

Item No.: 13

Date: 09 2025 DEC

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Republic of the Philippines  
PROVINCE OF LEYTE  
Provincial Capitol  
Tacloban City

-oOo-

Province of Leyte  
Legal Office  
Released by: [Signature]  
Time: [Signature]  
Date: 12.2.25

Sangguniang Panlalawigan  
Province of Leyte

PROVINCIAL LEGAL OFFICE

**RECEIVED**

Date: DEC 03 2025  
By: [Signature]

2<sup>nd</sup> INDORSEMENT  
November 24, 2025

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through the SP Secretary, the attached Ordinance No. 2025-16 of the Sangguniang Bayan of Alangalang, Leyte.

**Issues/concerns for review/recommendation/legal opinion is/are as follows:**

- Ordinance No. 2025-16 entitled: "Juvenile Justice and Welfare Ordinance of 2025 of the Municipality of Alangalang, Leyte"

**REVIEW/RECOMMENDATION/LEGAL OPINION:**

This office opines that the subject Ordinance is, in general, within the legislative authority of the Sangguniang Bayan under Section 447(5)(xiv)<sup>1</sup> of the Local Government Code of 1991 (R.A 7160) in relation to R.A. 10630<sup>2</sup>. Hence, we recommend for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on the facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

**ATTY. JOSE RAYMUND A. ACOL**  
*Provincial Legal Officer*

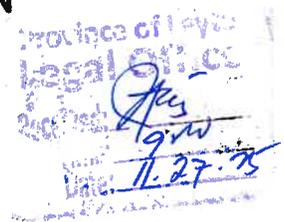
<sup>1</sup> (a) (xiv) Provide for the care of paupers, the aged, the sick, persons of unsound mind, disabled persons, abandoned minors, juvenile delinquents, drug dependents, abused children and other needy and disadvantaged persons, particularly children and youth below eighteen (18) years of age and, subject to availability of funds, establish and provide for the operation of centers and facilities for said needy and disadvantaged persons;

<sup>2</sup> "JUVENILE JUSTICE AND WELFARE ACT OF 2006"

Republic of the Philippines  
PROVINCE OF LEYTE  
Palo, Leyte  
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**OFFICE OF THE SANGGUNIANG PANLALAWIGAN**

1<sup>ST</sup> Indorsement  
26 November 2025



The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Municipal Ordinance No. 2025-16** of the **Municipality of Alangalang, Leyte**, entitled: **An Ordinance providing for the local implementation of Republic Act No. 9344, as amended by Republic Act No. 10630, otherwise known as the Juvenile Justice and Welfare Act of 2006, establishing local intervention and diversion programs for Children In Conflict with the Law (CICL) and Children at Risk (CAR), creating the local Juvenile Justice and Welfare Council, appropriating funds therefor, and for other purposes.**

  
**FLORINDA JILL S. UYVICO**  
Secretary to the Sanggunian

Republic of the Philippines  
**PROVINCE OF LEYTE**  
Municipality of Alangalang  
-oOo-

Province of Leyte  
**RECEIVED**  
Date: NOV 26 2025  
By: [Signature]

**OFFICE OF THE SB SECRETARY**

November 26, 2025

**MS. FLORINDA JILL S. UYVICO**  
SP Secretary  
Provincial Capitol, Palo, Leyte

**Ma'am:**

Respectfully forward herewith copies of Municipal Ordinance No. 2025-16  
**"AN ORDINANCE PROVIDING FOR THE LOCAL IMPLEMENTATION OF  
REPUBLIC ACT NO. 9344 AS AMENDED BY REPUBLIC ACT NO. 10630  
OTHERWISE KNOWN AS THE JUVENILE JUSTICE AND WELFARE ACT OF  
2006, ESTABLISHING LOCAL INTERVENTION AND DIVERSION  
PROGRAMS FOR CHILDREN IN CONFLICT WITH THE LAW (CAR),  
CREATING THE LOCAL JUVENILE JUSTICE AND WELFARE COUNCIL,  
APPROPRIATING FUNDS THEREFOR, AND OTHER PURPOSES."** for peruse  
and favorable action.

