

Item No.: 50

Date: 09 2025 DEC



Republic of the Philippines  
PROVINCE OF LEYTE  
Provincial Capitol  
Tacloban City

-oOo-

**PROVINCIAL LEGAL OFFICE**

Province of Leyte  
Legal Office  
Released by: *[Signature]*  
Time: *[Signature]*  
Date: *12.2.25*

Sangguniang Panlalawigan  
Province of Leyte

**RECEIVED**  
DEC 05 2025  
Date: \_\_\_\_\_  
By: *[Signature]*

**2<sup>nd</sup> INDORSEMENT**  
November 24, 2025

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 26 s. 2025 of the Sangguniang Bayan of Villaba, Leyte.

**Issues/concerns for review/recommendation/legal opinion is/are as follows:**

- Ordinance No. 26 s. 2025 entitled: **“An Ordinance establishing a mechanism for the declaration, implementation and enforcement of pre-emptive and force evacuation during disaster and emergency situations as a last resort to protect and save lives, strengthening disaster preparedness, community participation, and humanitarian response, and providing penalties thereof.”**

**REVIEW/RECOMMENDATION/LEGAL OPINION:**

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 447(a)(1)(iv)<sup>1</sup> of the Local Government Code of 1991 (R.A 7160). Hence, we recommend for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

*[Signature]*  
**ATTY. JOSE RAYMUND A. ACOL**  
*Provincial Legal Officer*

<sup>1</sup> (iv) Adopt measures to protect the inhabitants of the municipality from the harmful effects of man-made or natural disasters and calamities and to provide relief services and assistance for victims during and in the aftermath of said disasters or calamities and their return to productive livelihood following said events;

Republic of the Philippines  
PROVINCE OF LEYTE  
Palo, Leyte  
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**OFFICE OF THE SANGGUNIANG PANLALAWIGAN**

**1<sup>ST</sup> INDORSEMENT**  
26 November 2025

*Jay*  
*11-27-25*

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Municipal Ordinance No. 26, S. 2025** of the **Municipality of Villaba, Leyte**, entitled: **An Ordinance establishing a mechanism for the declaration, implementation and enforcement of pre-emptive and force evacuation during disaster and emergency situations as a last resort to protect and save lives, strengthening disaster preparedness, community participation, and humanitarian response, and providing penalties thereof.**



**FLORINDA JILL S. UYVICO**  
Secretary to the Sanggunian



November 25, 2025

**THE SANGGUNIANG PANLALAWIGAN MEMBERS**  
New Provincial Government Complex  
Campetic, Palo, Leyte



Thru: **LEONARDO M. JAVIER, JR**  
Vice Governor/Presiding Officer

Hon. Sangguniang Panlalawigan Members:

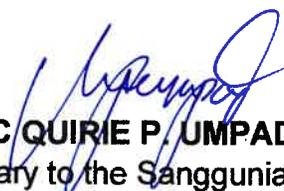
We respectfully transmit herewith sixteen (16) original copies of:

**MUNICIPAL ORDINANCE NO. 26, S. 2025** "AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION AND ENFORCEMENT OF PRE-EMPTIVE AND FORCE EVACUATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES, STRENGTHENING DISASTER PREPAREDNESS, COMMUNITY PARTICIPATION, AND HUMANITARIAN RESPONSE, AND PROVIDING PENALTIES THEREOF."

For your review and approval.

Best regards.

Very truly yours,

  
**MC QUIRIE P. UMPAD, J. D.**  
Secretary to the Sangguniang Bayan

**Copy Furnished:**

- 1. Municipal Treasury Office**
  - 2. Municipal Accounting Office**
  - 3. Municipal Budget Office**
- LGU- Villaba, Leyte**



November 25, 2025

**THE SANGGUNIANG PANLALAWIGAN MEMBERS**

New Provincial Government Complex  
Campetic, Palo, Leyte

Thru: **LEONARDO M. JAVIER, JR**  
Vice Governor/Presiding Officer

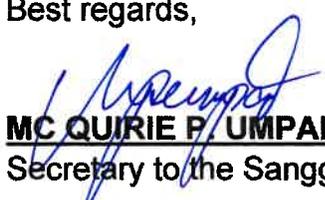
Hon. Sangguniang Panlalawigan Members:

In relation to our letter of transmittal for review of Municipal Ordinance No. 26, S. 2025 - entitled "AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION AND ENFORCEMENT OF PRE-EMPTIVE AND FORCE EVACUATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES, STRENGTHENING DISASTER PREPAREDNESS, COMMUNITY PARTICIPATION, AND HUMANITARIAN RESPONSE, AND PROVIDING PENALTIES THEREOF", the undersigned undertake to submit the proof of publication within twenty (20) days from receipt of this letter.

