EXPLANATORY NOTE

The Sangguniang Bayan of Villaba recognizes the need to promote public health through an easier and faster access to health facilities. One method is to promote and encourage voluntary blood donation in the entire Municipality of Villaba and to instill public consciousness of the principle that blood donation is a humanitarian act and that the provision of blood for transfusion is not a sale of a commodity. Through this ordinance, the public will be informed of the benefits of and the need for voluntary blood donation to curb the hazards caused by the commercial sale of blood. This also aims to mobilize all the sectors of the community to participate in programs and activities on voluntary and non-profit collection of blood.

Be it enacted by the Sangguniang Bayan of Villaba that:

**SECTION 1. TITLE.** This ordinance shall be cited as the “Ordinance Establishing Voluntary Blood Donation Program in the Municipality of Villaba and Appropriating Funds Thereof.”


**SECTION 2. PURPOSE.** It shall be the purpose of this ordinance to provide a local mechanism by which RA 7719, otherwise known as the “National Blood Services Act of 1994”, shall be realized in the Municipality of Villaba towards the promotion of public health.

Consistent with the policy of the state, this ordinance aims:

- a) to provide for adequate, safe, affordable and equitable distribution of supply of blood and blood products;
- b) to mobilize all the sectors of the community to participate in programs and activities on voluntary and non-profit collection of blood.


**SECTION 3. DEFINITION OF TERMS.** As defined in this Ordinance, the following terms shall mean:

- (a) **Blood** -refers only to whole blood, packed red cells and fresh frozen plasma. It does not include other blood components like platelet concentrate.
- (b) **Blood Bank** -refers to a blood service facility in a hospital, duly licensed by the DOH, with the following service capabilities: (1) advocacy and promotion of voluntary non-remunerated blood donation including healthy lifestyle; (2) storage of whole blood and blood components obtained from a blood center or another blood service facility; (3) compatibility testing of red cell units; (4) direct Coombs Test; (5) red cell antibody screening; (6) investigation of blood transfusion reactions; (7) assist the Hospital Blood Transfusion Committee (HBTC) in the conduct of post-transfusion surveillance.

  
DENNIS L. SY  
Vice Mayor/Presiding Officer


  
ROQUE M. COMPRA  
Sangguniang Bayan Member

  
RILE CHRISTIAN G. VELOSO  
SK Pederasyon President

  
VIOLETA T. SUMAPIG  
Sangguniang Bayan Member

  
NIEL ALBERT B. INOPIOQUEZ  
Sangguniang Bayan Member

  
RHODORA A. YLAYA  
OIC, Secretary to the Sangguniang Bayan

  
MERIAM P. UMPAD  
Sangguniang Bayan Member

  
ROGELIO J. BALA  
Sangguniang Bayan Member

  
ENGR. CARLOS G. VELOSO  
Municipal Mayor

  
FELIPE S. CASAS, SR  
Sangguniang Bayan Member

  
MACARIO V. ESMAS  
LNB President

- (c) **Blood Donor Registry** -refers to a list of individuals who are registered as blood donors with their ABO group and RH type, identity and contact information (e.g. complete name, address & telephone/cellular phone number, e-mail address).
- (d) **Blood Service Facility** -refers to a unit, agency or institution providing blood products. It can be a Blood Station, Blood collection Unit, Hospital Blood Bank, or Blood Center.
- (e) **Local Blood Council**- refers to a non-profit, multi-sectoral group whose members come from government and private sectors in the local community committed to support the blood program. Its objective is to plan and implement a local blood donation program in accordance to Department of Health (DOH) policies and guidelines on Local Blood Councils.
- (f) **Volunteer Blood Donor**- refers to any qualified, healthy individual fit to donate blood on his own volition or initiative and expecting no monetary compensations.
- (g) **Walking Blood Donor**- refers to an individual included in the list of qualified blood donors who is ready to donate blood when needed in his/her community.


**SECTION 4. AUTHORITY OF THE MUNICIPAL MAYOR.** In furtherance of this ordinance, the Municipal Mayor shall be authorized by the Sangguniang Bayan to enter into a Memorandum of Agreement (MOA) with the accredited blood bank, if necessary.

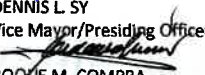
**SECTION 5. ROLE OF OFFICE IN-CHARGE.** The Rural Health Unit shall take charge of the Municipal Voluntary Blood Donation Program.


