

Item No.: 15

Date: 09 2025 DEC



Republic of the Philippines  
**PROVINCE OF LEYTE**  
Provincial Capitol  
Tacloban City

-oOo-

Province of Leyte  
Legal Office  
Released Time: 12.2.25  
Date: 12.2.25

Sangguniang Panlalawigan  
Province of Leyte  
**RECEIVED**

DEC 03 2025  
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**PROVINCIAL LEGAL OFFICE**

**2<sup>nd</sup> INDORSEMENT**  
November 24, 2025

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 2025-19 of the Sangguniang Bayan of Alangalang, Leyte.

**Issues/concerns for review/recommendation/legal opinion is/are as follows:**

- Ordinance No. 2025-19 entitled: “**Anti-Mendicancy Ordinance of Alangalang, Leyte.**”

**REVIEW/RECOMMENDATION/LEGAL OPINION:**

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 447(a)(1)(v)<sup>1</sup> of the Local Government Code of 1991 (R.A 7160). Hence, we recommend for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

**ATTY. JOSE RAYMUND A. ACOL**  
*Provincial Legal Officer*

<sup>1</sup> (v) Enact ordinances intended to prevent, suppress and impose appropriate penalties for habitual drunkenness in public places, vagrancy, mendicancy, prostitution, establishment and maintenance of houses of ill repute, gambling and other prohibited games of chance, fraudulent devices and ways to obtain money or property, drug addiction, maintenance of drug dens, drug pushing, juvenile delinquency, the printing, distribution or exhibition of obscene or pornographic materials or publications, and such other activities inimical to the welfare and morals of the inhabitants of the municipality;

Republic of the Philippines  
PROVINCE OF LEYTE  
Palo, Leyte  
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**OFFICE OF THE SANGGUNIANG PANLALAWIGAN**

1<sup>ST</sup> Indorsement  
26 November 2025

Province of Leyte  
Legal Office  
*[Signature]*  
11-27-25

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Municipal Ordinance No. 2025-19** of the **Municipality of Alangalang, Leyte**, entitled: **An Ordinance prohibiting and deterring mendicancy in the Municipality of Alangalang, providing rules therefor and for other purposes.**

**FLORINDA JILL S. UYVICO**  
Secretary to the Sanggunian

Republic of the Philippines  
**PROVINCE OF LEYTE**  
Municipality of Alangalang  
-oOo-

Sangguniang Panlalawigan  
Province of Leyte  
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Date: NOV 26 2025  
By: [Signature]

**OFFICE OF THE SB SECRETARY**

November 26, 2025

**MS. FLORINDA JILL S. UYVICO**  
SP Secretary  
Provincial Capitol, Palo, Leyte

**Ma'am:**

Respectfully forward herewith copies of Municipal Ordinance No. 2025-19  
**"AN ORDINANCE PROHIBITING AND DETERRING MENDICANCY IN THE  
MUNICIPALITY OF ALANGALANG, PROVIDING RULES THEREFOR AND  
FOR OTHER PURPOSE."** for peruse and favorable action.

Kindly acknowledge receipt hereof.

Thank you and More Power!

Very Truly Yours,

**DANI R. DE VEYRA**  
Mun. Gov't Department Head I  
(Secretary to the Sanggunian)

Republic of the Philippines  
**PROVINCE OF LEYTE**  
Municipality of Alangalang  
-oOo-

**OFFICE OF THE SANGGUNIANG BAYAN**

**TO WHOM THIS MAY CONCERN:**

This is to certify that Municipal Ordinance No. 2025-19 has been posted for three weeks in the three public conspicuous places within the municipality and will remain posted for the information of the general public.

  
**DANI R. DE VEYRA**  
Mun. Gov't Department Head I  
(Secretary to the Sanggunian)

**ATTESTED:**

  
**MARIO V. BAGUE**  
Municipal Vice Mayor



Republic of the Philippines  
**PROVINCE OF LEYTE**  
Municipality of Alangalang

Sangguniang Panlalawigan  
Province of Leyte

**RECEIVED**

Date: NOV 26 2025  
By: [Signature]

**Office Of The Sangguniang Bayan**

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**EXCERPTS FROM THE MINUTES OF THE REGULAR  
SESSION OF THE SANGGUNIANG BAYAN OF  
ALANGALANG, LEYTE HELD AT THE LEGISLATIVE  
BUILDING SESSION HALL NOVEMBER 5, 2025.**

**PRESENT:**

Vice Mayor Mario V. Bague - Presiding Officer  
SB Member Kenneth Spice M. de Veyra  
SB Member Gina Balderamos  
SB Member Blesilda M. Yu  
SB Member Ketchie Rex A. Barrantes  
SB Member Elmer D. Matobato  
SB Member Atty. Arvin Antoni  
Punong Barangay Sarah T. Apurillo - LIGA President  
SK Chairman Charlze Jericho Duane A. Tan - PPSK President

