



Republic of the Philippines  
**PROVINCE OF LEYTE**  
 Provincial Capitol  
 Tacloban City

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**PROVINCIAL LEGAL OFFICE**

Item No.: 39  
 Date: 13 2026 JAN

Province of Leyte  
 Legal Office  
 Released: [Signature]  
 Time: [Signature]  
 Date: 1-7-26

Sangguniang Panlalawigan  
 Province of Leyte

**2<sup>nd</sup> INDORSEMENT**  
 December 23, 2024

**RECEIVED**  
 Date: JAN 08 2026  
 By: [Signature]

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 4 of the Sangguniang Panlungsod of Baybay, Leyte.

**Issues/concerns for review/recommendation/legal opinion is/are as follows:**

- Ordinance No. 4 entitled: **“An Ordinance establishing guidelines of the disposition and allocation of the PhilHealth Konsulta Package Fund of Baybay City, Leyte.”**

**REVIEW/RECOMMENDATION/LEGAL OPINION:**

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 458(a)(2)(i)<sup>1</sup> of the Local Government Code of 1991 (R.A 7160) in consonance with PhilHealth Circular No. 2024-0013<sup>2</sup>. Hence, we recommend the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on the facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

**ATTY. JOSE RAYMUND A. ACOL**  
 Provincial Legal Officer ✓

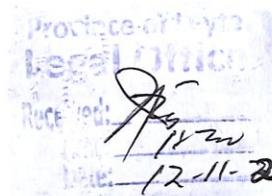
<sup>1</sup> (2) Generate and maximize the use of resources and revenues for the development plans, program objectives and priorities of the municipality as provided for under Section 18 of this Code ;  
 (i) Approve the annual and supplemental budgets of the municipal government and appropriate funds for specific programs, projects, services and activities of the municipality, or for other purposes not contrary to law, in order to promote the general welfare of the municipality and its inhabitants;

<sup>2</sup> “ Enhancement of the PhilHealth KonSulTa Benefit Package”

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Palo, Leyte  
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**OFFICE OF THE SANGGUNIANG PANLALAWIGAN**

**1<sup>ST</sup> INDORSEMENT**  
11 December 2025



The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **City Ordinance No. 04, S. 2025 of the City of Baybay, Leyte**, entitled: **An Ordinance establishing guidelines of the disposition and allocation of PhilHealth Konsultasyong Sulit at Tama Package Fund otherwise known as "PhilHealth Konsulta Package Fund" of the City of Baybay, Leyte.**

  
**FLORINDA JILL S. UYVICO**  
Secretary to the Sanggunian



Republic of the Philippines  
 PROVINCE OF LEYTE  
**CITY OF BAYBAY**  
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**OFFICE OF THE SANGGUNIANG PANLUNGSOD**

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November 11, 2025

The Sangguniang Panlalawigan  
 Province of Leyte  
 Tacloban City

Sangguniang Panlalawigan  
 Province of Leyte  
**RECEIVED**

Date: DEC 11 2025  
 By: *[Signature]*

Sir/Madam

I am pleased to transmit herewith the Hard copies of City Ordinance No. 04, S. 2025 of the Sangguniang Panlungsod of Baybay City:

It is hoped that said Ordinance is in order and therefore, merits your kind consideration.

Thank you very much.

*[Signature]*  
 ATTY. VIVIAN E. VIDALLON  
 SP Secretary

Incl.: as stated



Republic of the Philippines  
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**CITY OF BAYBAY**  
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**7TH SANGGUNIANG PANLUNGSOD**

**CITY ORDINANCE NO. 04, S. 2025**  
**18th Regular Session**

Sangguniang Panlalawigan  
 Province of Leyte  
**RECEIVED**  
 Date: DEC. 11 2025  
 By: Divine

**Sponsored by:**

Hon. Fulton Ike C. Arradaza, Hon. Jose Rommel A. Peñaranda, Hon. Carmen L. Cari, Hon. Ramon Ronald J. Veloso and Hon. Dominic Junie F. Murillo

**AN ORDINANCE ESTABLISHING GUIDELINES OF THE DISPOSITION AND ALLOCATION OF PHILHEALTH KONSULTASYONG SULIT AT TAMA PACKAGE FUND OTHERWISE KNOWN AS "PHILHEALTH KONSULTA PACKAGE FUND" OF THE CITY OF BAYBAY, LEYTE**

**PREFATORY STATEMENT**

WHEREAS, the 1987 Philippine Constitution specifically states that "the State shall protect and promote the right to health of all Filipinos and instill health consciousness among them";

WHEREAS, Section 16 of Republic Act 7160 of the Local Government Code of 1991, empowered local government to take such measures and pass such ordinances as may be needed to improve the delivery of public services and promote the general welfare;

WHEREAS, Section 2(b) of Republic Act 11223 or the "Universal health Care Act" states that "the State shall adopt, health care model that provides all Filipinos access to a comprehensive set of quality and cost-effective, promotive, preventive, curative, rehabilitative and palliative health services without causing financial hardship, and prioritizes the needs of the population who cannot afford such services;

WHEREAS, as an initial step towards adopting a comprehensive approach to delivering primary care, PhilHealth has committed through PhilHealth Board Resolution No. 2479, series of 2019, to expand the primary care benefit to cover all Filipinos;