Hoping for your favorable cooperation.

Thank you.

Best regards,

  
**MC QUIRIE P. UMPAD, J. D.**  
Secretary to the Sangguniang Bayan

Province of Leyte  
**RECEIVED**  
 Date: NOV 26 2025  
 By: [Signature]

**MUNICIPAL ORDINANCE NO. 26, S. 2025**

**AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION AND ENFORCEMENT OF PRE-EMPTIVE AND FORCE EVACUATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES, STRENGTHENING DISASTER PREPAREDNESS, COMMUNITY PARTICIPATION, AND HUMANITARIAN RESPONSE, AND PROVIDING PENALTIES THEREOF**

**PREFATORY STATEMENT**

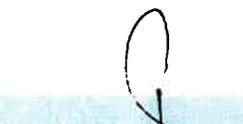
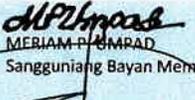
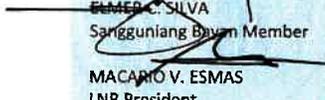
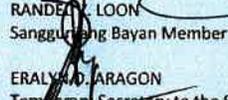
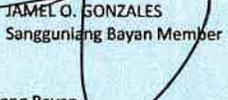
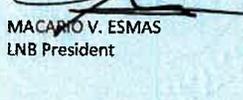
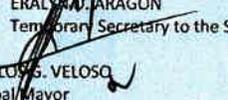
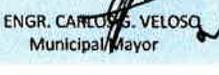
**WHEREAS**, the Municipality of Villaba, Province of Leyte, recognizes its fundamental duty to protect life, health, property, and the general welfare of its people, especially in times of disasters and emergencies that threaten safety and livelihood;

**WHEREAS**, under Republic Act No. 10121, otherwise known as the “Philippine Disaster Risk Reduction and Management Act of 2010,” all Local Government Units (LGUs) are mandated to develop and implement measures that strengthen disaster preparedness, ensure risk reduction, and enhance community resilience against both natural and human-induced hazards;

**WHEREAS**, the Municipality has, in past years, experienced the devastating effects of typhoons, floods, earthquakes, landslides, and other calamities, which have caused loss of lives, displacement of families, and extensive damage to properties and livelihoods, underscoring the urgent need for a clear mechanism for pre-emptive and forced evacuation as a last resort to protect human life;

**WHEREAS**, it is imperative to establish a standardized, humane, and rights-based procedure for declaring, implementing, and enforcing pre-emptive and forced evacuation during imminent danger, ensuring that no life is left at risk, particularly among the elderly, children, women, and persons with disabilities;

**WHEREAS**, the Local Government of Villaba affirms that disaster risk reduction is not solely a government function but a shared civic responsibility requiring the cooperation of all sectors—public officials, civil society, private organizations, and every citizen—to uphold the values of preparedness, compassion, and solidarity in the face of adversity;

 EDGAR T. VELOSO, III Vice Mayor / Presiding Officer	 DENNIS L. SY Sangguniang Bayan Member	 RICHARD R. VELOSO Sangguniang Bayan Member	 MERIAM P. AMRAD Sangguniang Bayan Member
 ELMER C. SILVA Sangguniang Bayan Member	 RORIE M. COMPRÁ Sangguniang Bayan Member	 RANDEDY L. LOON Sangguniang Bayan Member	 JAMEL O. GONZALES Sangguniang Bayan Member
 MACARIO V. ESMAS LNB President	 RILE CHRISTIAN G. VELOSO SK Pederasyon President	 ERALYND D. ARAGON Temporary Secretary to the Sangguniang Bayan	
		 ENGR. CARLOS S. VELOSO Municipal Mayor	

**NOW THEREFORE**, on motion by the Hon. Richard R. Veloso, duly seconded en masse,  
Be it

Ordained by the Sangguniang Bayan of the Municipality of Villaba, Province of Leyte, in session duly assembled, that the following Ordinance be enacted for the safety, welfare, and protection of all Villabanons:

**SECTION 1. TITLE.** This ordinance shall be known as “AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION AND ENFORCEMENT OF PRE-EMPTIVE AND FORCE EVACUATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES AND PROVIDING PENALTY THEREOF”.