Kindly acknowledge receipt hereof.

Thank you and More Power!

Very Truly Yours,

  
**DANI E. DE VEYRA**  
Mun. Gov't Department Head I  
(Secretary to the Sanggunian)

Republic of the Philippines  
**PROVINCE OF LEYTE**  
Municipality of Alangalang  
-oOo-

**OFFICE OF THE SANGGUNIANG BAYAN**

**TO WHOM THIS MAY CONCERN:**

This is to certify that Municipal Ordinance No. 2025-16 has been posted for three weeks in the three public conspicuous places within the municipality and will remain posted for the information of the general public.

  
**DANI R. DE VEYRA**  
Mun. Gov't Department Head I  
(Secretary to the Sanggunian)

**ATTESTED:**

  
**MARIO V. BAGUE**  
Municipal Vice Mayor



Republic of the Philippines  
**PROVINCE OF LEYTE**  
 Municipality of Alangalang

Sangguniang Panlalawigan  
 Province of Leyte

**RECEIVED**

Date: NOV 26 2025  
 By: [Signature]

**Office Of The Sangguniang Bayan**

**EXCERPTS FROM THE MINUTES OF THE REGULAR SESSION OF THE SANGGUNIANG BAYAN OF ALANGALANG, LEYTE HELD AT THE LEGISLATIVE BUILDING SESSION HALL NOVEMBER 05, 2025.**

**PRESENT:**

- Vice Mayor Mario V. Bague - Presiding Officer
- SB Member Kenneth Spice M. de Veyra
- SB Member Gina Balderamos
- SB Member Blesilda M. Yu
- SB Member Ketchie Rex A. Barrantes
- SB Member Elmer D. Matobato
- SB Member Atty. Arvin Antoni
- Punong Barangay Sarah T. Apurillo - LIGA President
- SK Chairman Charize Jericho Duane A. Tan - PPSK President

[Signature]  
 ATTY. ARVIN ANTONI  
 SB Member

**ABSENT:**

- SB Member Claire G. Yu - On Official Travel
- SB Member Kent Jefflord C. Guillermo - On Official Travel

[Signature]  
 SARAH T. APURILLO  
 SB Member  
 LIGA President

**MUNICIPAL ORDINANCE NO.2025-16**

**"AN ORDINANCE PROVIDING FOR THE LOCAL IMPLEMENTATION OF REPUBLIC ACT NO. 9344, AS AMENDED BY REPUBLIC ACT NO. 10630, OTHERWISE KNOWN AS THE JUVENILE JUSTICE AND WELFARE ACT OF 2006, ESTABLISHING LOCAL INTERVENTION AND DIVERSION PROGRAMS FOR CHILDREN IN CONFLICT WITH THE LAW (CICL) AND CHILDREN AT RISK (CAR), CREATING THE LOCAL JUVENILE JUSTICE AND WELFARE COUNCIL, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES. "**

**SPONSOR: HON.GINA BALDERAMOS**  
 Chairman Committee on Women, Children and Family Welfare

**CO-SPONSORS:**

- ATTY. ARVIN ANTONI
- HON. KETCHIE REX A. BARRANTES
- HON. CLAIRE G. YU
- HON. BLESILDA M. YU
- HON. KENT JEFFLORD C. GUILLERMO

[Signature]  
 CHARLZE JERIZHO DUANE A. TAN  
 SB Member  
 PPSK President

**APPROVED ON 3rd and Final Reading on November 05, 2025**

On motion of SB Member Gina Balderamos duly seconded en masse by all Sangguniang Bayan Members present be it;

**WHEREAS**, Article II, Section 13 of the 1987 Constitution recognizes and protects the vital role of the youth in nation-building and ensures their moral, intellectual, and physical welfare;

**WHEREAS**, Article XV, Section 3 of the Constitution mandates the State to defend the right of children to special protection from all forms of neglect, abuse, cruelty, exploitation and other conditions prejudicial to their development;

