

Republic of the Philippines PROVINCE OF LEYTE Provincial Capitol Tacloban City

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PROVINCIAL LEGAL OFFICE

2nd INDORSEMENT March 7, 2025

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No.172 of the Sangguniang Bayan of San Isidro, Leyte.

Issues/concerns for review/recommendation/legal opinion is/are as follows:

• Ordinance No. 172 entitled: "An Ordinance institutionalizing the National Community Driven Development Program, etc."

REVIEW/RECOMMENDATION/LEGAL OPINION:

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 3(g)¹ of the Local Government Code of 1991 (R.A 7160) in consonance with Section 109(b)(1)² of the same. Hence, we recommend for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

ATTY. JOSE RAYMUND A. ACOL
Provincial Legal Officer J

 $^{^{}l}$ (g) The capabilities of local government units, especially the municipalities and barangays, shall be enhanced by providing them with opportunities to participate actively in the implementation of national programs and projects;

²(1) Mobilize people's participation in local development efforts;

Republic of the Philippines PROVINCE OF LEYTE Palo, Leyte -o0o-

OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1ST INDORSEMENT 06 March 2025

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed Municipal Ordinance No. 172, series of 2024 of the Municipality of San Isidro, Leyte, entitled: An Ordinance institutionalizing the National Community Driven Development Program (NCDDP) in the Municipality of San Isidro, Province of Leyte.

FLORINDA JILL S. UYVICO Secretary to the Sanggunian



Republic of the Philippines Region VIII Province of Leyte MUNICIPALITY OF SAN ISIDRO

16th Sangguniang Bayan

March 05, 2025

HON. LEONARDO M. JAVIER, JR.

Provincial Vice Governor Legislative Bldg. Capitol Cmpd. Tacloban City



Attn: The Honorable Members of the Sangguniang Panlalawigan/ Secretary to the Sangguniang Panlalawigan.

Honorable Ladies and Gentlemen:

Respectfully submitting herewith 16 copies of the MUNICIPAL ORDINANCE NO. 172 SERIES OF 2024, "AN **ORDINANCE** INSTITUTIONALIZING THE NATIONAL COMMUNITY DRIVEN DEVELOPMENT PROGRAM (NCDDP) IN THE MUNICIPALITY OF SAN ISIDRO, PROVINCE OF LEYTE.", for review and appropriate action by the August Body.

I hope you find everything in order.

Thank you.

Respectfully yours,

MARIA CARINE R. VILLARINO Secretary to the Sanggunian

Attachment:

16 copies M.O. no.172 s. 2024

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Region VIII Province of Leyte MUNICIPALITY OF SAN ISIDRO

16th Sangguniang Bayan

MUNICIPAL ORDINANCE No. 172

Series of 2024



"AN ORDINANCE INSTITUTIONALIZING THE NATIONAL COMMUNITY DRIVEN DEVELOPMENT PROGRAM (NCDDP) IN THE MUNICIPALITY OF SAN ISIDRO, PROVINCE OF LEYTE"

Sponsored by: Hon. Ailene L. Basilan

Co-Sponsored by: Hon. Hospicio B. Apacible, Hon. Courtney I. Viola, Hon. Jerold T. Lumapak, Hon. Cecilia L. Cabahug, Hon. Rem Beryl Y. Veloso, Hon. Carmichael L. Villarino, and Rolando C. Piamonte

NOW THEREFORE, BE IT ENACTED, By the Sangguniang Bayan of San Isidro, Leyte in session assembled that;

Section 1. Title. - This Ordinance shall be known as the "San Isidro Community - Driven Development (CDD) Approach Institutionalization Ordinance."

Section 2. Declaration of Policy. - The Municipality of San Isidro recognizes the importance of empowering communities through active participation in local development initiatives. In line with this, the municipality of San Isidro hereby institutionalizes and adopts the KALAHI-CIDSS- National Community-Driven Development Program (KC-NCDDP) approach to enhance community engagement, improve access to basic service, and promote sustainable development.

"Further, the State recognizes that the right of the people and their organizations to effective and reasonable participation at all levels of social, political, and economic decision-making shall not be abridged. The State shall, by law, facilitate the establishment of adequate consultation mechanisms." (Senate SB No. 2181)

The Municipality of San Isidro, in pursuit of good governance, adopts the CDD approach, enact programs that provide opportunities for community members particularly the poor, vulnerable, and marginalized to effectively



participate in designing, planning, budgeting, implementing, monitoring, and evaluating community programs, activities, and projects.