## **SECTION 2. POLICY**

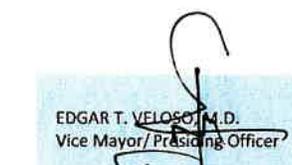
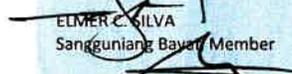
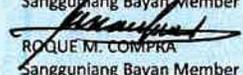
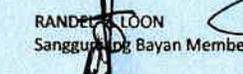
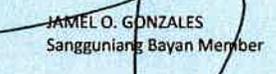
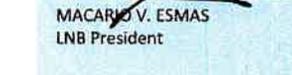
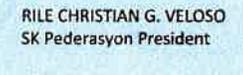
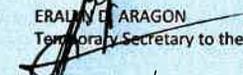
It is the declared policy of the Municipality of Villaba to safeguard, preserve, and protect the lives, health, and properties of its people at all times, particularly the sick, elderly, women, children, and other vulnerable sectors, and to mitigate the impact of disasters and emergencies within its jurisdiction.

All actions shall be consistent with Republic Act No. 10121 (Philippine Disaster Risk Reduction and Management Act of 2010), its Implementing Rules and Regulations, Executive Order No. 2022-15.2, and all relevant issuances of the National Disaster Risk Reduction and Management Council (NDRRMC), Department of the Interior and Local Government (DILG), and related national agencies.

## **SECTION 3. DEFINITION OF TERMS**

For purposes of this Ordinance:

- a. Disaster – Any event, whether natural or human-induced, that disrupts the normal functioning of a community, resulting in loss of life, property, or environment.*
- b. Imminent Danger – An immediate and serious threat or forecasted harm that may result in injury, loss of life, or damage to property.*
- c. Evacuation – The temporary relocation of persons from danger-prone or affected areas to safer locations.*
- d. Pre-emptive Evacuation – Early, voluntary relocation of residents based on advisories or recommendations from authorities to prevent anticipated harm.*
- e. Forced Evacuation – Immediate and compulsory relocation by order of the Municipal Mayor or Punong Barangay when conditions critically endanger lives.*
- f. Vulnerable Sectors – Individuals or groups such as children, pregnant or lactating women, elderly persons, persons with disabilities (PWDs), and indigenous people who require special attention and protection during emergencies.*

 EDGAR T. VELOSO, M.D. Vice Mayor/Presiding Officer	 DENNIS L. SY Sangguniang Bayan Member	 RICHARD R. VELOSO Sangguniang Bayan Member	 MERIAM P. UMRAD Sangguniang Bayan Member
 ELMER C. SILVA Sangguniang Bayan Member	 ROQUE M. COMPRÁ Sangguniang Bayan Member	 RANDAL S. LOON Sangguniang Bayan Member	 JAMEL O. GONZALES Sangguniang Bayan Member
 MACARIO V. ESMAS LNB President	 RILE CHRISTIAN G. VELOSO SK Pederasyon President	 ERAIN D. ARAGON Temporary Secretary to the Sangguniang Bayan	
		 ENGR. CARLOS S. VELOSO Municipal Mayor	

## SECTION 4. TRAINING, ORIENTATION, AND PREPAREDNESS

The Municipal Disaster Risk Reduction and Management Office (MDRRMO) shall conduct annual trainings, community orientations, and simulation drills on disaster risk reduction, early warning systems, and evacuation protocols.

Capacity-building for camp management, search and rescue, medical response, and psychosocial care must be continuous and inclusive. Barangays shall ensure that every household is informed of their designated evacuation routes and centers.

## SECTION 5. INFORMATION, EDUCATION, AND COMMUNICATION (IEC) STRATEGY

The MDRRMO, in partnership with the Municipal Information Office, DepEd, and BDRRMCs, shall develop and implement a localized IEC program to raise awareness on evacuation procedures, emergency hotlines, and disaster warnings.

Information shall be disseminated through local radio, social media, megaphones, posters, and other means accessible to the public, using the local dialect to ensure comprehension and inclusivity.

## SECTION 6. GROUNDS AND PROCEDURE FOR PRE-EMPTIVE OR FORCED EVACUATION

a. Implementation of pre-emptive or forced evacuation may be based on:

Declaration of a state of calamity, emergency, or imminent danger;  
Recommendation of the MDRRMC or BDRRMC;  
Actual or forecasted threats to life, safety, or property.

b. In cases of extreme urgency, the Municipal Mayor or Barangay Chairperson may order immediate evacuation even prior to formal council convening.

c. Priority shall always be given to the sick, elderly, PWDs, pregnant women, children (especially unaccompanied), and indigenous people.

d. Notification of evacuation shall be made clearly and promptly in the local dialect, accompanied by arrangements for transportation, shelter, and security.

e. All designated evacuation centers—whether public or private—shall meet minimum standards of safety, sanitation, and accessibility.

f. All relevant agencies, accredited volunteers, and civic partners shall be duty-bound to participate and provide logistical, medical, and psychosocial support.