[Signature]  
 KENNETH SPICE M. DE VEYRA  
 SB Member

[Signature]  
 GINA BALDERAMOS  
 SB Member

[Signature]  
 BLESILDA M. YU  
 SB Member

[Signature]  
 KETCHIE REX A. BARRANTES  
 SB Member

[Signature]  
 ELMER D. MATOBATO  
 SB Member

**WHEREAS**, Republic Act No. 9344, as amended by Republic Act No. 10630, otherwise known as the Juvenile Justice and Welfare Act of 2006, establishes a comprehensive juvenile justice and welfare system;

**WHEREAS**, Section 17 of the Local Government Code of 1991 mandates local government units to ensure the health and safety, enhance the right of the people to a balanced ecology, and maintain peace and order;

**WHEREAS**, there is a need for the Municipality of Alangalang, Leyte to establish a comprehensive local juvenile justice and welfare system;

**NOW, THEREFORE**, be it enacted by the Sangguniang Bayan of the Municipality of Alangalang, Leyte.

**SECTION 1. SHORT TITLE**

This Ordinance shall be known and cited as the Juvenile Justice and Welfare Ordinance of 2025 of the Municipality of Alangalang, Leyte.

**SECTION 2. DECLARATION OF POLICY**

In accordance with Republic Act No. 9344, as amended, it is hereby declared the policy of the Municipality of Alangalang, Leyte to:

- a) Protect and preserve the dignity and worth of children in conflict with the law and children at risk;
- b) Promote and protect the physical, moral, spiritual, intellectual, and social well-being of children in conflict with the law and children at risk;
- c) Recognize that children in conflict with the law are primarily victims of social conditions and circumstances, and should be treated accordingly;
- d) Provide intervention, rehabilitation, and reintegration programs that are community-based, gender-sensitive, culturally appropriate, and restorative rather than retributive in approach;
- e) Ensure that the best interests of the child shall be the primary consideration in all actions concerning children in conflict with the law and children at risk;
- f) Establish effective coordination mechanisms among all agencies and stakeholders involved in juvenile justice and welfare.

**SECTION 3. DEFINITION OF TERMS**

For purposes of this Ordinance, the following terms shall mean:

- a) **Child** - a person under the age of eighteen (18) years;
- b) **Children in Conflict with the Law (CICL)** - children who are alleged as, accused of, or adjudged as having committed an offense under Philippine laws;
- c) **Children at Risk (CAR)** - children who are vulnerable to and at the risk of committing offenses because of personal, family, and social circumstances;
- d) **Best Interest of the Child** - the totality of the circumstances and conditions which are most congenial to the survival, protection, and feelings of security of the child and most encouraging to the child's physical, psychological, and emotional development;
- e) **Diversion** - an alternative, child-appropriate process of determining the responsibility and treatment of a child in conflict with the law on the basis of his/her social, cultural, economic, psychological, or educational background without resorting to formal court proceedings;
- f) **Diversion Program** - the program that the child in conflict with the law is required to undergo after he/she is found responsible for an offense without resorting to formal court proceedings;
- g) **Intervention** - a series of activities which are designed to address issues that caused the child to commit an offense;

KENNETH SPICE M. DE VEYRA  
SB Member

CINABALDERAMOS  
SB Member

BLESILDA M. YU  
SB Member

KETCHIE REXA BARRANTES  
SB Member

EMER D. MATOBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

SARAH Y. APURILLO  
SB Member

CHARLZE JERICO DUANE A. TAN  
SB Member

LIGA President

PPSK President

- h) **Restorative Justice** - a principle which requires a process of resolving conflicts that focus on redressing the harm done to the victims and their communities, holding offenders accountable for their actions and helping offenders to avoid future conflicts with the law;
- i) **Minimum Age of Criminal Responsibility** - the age below which a child is presumed to lack the capacity to commit a crime, which is fifteen (15) years old as provided under Republic Act No. 9344, as amended.