**SECTION 6. ROLE OF BARANGAYS.** All barangays of the Municipality of Villaba, through their respective Barangay Councils and their Health Committees, are likewise enjoined to provide support to this program, particularly during the conduct of public education, recruitment of donors and mass bloodletting.


**SECTION 7. COORDINATION WITH THE MUNICIPAL HEALTH OFFICE AND THE ACCREDITED BLOOD BANK.** For the best interest of the Program, close coordination shall also be undertaken with the Municipal Health Office and any accredited blood bank.

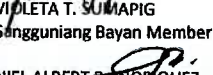
**SECTION 8. COORDINATION WITH CIVIC/ NON-GOVERNMENT ORGANIZATIONS, SCHOOLS, MEDIA, PRIVATE COMPANIES, ASSOCIATIONS /GROUPS AND OTHER GOVERNMENT INSTITUTIONS.** For purposes of securing volunteer blood donors and/or other forms of program support, coordination and linkages shall likewise be established with the various civic/non-government organizations, schools, associations/groups and other government institutions.

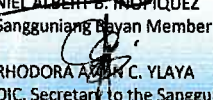
  
**DENNIS L. SY**  
 Vice Mayor/Presiding Officer

  
**ROQUE M. COMPRA**  
 Sangguniang Bayan Member

  
**RILE CHRISTIAN G. VELOSO**  
 SK Pederasyon President

  
**VIOLETA T. SUMAPIG**  
 Sangguniang Bayan Member

  
**NIEL ALBERT B. INDIQUEZ**  
 Sangguniang Bayan Member

  
**RHODORA AZNAR C. YLAGA**  
 OIC, Secretary to the Sangguniang Bayan

  
**MERIAM P. UMPAD**  
 Sangguniang Bayan Member

  
**ROGELIO J. BAAY**  
 Sangguniang Bayan Member

  
**FELIPE S. CASAS, SR**  
 Sangguniang Bayan Member

  
**MACARIO V. ESMAS**  
 LNB President

  
**ENGR. CARLOS G. VELOSO**  
 Municipal Mayor

**SECTION 9. LOCAL BLOOD COUNCIL.** A Local Blood Council shall hereinafter be established in the Municipality of Villaba, through an Executive Order to be issued by the Municipal Mayor, following the policies and guidelines issued by the Department of Health.

**SECTION 10. INCENTIVES TO BLOOD DONORS AND PROGRAM SUPPORTERS.** As a rule, non-monetary incentives shall be given to each blood donor and to each entity that actually supported or helped organize mass bloodletting activity. Tokens or gift certificates or discount cards may also be provided, when available. Recognition may also be given to blood donors through a fitting ceremony on an important occasion of the municipality. The Municipal Mayor, or the Local Blood Council, shall have the authority to grant incentives under this program, and may formulate and issue guidelines for the purpose.

**SECTION 11. IDENTIFICATION CARD FOR BLOOD DONORS.** Each volunteer blood donor shall be issued an Identification Card containing his full name, address and blood type. This card shall be free of charge and non-transferable.


**SECTION 12. SAFEKEEPING OF BLOOD DONOR REGISTRY AND OTHER VITAL RECORDS.** Blood Donors Registry and List of Program Supporters shall be recorded in quadruplicate copy, to be kept by the Municipal Health office through the Voluntary Blood Donation Coordinator. Also, to be recorded and kept in the same way is the List of Walking Blood Donors plus their contact numbers, if available, per barangay and categorized according to blood type. A separate listing of people with special or rare types of blood (e.g. those with type AB blood, or those with RH Negative, etc.), together with their addresses and contact numbers, shall be established in the entire municipality to facilitate coordination and assistance during emergency cases. Participating barangays or entities during mass bloodletting activity may keep their own records, they shall also be provided with the copy of the list of successful blood donors for reference purposes.

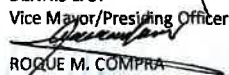
**SECTION 13. FINANCING THE PROGRAM.** The Program of the Municipality of Villaba may be financed by the Local Government Unit of Villaba or may chargeable against available funds of the Rural Health Unit.

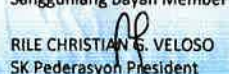
**Section 14. REPEALING CLAUSE.** All other ordinances, resolutions, executive orders and other issuances inconsistent with the provisions of the ordinance are hereby repealed and modified accordingly.