## SECTION 7. SPECIAL PROTECTION FOR VULNERABLE SECTORS

EDGAR T. VELOSO  
Vice Mayor/ Presiding Officer

ELMER C. SILVA  
Sangguniang Bayan Member

MACARIO V. ESMAS  
LNB President

DENNIS L. SY  
Sangguniang Bayan Member

ROQUE M. COMBRA  
Sangguniang Bayan Member

RILE CHRISTIAN G. VELOSO  
SK Pederasyon President

RICHARD B. VELOSO  
Sangguniang Bayan Member

RANDEL T. LOON  
Sangguniang Bayan Member

FRYLYN B. PARAGON  
Temporary Secretary to the Sangguniang Bayan

MERIAM P. UMPAD  
Sangguniang Bayan Member

JAMEL O. GONZALES  
Sangguniang Bayan Member

ENGR. CARLOS G. VELOSO  
Municipal Mayor

Evacuation operations shall uphold gender, child, and disability sensitivity.  
The LGU shall:

- Establish child-friendly and women-friendly spaces in evacuation centers;
- Ensure separate sleeping areas, privacy, and security for vulnerable groups;
- Provide gender-responsive hygiene kits and medical attention; and
- Conduct orientation for responders on inclusive humanitarian conduct.

This provision is pursuant to RA 10821, RA 9710, and UNISDR Humanitarian Standards.

### SECTION 8. ENFORCEMENT AND RETURN PROTOCOL

- a. Enforcement of evacuation orders shall be the duty of barangay officials, PNP, BFP, and accredited rescue teams, who must guide, account for, and physically assist residents.
- b. Use of physical force shall be a last resort, exercised humanely and proportionally, with respect for human dignity and rights, following Commission on Human Rights guidelines.
- c. Residents shall only be allowed to return home upon official clearance from the Municipal Mayor, upon MDRRMC or BDRRMC recommendation confirming that the danger has passed.

### SECTION 9. DATA MANAGEMENT AND ACCOUNTABILITY SYSTEM

The MDRRMO shall maintain a centralized data registry of:

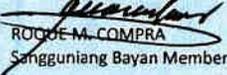
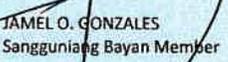
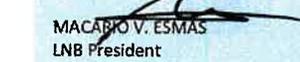
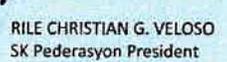
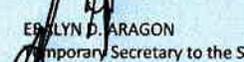
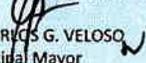
- Evacuation centers and their capacity;
- List of evacuees and missing persons;
- Inventory of available logistics, vehicles, and personnel;
- Status reports and post-event assessments.

All data shall be used strictly for disaster management and transparency, ensuring data privacy protection.

### SECTION 10. COORDINATION AND INTER-AGENCY RESPONSE

All emergency and evacuation operations shall be coordinated systematically among the LGU, PNP, BFP, barangays, MDRRMC, private sector, and accredited volunteers.

The LGU shall promote joint training exercises, memoranda of agreement with civic and private entities, and open communication channels for rapid mobilization. Every stakeholder is expected to act in solidarity, vigilance, and compassion in protecting the people of Villaba.

 EDGAR T. VELOSO, M.D. Vice Mayor/Presiding Officer	 DENNIS L. SY Sangguniang Bayan Member	 RICHARD R. VELOSO Sangguniang Bayan Member	 MERIAM R. JAMPAD Sangguniang Bayan Member
 ELMER C. SILVA Sangguniang Bayan Member	 RODDE M. COMPRA Sangguniang Bayan Member	 RANDEL M. LOON Sangguniang Bayan Member	 JAMEL O. GONZALES Sangguniang Bayan Member
 MACARIO V. ESMAS LNB President	 RILE CHRISTIAN G. VELOSO SK Pederasyon President	 EVELYN D. ARAGON Temporary Secretary to the Sangguniang Bayan	
		 ENGR. CARLOS G. VELOSO Municipal Mayor	

## SECTION 11. PARTNERSHIP AND RESOURCE MOBILIZATION

The Municipality shall encourage partnerships with transport operators, schools, churches, and civic organizations to support evacuation and relief operations. The LGU may grant certificates of recognition or incentive support to volunteers and private partners contributing to disaster response.