This ordinance shall cover the nineteen (19) barangays and its Sitios in the Municipality of San Isidro, Province of Leyte.

Section 3. *Definition of Terms.* – As adopted from the national law, and used in this Ordinance, the following terms shall mean:

A.

- (a) Basic sectors refer to the disadvantaged sectors of Philippine society including farmer-peasants, fisherfolk, workers in the formal sector including migrant workers, workers in the informal sector, indigenous peoples, women, person with disability, senior citizens, victims of calamities and disasters, youth and students, children, urban poor, and members of cooperatives;
- (b) Community-based programs refer to programs, activities, or projects that are designed, planned, organized, and implemented locally by community members or groups to address community-identified plans and needs;
- (c) Community-driven development (CDD) refers to an approach that gives control over the development process, decision-making, and resources to community members or groups and treats people as assets and partners in the development process while building on their institutions and resources; and
- (d) Community empowerment refers to a process of enabling groups to increase control over the factors and decisions that shape their lives, including their assets and attributes, partners, networks, and voice.

B. Acronyms as used in this ordinance, shall mean:

3.1 BSPMC - Barangay Sub-Project Management Committee

3.2 CV's - Community Volunteers

3.3 DBM - Department of Budget and Management

3.4 DILG -Department of the Interior and Local Government

3.5 KALAHI CIDSS - Kapit Bisig Laban sa Kahirapan:

Comprehensive Integrated Delivery of Social

Services

3.6 LFC Local Finance Committee

3.7 JMC Joint Memorandum Circular

3.8 IRR Implementing Rules and Regulations

3.9 MDF Municipal Development Fund

3.10 ODF Other Development Fund

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3.11 MCDDP Municipal Community Driven Development Program

- **Sec. 4. Elements of CDD**. The CDD approach, through the principles of participation, transparency, and accountability, has the following elements:
- (a) Community focus wherein programs or projects put primacy on a group of people living in a particular locality or geographical area such as a barangay, ancestral domain, or specific subsets thereof, where interventions are implemented;
- (b) Participatory planning wherein the process directly involves the community members, leaders, and other stakeholders in diagnosing local problems and designing a course of action to resolve those problems, and aims to harmonize views among all of its participants and provide opportunities for the engagement especially of the marginalized groups;
- (c) Community control of resources wherein the utilization and management of the resources by the community members or groups are based on community-identified plans and needs;
- (d) Community-managed implementation wherein the execution, monitoring, and contract management of community-identified projects are performed by community members or groups, with assistance from the municipal government and other local partners;
- (e) Participatory monitoring and evaluation wherein the process through which members at various levels of the community engage in monitoring and evaluating a program or policy, share control over the content, the process and the results of the monitoring and evaluation activity, and participate in identifying and making corrective actions.; and
- (f) Operation and Maintenance, and Sustainability wherein the community participates in the operation and maintenance of the community-identified project, ensuring sustainability not only of the project itself but also of the elements and principles of the CDD approach
- **Sec. 5. Institutionalization of the CDD Approach**. LGUs shall adopt the CDD approach in the community-based programs to promote participation and empowerment of poor, vulnerable, disadvantaged, and marginalized groups within communities.

Sec. 6. Operationalization of the CDD Approach. - NGAs and LGUs in community-based programs shall be responsible for:

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- (a) Developing policies for enhancing participatory governance practices, tapping community organizations particularly the basic sectors, and responding to community needs;
- (b) Providing information on government intervention, technical assistance, and support to partner communities for more effective community-driven planning and implementation;
- (c) Enabling community members to meaningfully participate in the whole process;
- (d) Ensuring that community members are prioritized, to the extent possible, in receiving employment opportunities brought about by project Implementation at the communities;
- (e) Ensuring that identified community priorities are sufficiently funded;
- (f) Ensuring participation of civil society organizations (CSOs) as partners in organizing and strengthening communities, and implementing community-based programs, activities, and projects (PAPs); and
- (g) Creating a Community-Driven Development team that shall ensure full operationalization of the CDD approach within municipality.
- Sec. 7. Role of Civil Society Organizations and the Academe. Accredited CSOs and academic institutions are encouraged to participate in community activities, specifically by:
 - a) Facilitating the community empowerment processes;
 - b) Providing continuous capability building and technology transfer to LGU San Isidro and communities;
 - c) Conducting third party monitoring and evaluation of capability building and empowerment of LGU sand communities; and
 - d) Providing additional funding or collaboration with partners or donors to implement capacity building and empowerment of LGUs (Municipality and Barangay) and communities.