**SECTION 4. SCOPE AND COVERAGE**

This Ordinance shall apply to all children in conflict with the law and children at risk within the territorial jurisdiction of the Municipality of Alangalang, Leyte, regardless of the nature of the offense allegedly committed and the circumstances surrounding the commission thereof.

**SECTION 5. LOCAL JUVENILE JUSTICE AND WELFARE COUNCIL (LJJWC)**

**Section 5.1. Creation and Composition**

There is hereby created the Local Juvenile Justice and Welfare Council (LJJWC) of the Municipality of Alangalang, Leyte, which shall be composed of the following:

- Chairperson:** Municipal Mayor or designated representative
- Vice-Chairperson:** Municipal Social Welfare and Development Officer

**Members:**

- o Representative from the Sangguniang Bayan Committee on Social Services
- o Municipal Health Officer or representative
- o Schools Division Superintendent or representative
- o Municipal Director of the Bureau of Fire Protection or representative
- o Chief of Police or representative from the Women and Children Protection Desk
- o Representative from the Public Attorney's Office
- o Representative from Barangay Councils for the Protection of Children (BCPC)
- o Representative from accredited non-government organizations working on child welfare
- o Representative from faith-based organizations
- o Representative from the business sector
- o Representative from youth organizations

**Section 5.2. Functions and Responsibilities**

The LJJWC shall have the following functions and responsibilities:

- a) Formulate and develop comprehensive plans and programs for the prevention of juvenile delinquency;
- b) Coordinate and monitor the implementation of plans and programs;
- c) Develop policies and strategies in consultation with children and stakeholders;
- d) Oversee the implementation of diversion measures and restorative justice principles;
- e) Monitor and evaluate the effectiveness of programs;
- f) Coordinate with national agencies, other LGUs, and civil society organizations;
- g) Conduct regular assessments of local conditions affecting children;
- h) Establish and maintain a database of CICL and CAR;
- i) Submit annual reports to the JJWC and Sangguniang Bayan;

**Section 5.3. Meetings and Quorum**

The LJJWC shall meet at least once every quarter. A majority of the members shall constitute a quorum.

KENNETH SECE M. DE VERA  
SB Member

GENA BALDERAMOS  
SB Member

BLESSIDA M. YU  
SB Member

KETCHIE REX A. BARRANTES  
SB Member

FINER D. MAROBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

SARAH T. APURILLO  
SB Member  
LIGA President

CHARLZE JERICO DUANE A. TAN  
SB Member  
PPSK President

**SECTION 6. MULTI-DISCIPLINARY TEAM (MDT)**

Section 6.1. Creation and Composition

There is hereby created a Multi-Disciplinary Team (MDT) composed of:

- a) Municipal Social Welfare and Development Officer (Team Leader)
- b) Psychologist or guidance counsellor
- c) Representative from the barangay where the child resides
- d) Representative from the Department of Education
- e) Representative from the Department of Health
- f) Community volunteer trained in child welfare

**Section 6.2. FUNCTIONS**

The MDT shall conduct case studies, develop intervention plans, provide counselling services, and monitor progress of children under intervention programs.

**SECTION 7. DIVERSION MEASURES AND PROGRAMS**

**Section 7.1. Diversion at the Barangay Level**

All cases involving children fifteen (15) years old and below shall be immediately referred to the Local Social Welfare and Development Office for intervention. Diversion may be conducted at the barangay level through the Barangay Council for the Protection of Children.

**Section 7.2. Diversion Programs**

The following diversion programs shall be established and implemented:

- a) **Community Service Programs:**
  - Environmental restoration activities
  - Community clean-up drives
  - Assistance in community events
  - Volunteer work in local institutions
- b) **Educational and Skills Development Programs:**
  - Remedial education and tutorial services
  - Technical-vocational training
  - Arts and cultural activities
  - Sports and recreational programs
  - Life skills training

**c) Counseling and Therapeutic Programs:**

- Individual and group counseling
- Family therapy sessions
- Peer support groups
- Trauma-informed care services

**d) Restorative Justice Programs:**

- Victim-offender mediation
- Community conferencing
- Restitution programs
- Apology and reconciliation processes

**Section 7.3. Duration and Assessment**

Diversion programs shall not exceed six (6) months unless extended by the LJWC based on progress assessment. Regular evaluation shall be conducted to determine effectiveness.