**Section 15. SEPARABILITY CLAUSE.** If for any reasons, some provisions of this ordinance are found to be invalid or unconstitutional, all other provisions hereof not affected hereby shall remain in full force and effect.


**Section 16. EFFECTIVITY CLAUSE.** This ordinance shall take effect upon its completion of the publication requirement.

  
DENNIS L. SY  
Vice Mayor/Presiding Officer


  
ROQUE M. COMPRA  
Sangguniang Bayan Member


  
RILE CHRISTIAN S. VELOSO  
SK Pederasyon President


  
VIOLETA T. SUMAPIG  
Sangguniang Bayan Member

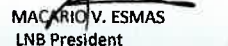
  
NIEL ALBERT BINODRIQUEZ  
Sangguniang Bayan Member

  
RHODORA ANN C. YLAYA  
OIC, Secretary to the Sangguniang Bayan

  
MERIAM P. UMIPAD  
Sangguniang Bayan Member

  
ROGELIO J. BAAY  
Sangguniang Bayan Member

  
FELIPE S. CASAS, SR  
Sangguniang Bayan Member

  
MACARIO V. ESMAS  
LNB President

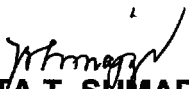
  
ENGR. CARLOS G. VELOSO  
Municipal Mayor


This Ordinance was approved by the Sangguniang Bayan in its Regular Session on July 29, 2024.

  
**RHODORA AVON C. YLAYA**  
OIC, Secretary to the Sanggunian

ATTESTED:

  
**DENNIS L. SY**  
Vice Mayor/Presiding Officer

  
**VIOLETA T. SUMAPIG**  
Sangguniang Bayan Member


  
**MERIAM P. UMPAD**  
Sangguniang Bayan Member

  
**FELIPE S. CASAS, SR.**  
Sangguniang Bayan Member

  
**HON. NIEL ALBERT B. INOPIQUEZ**  
Sangguniang Bayan Member

  
**ROQUE M. COMPRA**  
Sangguniang Bayan Member

  
**HON. ROGELIO J. BAAY**  
Sangguniang Bayan Member

  
**MACARIO V. ESMAS**  
LNB President

  
**RILE CHRISTIAN G. VELOSO**  
SK Pederasyon President

APPROVED:

  
**ENGR. CARLOS G. VELOSO**  
Municipal Mayor

19 AUG 2024






## COMMITTEE ON HEALTH AND SANITATION

### MINUTES OF THE PUBLIC HEARING

The scheduled public hearing conducted for the passage of the ordinance for the establishment of Voluntary Blood donation Program in the Municipality and Appropriating Funds Thereof by the Committee on Health and Sanitation of the Sangguniang Bayan of Villaba Leyte commenced at 1:30 in the afternoon and was attended by the Municipal Health Officer, Dr. Oliver B. Razo, the Member of the Committee on Health and Sanitation of the Sangguniang Bayan, Hon. Niel Albert Inopiquez, some representatives from the different barangays in the municipality. The Hon. Sumapig presented the proposed ordinance and opened the table for some comments, suggestions and inclusions for the improvement of the presented proposed ordinance. The Municipal Health Officer, Dr. Oliver Razo emphasizes to strengthen and to institutionalize the campaign and dissemination of the main principle of the said program, that it is voluntary and not be paid in return with monetary cost. This was also strongly agreed by the representatives from the Barangay Local Government Units. As a result of the deliberation, there is a need to re visit the composition of the Local Blood Council for the inclusion of the personnel from the academe, including the tertiary schools, fraternities and sororities, AFP and other organizations. To expand the membership of the Local Blood Council is also a necessity in order to add stakeholders as members. Dr. Razo also manifested that in coordinating with the partners like Eastern Visayas Medical Center and Red Cross, it shall be the responsibility and task of the MHO. Hon. Alfredo Cueva requested the possibility of furnishing the BLGU a copy of the list of successful blood donors in the barangay for reference purposes and was then given an assurance to be facilitated by the MHO in every conduct of blood donation program. As to the budgetary and financial requirements, Dr. Razo manifested that there is an allotted budget for the conduct of such program. The attendees also raised with regards to the giving of recognition to the participating barangays in the said program. The Municipal Health Officer clarified that there will be a recognition to be given if the barangay can gather blood donors a total of 1% of the total population per year.

There were no other concerns raised and the hearing adjourned at 2: 10 in the afternoon.