## SECTION 12. NON-COMPLIANCE WITH EVACUATION ORDERS

Any person who refuses to evacuate after a lawful forced evacuation order, or who returns to restricted areas without clearance, shall be subject to appropriate intervention.

Authorities may employ minimum necessary force to ensure compliance, always guided by human rights standards.

Persistent refusal or obstruction shall be documented and subject to penalties under this Ordinance. Compassionate consideration may be given for legitimate humanitarian reasons.

## SECTION 13. PROTECTION OF PROPERTY AND LIVELIHOOD

During evacuation, local law enforcement shall protect vacated areas from looting and damage. Livelihood assets such as boats, animals, or equipment shall be inventoried and, where feasible, safeguarded or relocated.

Losses or damages to livelihood shall be reported to the Municipal Agriculture Office and MSWDO for inclusion in post-disaster recovery assistance.

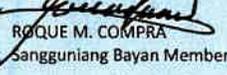
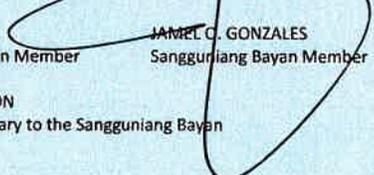
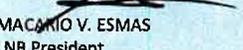
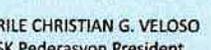
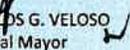
## SECTION 14. PENALTY CLAUSE

Any person violating the provisions of this Ordinance shall be subject to a fine of not less than ₱500.00 but not more than ₱2,500.00, or imprisonment of not less than ten (10) days but not more than thirty (30) days, or both, at the discretion of the court.

If the offender is a public official, this is without prejudice to the filing of administrative sanctions under existing laws.

## SECTION 15. PSYCHOSOCIAL AND POST-EVACUATION SUPPORT

After the emergency period, the MDRRMO, MSWDO, and MHO shall conduct psychosocial debriefing, health checks, and livelihood recovery programs for affected families, in partnership with DSWD and accredited NGOs.

 EDGAR T. VELOSO, M.D. Vice Mayor/ Presiding Officer	 DENNIS L. SY Sangguniang Bayan Member	 RICHARD R. VELOSO Sangguniang Bayan Member	 MERIAM F. UMPROD Sangguniang Bayan Member
 ELMER C. SILVA Sangguniang Bayan Member	 ROQUE M. COMPRA Sangguniang Bayan Member	 RANDILYN TOON Sangguniang Bayan Member	 JAMEL C. GONZALES Sangguniang Bayan Member
 MACARIO V. ESMAS LNB President	 RILE CHRISTIAN G. VELOSO SK Pederasyon President	 ERALYN D. ARAGON Temporary Secretary to the Sangguniang Bayan	
		 ENGR. CARLOS G. VELOSO Municipal Mayor	

Evacuation operations shall be evaluated for lessons learned and continuous improvement.

### **SECTION 16. ADMINISTRATIVE SANCTIONS**

Non-compliance or neglect of duty by public officials in the implementation of this Ordinance shall constitute administrative offense, in accordance with DILG Memorandum Circular No. 2012-35 and pertinent laws.

### **SECTION 17. FUNDING SOURCE**

The implementation of this Ordinance shall be funded through the 5% Local Disaster Risk Reduction and Management Fund (LDRRMF), donations, grants, and any other lawful sources. The Municipal Government shall ensure adequate budgeting for evacuation, training, and rehabilitation activities.

### **SECTION 18. SEPARABILITY CLAUSE**

If any part or provision of this Ordinance is declared unconstitutional or inconsistent with existing laws, the remaining provisions shall continue to be in full force and effect.

### **SECTION 19. REPEALING CLAUSE**

All ordinances, orders, rules, or regulations inconsistent with this Ordinance are hereby repealed or modified accordingly.

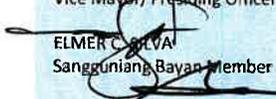
### **SECTION 20. EFFECTIVITY**

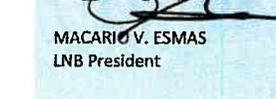
This Ordinance shall take effect upon approval and after compliance with the publication and posting requirements under the Local Government Code of 1991 (RA 7160).

### **SECTION 21. MONITORING AND REVIEW**

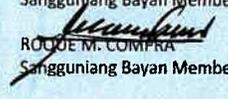
The MDRRMO, in coordination with the Sangguniang Bayan Committee on Public Safety, shall review and update this Ordinance every three (3) years to ensure consistency with evolving national policies, climate data, and community needs.