**SECTION 8. INTERVENTION PROGRAMS FOR CHILDREN AT RISK**

**Section 8.1. Identification and Referral**

Children at risk shall be identified through referrals from schools, barangays, community members, self-referral, and regular community monitoring.

**Section 8.2. Early Intervention Programs**

- a) Family strengthening and support programs
- b) Educational support and scholarship programs
- Skills development and livelihood training

KENNETH SPISE M. DE VEYRA  
SB Member

GINA BALDERAMOS  
SB Member

BLESSILDA M. YU  
SB Member

KETCHIE REX A. BARRANTES  
SB Member

ELMER D. MATOBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

SARAH T. APRIILLO  
SB Member  
LIGA President

CHARLIZE JERIZHO DUANE A. TAN  
SB Member  
PPSK President

- c) Health and nutrition programs
- d) Recreation and sports programs
- e) Mentorship and guidance programs
- f) Community-based child protection programs.

**SECTION 9. ESTABLISHMENT OF BAHAY PAG-ASA**

**Section 9.1. Creation**

The Municipality shall establish a Bahay Pag-asa or enter into partnerships with other LGUs, NGOs, or private institutions to ensure access to appropriate residential care facilities.

**Section 9.2. Standards and Operations**

The Bahay Pag-Asa shall comply with DSWD standards and provide temporary shelter, educational programs, counselling services, health services, and family reunification services.

**Section 9.2.1**

The Bahay Pag-asa Center shall develop its own manual of operation duly adopted and approved by the Sangguniang Bayan and the Municipal Mayor.

**Section 9.2.2**

Bahay Pag-asa is a 24-hour child caring institution that is established, funded, and managed by Local Government Unit, DSWD-licensed and/or accredited non-government organizations (NGO's). The facility provides short-term residential care for children in conflict with the law who are above 15 and below 18 years old-waiting for court disposition of their cases, or transfer to other agencies or jurisdiction.

**SECTION 10. PROHIBITION AGAINST DETENTION OF CHILDREN**

**Section 10.1. General Prohibition**

No child shall be detained in prison with adults. Children in conflict with the law shall not be detained in facilities together with adult offenders.

**Section 10.2. Alternative Measures**

In cases where detention is unavoidable, the following alternative measures shall be implemented:

- a) Placement in youth detention facilities or Bahay Pag-asa
- b) Foster care placement;
- c) Community-based alternatives to detention
- d) Supervised release to parents or guardians
- e) Residential care in appropriate facilities

**SECTION 11. FAMILY AND COMMUNITY INVOLVEMENT**

**Section 11.1. Family Participation**

Families shall be actively involved in all stages of the juvenile justice process, including assessment, intervention planning, implementation, and monitoring.

**Section 11.2. Community Engagement**

The community shall participate through education campaigns, volunteer programs, partnerships with organizations, and community monitoring mechanisms.

**SECTION 12. BARANGAY COUNCIL FOR THE PROTECTION OF CHILDREN (BCPC)**

All barangays shall strengthen their BCPCs to serve as first points of contact, conduct initial assessments, refer cases, monitor diversion programs, and conduct community education.

**SECTION 13. TRAINING AND CAPACITY BUILDING**

Regular training programs shall be developed for LJJWC members, barangay officials, law enforcement officers, social workers, community volunteers, and families covering child rights, juvenile justice procedures, and intervention strategies.

KENNETH SPACE M. DE VEYRA  
SB Member

GINA BAIDRAMOS  
SB Member

BLESILD M. YU  
SB Member

KETCHIE REXA A. BARRANTES  
SB Member

ELMER D. MATOBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

SARAH APURILLO  
SB Member  
I.I.G.A. President

CHARLZE JERICHO DUANE A. TAN  
SB Member  
PPSK President

**SECTION 14. MONITORING AND EVALUATION**

The LJJWC shall establish a data collection system to track program outcomes, conduct annual assessments, and use results to improve interventions.