  
HON. VIOLETA T. SUMAPIG  
Chairman

  
HON. MERIAM P. UMPAD  
Vice Chairman

  
HON. NIEL ALBERT B. INOPIQUEZ  
Member

# ATTENDANCE

July 22, 2024

	NAME	OFFICE / DESIGNATION	SIGNATURE
1.	OLIVER B. PERO	NYPO	
2.	ALFREDO Y. OUEVA	PUNONG BANG.	
3.	LANCELOT Y. LAYO	Punong Barangay-Libapung	
4.	Roxanne May S. Compro	Sangguniang Bayan Member	
5.	INOP BUEZ, NIEL ALBERT	SB MEMBER	
6.	RHODORA XVEN C. YLAYA	OIC, SB Sec.	
7.	VIOLETA J. SUMAPID	SPo member	



## **SANGGUNIANG BAYAN**

*Office of the Secretary to the Sanggunian*

# **NOTICE OF PUBLIC HEARING**

Notice is hereby given that a public hearing will be conducted by the Sangguniang Bayan Committee on Health and Sanitation on Monday, July 22, 2024 at 1:00 o'clock in the afternoon at the Old Sangguniang Bayan Session Hall, Administrative Building, Old Municipal Compound of this Municipality for the proposed ordinance authored by Sangguniang Bayan Member Violeta T. Sumapig, entitled:

**“AN ORDINANCE ESTABLISHING VOLUNTARY BLOOD DONATION PROGRAM IN THE MUNICIPALITY OF VILLABA AND APPROPRIATING FUNDS THEREOF.”**

The Municipal Administrator, the Municipal Health Officer, the Executive Secretary of the Municipal Mayor, the Vice Chairman and Member of the Committee on Health and Sanitation of the Sangguniang Bayan, Officers of the Liga Ng mga Barangay, especially the Chairman of the Committee on Health. The MDRRM Officer and all interested parties are invited to attend.

Villaba, Leyte, July 15, 2024.

In public service,

  
**RHODORA AVON C. YLAYA**  
OIC, Secretary to the Sanggunian



Republic of the Philippines)  
City of Ormoc )S.S.

### AFFIDAVIT OF PUBLICATION

I, JIMA ZANDRA VERGARA, being first duly sworn, deposes and says: that I am the Managing Editor of the EASTERN VISAYAS MAIL, a newspaper edited and published in the City of Ormoc and circulated in the cities of Ormoc, Tacloban Maasin and Calbayog, and in the islands of Leyte, Samar and Biliran, the rest of the Visayas islands, Mindanao, Manila and Luzon;

That the publication captioned:

Republic of the Philippines  
Province of Leyte  
Municipality of Villaba  
OFFICE OF THE SANGGUNIANG BAYAN

MUNICIPAL ORDINANCE NO. 08, S-2024-2025

AN ORDINANCE ESTABLISHING VOLUNTARY BLOOD DONATION PROGRAM IN THE MUNICIPALITY OF VILLABA AND APPROPRIATING FUNDS THEREOF

APPROVED:  
(SGD)ENGR. CARLOS G. VELOSO  
Municipal Mayor

was published in said newspaper for (1) 01 consecutive weeks in its EV Mail EV Mail Aug. 19-25, 2024 issues.

That I am executing this affidavit to attest to the fact of the foregoing statements. Affiant further sayeth naught.

IN WITNESS WHEREOF, I have hereunto affix my signature this AUG 28 2024 day of 2024 in Ormoc City.

JIMA ZANDRA J. VERGARA  
Affiant

### VERIFICATION

SWORN AND SUBSCRIBED before me this AUG 28 2024 day of 2024 with affiant exhibiting his Tax Identification Number 932-314-846-000 issued on July 9, 2016 at Ormoc City, Leyte, Philippines.

Doc No.: 405  
Page No.: 62  
Book No.: III  
Series of 20 24

**ATTY. ADELITO M. SOLIBAGA JR.**  
Notary Public for the City of Ormoc  
Municipalities of Kananga, Mag-ob,  
Merida and Isabel  
C No. ORM-22-12-028-NC issued on 01/01/2024  
Valid until December 31, 2024  
PTR No. 7856400, 01/03/2024, Ormoc City  
IBP No. 362827-12/31/2023, Leyte  
Roll of Attorney No. 51625  
TIN: 207-693-730  
E Compliance No. VFD01-4F  
Valid until April 14, 2025