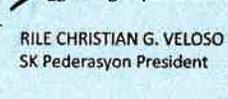
  
EDGAR T. VELOSO, M.D.  
Vice Mayor/Presiding Officer

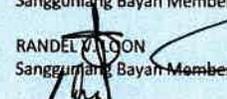
  
ELMER C. SILVA  
Sangguniang Bayan Member

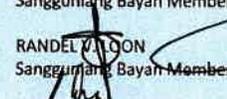
  
MACARIO V. ESMAS  
LNB President

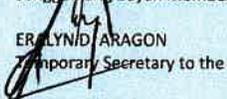
  
DENNIS L. SY  
Sangguniang Bayan Member

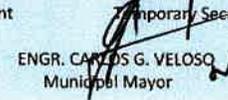
  
RODOLFO M. COMPRÁ  
Sangguniang Bayan Member

  
RILE CHRISTIAN G. VELOSO  
SK Pederasyon President

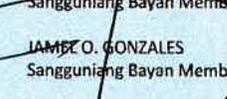
  
RICHARD R. VELOSO  
Sangguniang Bayan Member

  
RANDEL V. ATON  
Sangguniang Bayan Member

  
ERALYN D. ARAGON  
Temporary Secretary to the Sangguniang Bayan

  
ENGR. CARLOS G. VELOSO  
Municipal Mayor

  
MERIAM P. AMPAD  
Sangguniang Bayan Member

  
JAMES O. GONZALES  
Sangguniang Bayan Member

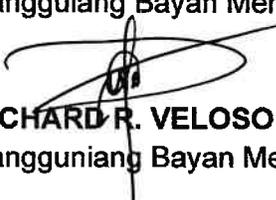
APPROVED this 16<sup>th</sup> day of October, 2025 at the Municipality of Villaba, Province of Leyte.

  
**ERALYN D. ARAGON**  
Temporary Secretary to the Sanggunian

ATTESTED:

  
**EDGAR T. VELOSO, M.D.**  
Vice Mayor/Presiding Officer

  
**DENNIS L. SY**  
Sangguniang Bayan Member

  
**RICHARD R. VELOSO**  
Sangguniang Bayan Member

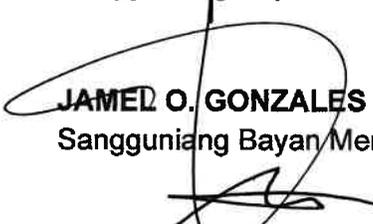
  
**MERIAM P. UMPAD**  
Sangguniang Bayan Member

  
**ELMER C. SILVA**  
Sangguniang Bayan Member

**RILE CHRISTIAN G. VELOSO**  
SK Pederasyon President

  
**ROGUE M. COMPRA**  
Sangguniang Bayan Member

  
**RANDEL V. LOON**  
Sangguniang Bayan Member

  
**JAMEL O. GONZALES**  
Sangguniang Bayan Member

  
**MACARIO V. ESMAS**  
LNB President

APPROVED:

  
**ENGR. CARLOS G. VELOSO**  
Municipal Mayor



**MINUTES OF THE PUBLIC HEARING CONDUCTED BY THE COMMITTEE ON DISASTER AND RISK REDUCTION MANAGEMENT ON THE PROPOSED ORDINANCE AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES AND PROVIDING PENALTY THEREOF**

ON OCTOBER 13, 2025 AT SB SESSION HALL

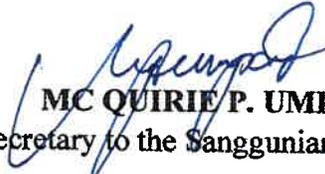
The public hearing commenced at exactly 9:50 in the morning, with a prayer and the singing of the Philippine National Anthem. The hearing was attended by Merlita D. Veloso, Municipal Administrator; Engr. Arvin R. Cueva, Municipal Disaster and Risk Reduction Management Officer (MDRRMO); PMAJ Ian Salvador B. Po, Acting Chief of Police (VMPS); FO2 Mark Joel A. Tafiada, Representative from the Bureau of Fire Protection (BFP); Bernhard Heilmann & Juanita S. Sarsalijo, Representatives from the People's Council; Benedicto S. Umpad, Punong Barangay Abijao; Basilides B. Del Carmen, Punong Barangay Jalas; Annabelle S. Heilmann, Punong Barangay Buga-Buga; Julito A. Inopiquez, Punong Barangay Capiñahan; Ronie S. Romero, Punong Barangay Silad; Vice Chairman of the concerned committee of the Sangguniang Bayan were also present, in the person of the Hon. Randel V. Loon respectively, along with other concerned individuals.