**SECTION 15. PARTNERSHIP AND NETWORKING**

The Municipality of Alangalang, Leyte shall actively seek partnerships and establish networks with:

- a) National government agencies
- b) Other local government units
- c) Non-government organizations and civil society groups
- d) Private sector organizations
- e) International organizations and donors
- f) Academic and research institutions

**SECTION 16. FUNDING SOURCES**

**Section 16.1. Local Budget Allocation**

The Municipality shall allocate sufficient funds including personnel costs, program implementation, training expenses, infrastructure needs, and monitoring activities.

**Section 16.2. External Funding**

External funding may be sought from national agencies, development partners, private foundations, and international organizations.

**Section 16.3. Fund Management**

All funds shall be managed according to existing financial rules with proper accounting and reporting mechanisms.

**SECTION 17. PENALTIES AND SANCTIONS**

**Section 17.1. Administrative Sanctions**

Public officers or employees violating this Ordinance shall be subject to administrative sanctions under civil service rules.

**Section 17.2. Criminal Liability**

Violations constituting criminal offenses under existing laws shall be prosecuted to the full extent of the law.

**SECTION 17.3. CIVIL LIABILITY**

Persons causing harm to children through violations shall be held civilly liable for damages.

**SECTION 18. IMPLEMENTING RULES AND REGULATIONS**

The LJJWC shall promulgate necessary implementing rules within ninety (90) days from effectivity.

**SECTION 19. APPROPRIATIONS**

Necessary amounts shall be included in the annual appropriations of the Municipality.

**SECTION 20. SEPARABILITY CLAUSE**

If any provision is declared invalid, other provisions shall remain in effect.

**SECTION 21. REPEALING CLAUSE**

All inconsistent ordinances, orders, rules, and regulations are hereby repealed or modified.

**SECTION 22. EFFECTIVITY CLAUSE**

This Ordinance shall take effect fifteen (15) days after its publication in a newspaper of general circulation or posting in conspicuous places within the municipality, whichever

KENNETH SPICER M. DE VERA  
SB Member

GINA BALDERAMOS  
SB Member

BLESILDA M. YU  
SB Member

KETCHIE REX A. BARRANTES  
SB Member

ELMER D. MATOBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

SARAH T. APURULLO  
SB Member  
LIGA President

CHARLZE JERICHO DUANE A. TAN  
SB Member  
PPSK/President

comes first, and after compliance with all legal requirements for the enactment of local ordinances.

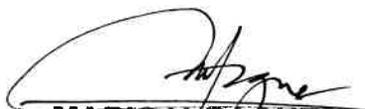
**ENACTED** by the Sangguniang bayan this 5th day of November, 2025

**APPROVED** by her Honor, the Mayor this November 24, 2025.

**I HEREBY CERTIFY** to correctness of the foregoing duly adopted by the Sangguniang Bayan in its regular session on November 05, 2025.

  
**DANI R. DE VEYRA**  
Secretary to the Sanggunian  
Municipal Gov'l. Department Head I

**ATTESTED AND CERTIFIED  
TO BE DULY ENACTED:**

  
**MARIO V. BAGUE**  
Vice Mayor  
Presiding Officer

  
**KENNETH SPICE M. DE VEYRA**  
SB MEMBER

  
**BLESILDA M. YU**  
SB MEMBER

  
**ELMER D. MATOBATO**  
SB MEMBER

  
**SARAH T. APURILLO**  
SB MEMBER  
LIGA President

  
**GINA BALDERAMOS**  
SB MEMBER

  
**KETCHIE REX A. BARRANTES**  
SB MEMBER

  
**ATTY. ARVIN ANTONI**  
SB MEMBER

  
**CHARLZE JERICHO DUANE A. TAN**  
SB MEMBER  
PPSK President

**APPROVED:**

  
**LOVELL ANNE M. YU -CASTRO**  
Municipal Mayor

**VOTING:  
YES - 8  
NO - 0**