**ABSENT: None**

SB Member Claire G. Yu On Official Travel  
SB Member Kent Jefflord C. Guillermo On Official Travel

**MUNICIPAL ORDINANCE NO. 2025-19**

**SPONSOR: HON. ARVIN V. ANTONI**  
Co-sponsors: Kenneth Spice M. De veyra  
Gina Balderamos  
Blesilda M. Yu  
Ketchie Rex A. Barrantes  
Elmer D. Matobato  
Claire G. Yu  
Kent Jefflord C. Guillermo  
Sarah T. Apurillo  
Charlze Jericho Duane A. Tan

**AN ORDINANCE PROHIBITING AND DETERRING MENDICANCY IN THE  
MUNICIPALITY OF ALANGALANG, PROVIDING RULES THEREFOR AND  
FOR OTHER PURPOSES.**

**APPROVED ON 3<sup>rd</sup> AND FINAL READING ON NOVEMBER 5,2025**

**On motion of SB Member Hon. Arvin Antoni duly seconded en masse be  
it.**

**WHEREAS, Constitutionally-enshrined are the State Policies which promote  
social justice in all phases of national development and a just and dynamic social  
order, as well, that will ensure the prosperity and independence of the nation and**

**KENNETH SPICE M. DE VEYRA**  
SB Member

**GINA BALDERAMOS**  
SB Member

**BLESILDA M. YU**  
SB Member

**KITCHIE REX A. BARRANTES**  
SB Member

**ELMER D. MATOBATO**  
SB Member

**ATTY. ARVIN ANTONI**  
SB Member

**SARAH T. APURILLO**  
SB Member  
LIGA President

**CHARLZE JERICHO DUANE A. TAN**  
SB Member  
PPSK President

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November 5, 2025

free the people from poverty through policies that provide adequate social services, promote full employment, a rising standard of living and an improved quality of life for all; which value the dignity of every human person and which guarantee full respect for human rights (Sections 9, 10, & 11, Article II, 1987 Constitution);

**WHEREAS**, the promulgation of **PRESIDENTIAL DECREE 1563**, otherwise known as the **MENDICANCY LAW OF 1978**, by then President Ferdinand E. Marcos Sr., was anchored on the executive finding that the promotion of social justice and protection of life, property and dignity of the citizenry is **endangered by rampant mendicancy which, therefore, breeds crime, creates traffic hazards, endangers health and exposes mendicants to indignities and degradation**;

**WHEREAS**, Section 17 (b) (2) (iv) of **RA 7160**, otherwise known as the **LOCAL GOVERNMENT CODE OF 1991** expressly provides that local government units shall likewise exercise such other powers and discharge such other functions and responsibilities as are necessary, appropriate or incidental to efficient and effective provision of basic services and facilities such as, but not limited to, **social welfare services which include community-based rehabilitation, programs for vagrants, beggars, street children and scavengers**;

**WHEREAS**, Section 447 (a) (1) (v) of **RA 7160**, otherwise known as the **LOCAL GOVERNMENT CODE OF 1991** expressly provides that the Sangguniang Bayan, as the legislative body of the Municipality, shall approve ordinances necessary for the efficient and effective municipal government, and in this connection, enact ordinances intended to **prevent mendicancy**;

**NOW THEREFORE, BE IT ENACTED**, by the Sangguniang Bayan, Municipality of Alangalang, Province of Leyte, in Regular Session assembled:

**Section 1. Title and Scope of This Ordinance.** – This Ordinance shall be known as the Anti- Mendicancy Ordinance of 2025 of the Municipality of Alangalang. It shall apply to all mendicants, and exploited infants or children who are 8 years old and below, minors found begging and covered by Presidential Decree No. 603 and parents of exploited infants and children criminally liable under Articles 59 and 60 of the aforesaid Presidential Decree.

**Section 2. Declaration of Policy.** – It is hereby declared the policy of the Municipality of Alangalang to prevent the commission of mendicancy; the exploitation of infants and children through mendicancy and provide habilitative services for those already exploited or in immediate danger of exploitation and promote the rehabilitation of minors found begging and mendicants by providing an integrated developmental package of preventive, habilitative, rehabilitative, interceptive and/or remedial services.

**Section 3. Definition of Terms.** – As used in this Ordinance, the following shall, unless the context otherwise requires, be construed thus:

- a. "Mendicant" refers to any person, except those enumerated in Section 4 of this Ordinance, who has no visible and legal means of support, or lawful employment and who is physically able to work but neglects to apply himself to some lawful calling and instead uses begging as a means of living.
- b. "Exploited Infant" or "Child" refers to an infant or child, 8 years and below, who is used in begging or one who accompanies a habitual vagrant or beggar.