SECTION 8. General Provisions.

8.1 Barangay projects chargeable against the 20% Municipal Development Fund must be under the category of capital investment and identified within the framework of the Department of Interior and Local Government (DILG) and Development of Budget and Management (DBM) Joint Memorandum Circular No. 2011-01. The KALAHI CIDSS implementing principle is hereby adopted except in the procurement



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process which is solely the responsibility of the Municipal Government of San Isidro, provided that the representation of the community volunteers shall be ensured and observed.

- 8.2 Barangay projects chargeable against the Other Development Fund, Public Assistance and or other available Municipal Government Fund may be downloaded to be Community account subject to prescribed accounting and Auditing rules and regulations.
- 8.3 Implementing Rules and Regulations (IRR) of this Ordinance shall be formulated by the Local Finance Committee, Municipal Social Welfare and Development Officer, Municipal Engineer, the President of the Liga ng mga Barangay and the Committee on Laws and Ordinances of the Sangunian, 30 days upon its approval.
- 8.4 IN coordination with the BSPMC, the recipient barangays must lead in the tasks and assists the functionaries for the implementation of this Ordinance.
- 8.5 Consultation with the Department of Social Welfare and Development and the Commission on Audit is hereby encouraged to ensure proper formulation of the IRR.

SECTION 9. Separability Clause. If for the reason any part of this ordinance shall be held unconstitutional or invalid, other parts hereof which are affected thereby shall continue to be in full force and effect.

SECTION 10. Repealing Clause. All ordinances, rules and regulation in conflict with or contrary to the provisions of this ordinance are hereby repealed, amended or modified accordingly.

SECTION 11. Effectivity. This ordinance shall take effect upon approval or after 15 days posting in three conspicuous places as provided in the Local Government Code of 1991.

ENACTED BY:

CECILIO C. ECALLA

Municipal Vice Mayor

Presiding Officer

CONFORMED:

CECIDIA L. CABAHUG

SB Member

ROLANDO C. PIAMONTE SR.

SB Member (Sick Leave)

CARMICHAELL. VILLARINO

SB Member

HOSPICIO B. APACIBLE

SB Member

WILDEGARDO S. ENRIQUEZ

SB Member

JEROLD T. LUMAPAK

SB Member

AILENE 1. BASILAN

SB Member

DANTE R. RODAJE

SB Member (absent)

REM BERYL Y. VELOSO

LnB President/Ex-officio Member

COURTNEY I. VIOLA

SK Fed. President

I hereby certify to the correctness of the foregoing Municipal Ordinance No. 175 s. of 2025 which was duly enacted by the Sangguniang Bayan of San Isidro, Leyte on its $128^{\rm th}$ Regular Session held on February 17, 2025.

MARIA CARENE R. VILLARINO
Secretary to the Sanggurian

APPROVED BY:

REMEDIO B. VELOSO Muricipal Mayor

Date approved: 03-04-1025



Region VIII Province of Leyte MUNICIPALITY OF SAN ISIDRO

16th Sangguniang Bayan

CERTIFICATION OF POSTING

TO WHOM IT MAY CONCERN:

THIS IS TO CERTIFY THAT, MUNICIPAL ORDINANCE NO. 172 SERIES OF 2024, "AN ORDINANCE INSTITUTIONALIZING THE NATIONAL COMMUNITY DRIVEN DEVELOPMENT PROGRAM (NCDDP) IN THE MUNICIPALITY OF SAN ISIDRO, PROVINCE OF LEYTE.", has been posted in three (3) conspicuous places of the Municipality on March 04, 2025 and shall remain posted within three consecutive week, in compliance to Art.114 of the Rules and Regulations Implementing the Local Government Code of 1991.

Issued this 5th day of March 2025 at San Isidro, Leyte.

MARIA CARINE R. VILLARINO Secretary to the Sanggunian

Noted by:

HON. CECILIO C. ECALLA Municipal Vice Mayor

cc:file mcrv