The reading of the entire content of the proposed ordinance transpired and which was followed by a deliberation. Mr. Bernhard Heilmann manifested that the ordinance was too general; it should be more specific, as barangays located in coastal areas face distinct disaster risks compared to those in mountainous areas. Merlita D. Veloso expressed that the ordinance is general in scope to ensure applicability across all areas, and it is the responsibility of each barangay to identify distinct risks tied to their location. PMAJ Ian Salvador B. Po stated that lack of communication from authorized sources particularly the MDRRMO is the main problem in disaster response. He stressed the necessity for the legislative body to designate an official spokesperson who can communicate directly with the public, ensuring accurate information dissemination and preventing confusion. Hon. Randel V. Loon - agreed with PMAJ Po, affirming that communication is the primary issue in implementing pre-emptive and forced evacuations. While disaster response plans are already established at the barangay level, the problem lies in the lack of proper implementation. Unclear communication often results in residents returning to their homes, leaving authorities with no option but to allow them. Mr. Heilmann raised concerns regarding enforcement of evacuations, especially among farmers who are often determined to return to the mountains to tend to their livestock despite evacuation orders. Hon. Randel V. Loon answered, this is precisely why the ordinance is being created—to provide a legal basis for the implementation of forced evacuations. Barangay Captain Benedicto S. Umpad highlighted the absence of designated evacuation centers as the primary problem in every barangay. Engr. Arvin R. Cueva advised every barangay to review and update their Barangay Disaster Risk Reduction and Management Plan, which includes provisions for evacuation areas. He noted that any structurally sound establishment, such as schools or residential buildings, may be designated as evacuation centers provided a Memorandum of Agreement (MOA) is executed. He further recommended conducting training sessions cascaded to the barangay level to expedite disaster response. The trainings cover early warning protocols, as well as pre-emptive and force evacuations. He also identified communication from the municipality to the barangay level as a

current challenge. To address this, he proposed establishing a group communication channel for posting official announcements from the national government to mitigate the spread of misinformation. Additionally, he proposed the installation of radio communication systems, sirens, and repeaters. FO2 Mark Joel Tañada from the Bureau of Fire Protection suggested conducting simultaneous earthquake drills in every barangay with the assistance of the PNP, BFP, and MDRRMO.

Without further deliberations, the committee hearing adjourned at 11:10 in the morning.

CERTIFIED CORRECT:

  
**MC QUIRIE P. UMPAD**  
Secretary to the Sangguniang Bayan

ATTESTED:

  
**HON. RICHARD R. VELOSO**  
Committee Chairman



**COMMITTEE ON DISASTER AND RISK REDUCTION MANAGEMENT**

**COMMITTEE REPORT NO. 2, S. 2025**  
**October 13, 2025**

**SUBJECT:**

**AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION AND ENFORCEMENT OF PRE-EMPTIVE AND FORCE EVACUATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES AND PROVIDING PENALTY THEREOF**

**FINDINGS:**

Insufficient public awareness or understanding of evacuation orders contributes to widespread confusion, thereby causing some residents to hesitate or refuse to evacuate their homes.

There is a lack of coordination between the Barangays, Local Government Unit (LGU's), and Response Teams hampers effective disaster response effort.

**RECOMMENDATION:**

Prioritize early warning systems and timely information dissemination.

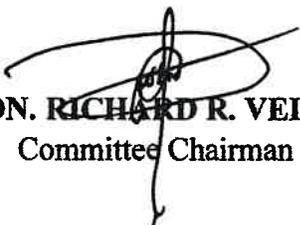
Establish a group communication channel where official advisories and announcements from authorized agencies, such as PHIVOLCS and other disaster-related authorities, to prevent the spread of misinformation.

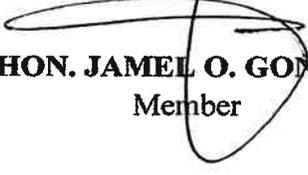
Install radio communication system, sirens and repeater.

Conduct community education and simulation drills on evacuation protocols.