KENNETH SPIRIT M. DE VEYRA  
SB Member  
GHINA BALDERAMOS  
SB Member  
BLESTIDA M. YU  
SB Member  
KITCHEL REX A. BARRANTES  
SB Member  
ELMER D. MATORATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member  
SARAH T. APURILLO  
SB Member  
LIGA President  
CHARLZE JERICO DUANE A. TAN  
SB Member  
PPSK/President

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November 5, 2025

- c. "Habitual Mendicant" refers to one who has been convicted of mendicancy under this Ordinance two or more times.
- d. "Duly Licensed Child Placement Agency" or "Individual" is an institution or person licensed by the Department of Social Welfare and Development to assume the care, custody, protection and maintenance of children for placement in any child-caring institution or home under the care and custody of any person for purposes of adoption, guardianship or foster care.
- e. Integrated Developmental Package of services include the following:
  1. Preventive services or measures which forestall the occurrence of situations identified as contributory to mendicancy;
  2. Habilitative services refer to measures which provide environmental or socio-economic conditions for the exploited infant or child which maximize possibilities and opportunities for the enjoyment of satisfactory quality of life before the formation of undesirable attitudes and values on the onset of conditions most conducive to mendicancy;
  3. Interceptive services are measures which channel or direct the growth potential and productive energy of the mendicant infant, child, youth or adult to offset the effect of factors contributing to mendicancy;
  4. Remedial services refer to measures intended to meet the basic needs and improve the living conditions of the mendicant; and
  5. Rehabilitative services refer to medical, social, educational, psychological and vocational measures to develop and/or restore the mendicant to the fullest state of well-being or economic usefulness of which he is capable, and to engage in a gainful occupation.

**Section 4. Apprehension of/Services for Persons Found Begging.** -- Any infant or child 8 years old and below who is found begging or is being utilized by a mendicant for purposes of begging shall be apprehended as a neglected child under Article 141 of PD 603 and shall be committed to the custody and care of the Department of Social Welfare and Development or to any duly licensed child placement agency or individual.

Any minor over 9 years of age and under 15 found begging or is being utilized for purposes of begging and who acted without discernment shall be apprehended as a neglected child under Article 141 of Presidential Decree No. 603 and shall be committed to the custody and care of the Department of Social Welfare and Development or to any duly licensed placement agency or individual.

Any minor over 9 years of age and under 15 who is found begging or is being utilized for the purpose of begging and who acted with discernment shall be proceeded against in accordance with the provisions of Chapter 3, Title VIII of Presidential Decree No. 603.

Any person not otherwise covered in the preceding paragraph of this Section who is found begging and who is physically or mentally incapable of gainful occupation shall be provided the integrated package of services by the Department of Social Welfare and Development, the welfare units of the local government and other cooperating agencies.

KENNETH SPICE M. DE VEYRA  
SB Member

GINA BALDERAMOS  
SB Member

BLESILDA M. YU  
SB Member

KITCHIE REX A. BARRANTES  
SB Member

EMERD. MATOBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

SARAH T. APURILLO  
SB Member

CHARLZE JERICO DUANE A. TAN  
SB Member

LIGA President

PPSK President

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November 5, 2025

Section 5. **Criminal Liability** – A mendicant as defined in paragraph (a), Section 3 hereof shall, upon conviction, be punished by a fine not exceeding P500.00 or by imprisonment for a period not exceeding three (3) months or both at the discretion of the Court.

A habitual mendicant shall be punished by a fine not exceeding P1,000.00 or by imprisonment for a period not exceeding six (6) months or both at the discretion of the Court.

Parents of exploited infants or minors under Section 4 of this Ordinance shall be proceeded against in accordance with Articles 59 and 60 of Presidential Decree No. 603, unless they are themselves mendicants.

Any person who abets mendicancy by giving alms directly to mendicants, exploited infants or minors on public roads, sidewalks, parks and bridges shall be punished by a fine not exceeding P100.00.

Section 6. **Information Program.** – The Office of the Municipal Mayor, in coordination with the Municipal Social Welfare and Development Office shall conduct a municipality-wide educational and information program anent this Ordinance and other national mendicancy laws or decrees; educate the public to contribute only to lawful fundraising projects and prevent the community from giving alms except through organized or recognized agencies.

Section 7. **Local Programs and Facilities.** – The Municipal Government shall provide socio-economic programs and establish operating units including reception and action centers, sheltered workshops, constitute homes and other facilities for mendicants, subject to such rules and regulations as the Office of the Municipal Mayor shall promulgate through the appropriate executive orders.

Section 8. **Health Needs.** - The Municipal Health Office/Rural Health Unit of Alangalang shall provide the necessary measures in meeting the health needs of mendicants.

Section 9. **Law Enforcement.** -The Alangalang Municipal Police Station (MPS) shall provide the necessary law enforcement and other related services for the effective implementation of this Ordinance.

Section 10. **Integrated Network of Services.** - The Municipal Social Welfare and Development Office shall provide an integrated network of appropriate services to exploited infants and children 8 years old and below as well as mendicant minors and adult mendicants and shall coordinate the services related to the implementation of this Ordinance, subject to such rules and regulations as the Municipal Mayor through the appropriate executive orders may promulgate.

Section 11. **Appropriation.** – Sufficient and adequate budgetary allocations shall be provided for in the Annual Budget of the Municipal Government of Alangalang, in an amount to be determined by the Office of the Municipal Mayor out of any available funds in the General Fund that are not otherwise appropriated in order to support the activities/programs under this Ordinance.

Section 12. **Repealing Clause.** - Provisions of existing Ordinances which are inconsistent with the provisions hereof shall be deemed repealed and/or modified accordingly.

KENNETH SPACE M. DE VEYRA  
SB Member

CINA BALDERAMOS  
SB Member

BLESILDAM YU  
SB Member

KITCHIE REX A. BARRANTES  
SB Member

ELMER D. MATOBBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

SARAH T. APURILLO  
SB Member  
LIGA President

CHARLZE JERICHO DUANE A. TAN  
SB Member  
PPSK President

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Section 13. **Separability of Provisions.** – If for any reason, any section or provision of this Ordinance is declared unconstitutional or invalid, the other sections or provisions thereof which are not affected thereby shall continue in full force and effect.

Section 14. **Effectivity.** – This Ordinance shall be posted at prominent places within the Municipal Hall for a minimum period of three (3) consecutive weeks and shall likewise be published in a newspaper of general circulation within the territorial jurisdiction of the Municipality of Alangalang. It shall take effect on the day following its publication, or at the end of the period of posting, whichever occurs later.

ENACTED, this 5<sup>th</sup> day of November, 2025.

APPROVED by her Mayor this November 24, 2025.

I HEREBY CERTIFY to the correctness of the above-mentioned Ordinance.

**DANI R. DE VEYRA**  
Secretary to the Sanggunian  
Municipal Gov't. Department Head I

KENNETH SEBASTIAN M. DE VEYRA  
SB Member

GINA BALDERAMOS  
SB Member

BLESSILDA M. YU  
SB Member

KITCHIE REX A. BARRANTES  
SB Member

ELMER D. MATOBATO  
SB Member

ATTY. ARVIN ANTONI  
SB Member

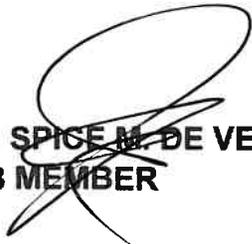
SARAH T. APURULLO  
SB Member  
LIGA President

CHARLZE JERICO DUANE A. TAN  
SB Member  
PPSK President

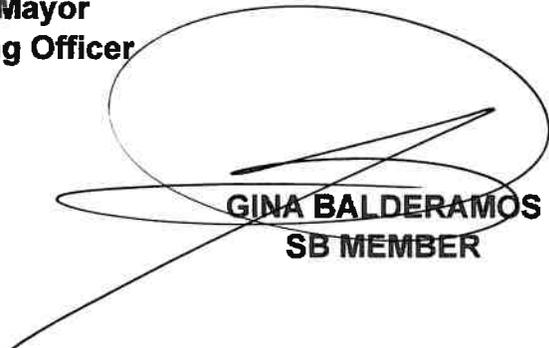
ATTESTED AND CERTIFIED  
TO BE DULY ENACTED:



**MARIO V. BAGUE**  
Vice Mayor  
Presiding Officer



**KENNETH SPICE M. DE VEYRA**  
SB MEMBER



**GINA BALDERAMOS**  
SB MEMBER



**BLESILDA M. YU**  
SB MEMBER



**KETCHIE REXA A. BARRANTÉ**  
SB MEMBER



**ELMER D. MATOBATO**  
SB MEMBER



**ATTY. ARVIN ANTONI**  
SB MEMBER



**SARAH T. APURILLO**  
SB MEMBER  
LIGA President



**CHARLZE JERICHO DUANE A. TAN**  
SB MEMBER  
PPSK President

APPROVED:



**LOVELL ANNE M. YU -CASTRO**  
Municipal Mayor

VOTING:  
YES - 8  
NO - 0