**CONCURRING:**

  
**HON. RANDEL V. LOON**  
Vice Chairman

  
**HON. RICHARD R. VELOSO**  
Committee Chairman

  
**HON. JAMEL O. GONZALES**  
Member

**APPENDICES:**

*e.g. Minutes of Public Hearing and Committee Meetings and Attendance Sheet, Photo/Video*



## ATTENDANCE SHEET

AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION AND ENFORCEMENT OF PRE-EMPTIVE AND FORCE EVACUATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES AND PROVIDING PENALTY THEREOF

DATE: OCTOBER 13, 2025

TIME: 09:00 AM

VENUE: SB SESSION HALL

NO.	NAME	DESIGNATION	SIGNATURE
1	RICHARD R. VELASCO	SB MEMBER	
2	GERRY ENEMELA	Konsehal NEW PALANAC	GERRY E.
3	MARCO RAMO	Konsehal NEW PALANAC	MARCO
4	Ailen V. Quionchon	Secretary Sulpa	
5	BASILIDES B. DEL CARMEN	PUNONG BIRANBAR (Ulas)	
6	ANNABELLE S. HEILMANN	Punong Bayg. (buga-buga)	
7	Bernhard Heilmann	Kalalikatan usg	
8	ADIEL ERIC IMPLS	KONSEHAL CAMPURON	
9	BENEDICTO S. UMPAD	P. B. ABUAD	
10	MERLITA D. VELOSU	Mun. Admin.	
11	JUANITA S. SALSALDO	CSO	
12	JULITO A. DIONISIO	Punong BRAY. Capitanhan	
13	ROXIE S. ROMERO	P. B. SILAD	
14	FOR MARK JOEL A. TARRADA	BFP	
15	PAUL V. WONG	SB MEMBER	
16	PCPL ANIE BETH S. EDARSABAL	CAD PNCO - VILLABA PNP	
17	PMAJ IAN SALVADOR B. YO	ACTING CHIEF OF POLICE	
18	Pat Von D. Rosendo	LDPRMO AGT.	
19	Engr. Arvin P. Cuva	MGDH/I LDPRMO	
20	MICHELLE C. RUELVA	SB JO	
21	JEAN DEE BELLE G. ALARDE	SB JO	
22	DAIRE P. MONTANO	SB JO	
23	Emma B. SANCOS	SB JO	



Sangguniang Bayan  
Office of the Secretary to the Sanggunian

**NOTICE OF PUBLIC HEARING**

Notice is hereby given that a public hearing will be conducted by the Sangguniang Bayan Committee on Disaster and Risk Reduction Management, **October 13, 2025 at 9:00 o'clock in the morning** at the New Sangguniang Bayan Session Hall, Cayangian, Barangay Poblacion del Norte, this Municipality regarding the **Proposed Municipal Ordinance No.28, S-2025** authored by Sangguniang Bayan Member Richard R. Veloso entitled:

**“AN ORDINANCE ESTABLISHING A MECHANISM FOR THE DECLARATION, IMPLEMENTATION AND ENFORCEMENT OF PRE-EMPTIVE AND FORCE EVACUATION DURING DISASTER AND EMERGENCY SITUATIONS AS A LAST RESORT TO PROTECT AND SAVE LIVES AND PROVIDING PENALTY THEREOF”**

The Municipal Administrator, Villaba Municipal Police Station (VMPS) Representative, Bureau of Fire Protection (BFP) Representative, Municipal Disaster and Risk Reduction Management Office (MDRRMO), the Punong Barangay of the 35 Barangays, Representative from the People’s Council, and all other interested parties are invited to attend.

Villaba, Leyte, October 9, 2025.

*Emilio S. Quines*  
10/10/25  
Cabungoran  
*PCSg Rodolfo*  
10/10/25  
*Almo P. Conson*

*JAY JUALUIZ*  
*HIBULANGAN*  
10/10-25  
9:37 P.M  
Cagnoco E

MAYOR  
LGU-VILLABA, LEYTE  
**RECEIVED**  
BY: *MADD*  
DATE: *10/10/25 09:45*

*[Signature]*  
**MC QUIRIE P. UMPAD, J.D.**  
Secretary to the Sanggunian

*Rabea*  
*Rabea*  
Jalas  
Tabunoc  
*YARIT TORALBA JR.*

*Required by:*  
*[Signature]*  
10/9/25

*JHARON JOMEUA*  
10/10/25  
-Kinabuyan

*Martin M. Roque*  
10/10/25

*[Signature]*  
10/10/25  
Cagnoco E

*[Signature]*  
Paysa D  
Gatayas

*[Signature]*  
10/10/25

*[Signature]*  
ADRIENE ACURATI -SILAD  
10-10-25



Republic of the Philippines  
Province of Leyte  
Municipality of Villaba

# OFFICE OF THE SANGGUNIANG BAYAN