WHEREAS, pursuant to PhilHealth Circular No. 2023-0013 entitled, "Implementing Guidelines for the PhilHealth Konsultasyong Sulit at Tama (PhilHealth Konsulta Package- Revision 2)", the current PhilHealth Konsulta package shall expand its benefit coverage to encompass other primary health services in preparation for Konsulta+. PhilHealth Konsulta Package Providers (KPPs) shall also act as the chief facility among its affiliated facilities at primary care level, responsible for patient navigation to ensure first-contact,

*[Signature]*  
 ROMUILO B. ALCALA  
 SP Member

*[Signature]*  
 EDGARDO M. OMPOY  
 SP Member

*[Signature]*  
 SIMOUNE L. ASTORGA  
 SP Member

*[Signature]*  
 RAMON RONALD J. VELOSO  
 SP Member

ATTY. JOSE ROMMEL A. PEÑARANDA  
 SP Member

*[Signature]*  
 EDUARDO M. MADRILE  
 SP Member

*[Signature]*  
 JESTES CARAS C. CARI  
 President, Liga ng mga Barangay  
 Ex-Oficio SPM

*[Signature]*  
 KYLA SHANNEN T. VIDAL  
 SK Chair, City Federation  
 Ex-Oficio SPM

continuing and comprehensive care for all persons who are either diagnosed or undiagnosed, presenting with any health concern;

WHEREAS, PhilHealth Konsulta shall also be a platform, in cooperation with DOH health promotion programs and campaigns to promote positive health behaviors to its community of patients.

NOW THEREFORE, on motion of SP MEMBER HON. JOSE ROMMEL A. PEÑARANDA, seconded by all SP MEMBER present.

BE IT ORDAINED, by the 7TH Sangguniang Panlungsod, that on November 20, 2025, during its 18th Regular Session at the Session Hall, an ordinance is hereby adopted, to wit:

**SECTION 1. TITLE.** This Ordinance shall be known as "An Ordinance Establishing Guidelines on the Disposition and Allocation of PhilHealth Konsultasyong Sulit and Tama Package Fund otherwise known as "PhilHealth Konsulta Package Fund" of the City of Baybay, Leyte".

**SECTION 2. PURPOSE.** The Local Government Unit of Baybay City, through our City Health Office (CHO) shall promote public health, support legislations and implement guidelines of the PhilHealth Konsulta Package Fund through:

- A. Access to primary care by adopting a responsive mechanism for the delivery of quality primary care services and commodities.
- B. Establishment of PhilHealth Konsulta benefit package and to provide specific guidelines on registration to a primary care provider, benefit availment for new and existing eligible beneficiaries, applicable payment mechanism, reporting rules and performance assessment related to the improvement of health care facility as intended for basic health care services.

**SECTION 3. LEGAL BASIS.** The PhilHealth Konsultasyong Sulit and Tama Package Fund is a comprehensive outpatient benefit as mandated by:

- A. Republic Act No. 11223, or the "Universal Health Care Act".
- B. PhilHealth Circular No. 2023-0013, or the Implementing Guidelines for the PhilHealth Konsultasyong Sulit at Tama (PhilHealth Konsulta Package) Revision 2.
- C. PhilHealth Circular (PC) No. 2020-0002, of the Governing Policies of the PhilHealth Konsultasyong Sulit at Tama (Konsulta) Package: Expansion of the Primary Care benefit to cover all Filipinos.

**SECTION 4. DEFINITION OF TERMS.**

- A. *Capitation* – a provider payment mechanism where providers are paid a fixed amount prospectively to provide a defined set of goods and services for each enrolled individual for a fixed period of time, regardless of the goods and services actually provided which is influenced by a particular characteristic of individuals that influence their health as part of the estimation of the payment.
- B. *Electronic Konsulta (E-Konsulta)* – a PhilHealth-developed web-based stand alone application which may be used by the Konsulta facility as an interim electronic reporting system. This can be used for encoding encounter data records to include diagnosis, diagnostic

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SP Member

EDUARDO MARINO R. GUINOCOR  
SP Member

JULIUS C. CARI  
President, Liga ng mga Barangay  
Ex-Officio SPM

KYLA SHANNEN T. VIDAL  
SK Chair, City Federation  
Ex-Officio SPM

ATTY. JOSE ROMMEL A. PEÑARANDA  
SP Member

EDUARDO R. GUINOCOR  
SP Member

JULIETA S. CARI  
President, Liga ng mga Barangay  
Ex-Oficio SPM

KYLA SHANNEN T. VIDAL  
SK Chair, City Federation  
Ex-Oficio SPM

tests done with corresponding results and prescribed/dispensed medicines.

- C. *Electronic Konsulta Availment Slip (EKAS)* - proof of availment of services by the eligible beneficiary.
- D. *Electronic Prescription Slip (EPRESS)* - proof of availment of medicines by the eligible beneficiary.
- E. *Electronic Medical Records (EMR)* - is the electronic record system or the electronic document of a patient's encounter in one health facility. In this case, the patient's medical or health record at a health facility is being received, recorded, transmitted, stored, processed, retrieved or produced electronically through computers or other electronic devices.
- F. *Eligible Beneficiary* - refers to all Filipinos given immediate eligibility in accordance with Republic Act 11223 and its Implementing Rules and Regulations (IRR), as well as other qualified PhilHealth beneficiaries.
- G. *First Patient Encounter (FPE)* - initial episode of patient contact for the year whereby a primary care provider takes and/or updates the basic health data of an eligible beneficiary to identify their health risks. The FPE is not a medical consultation.
- H. *Individual-based Health Services* - services can be assessed within a health facility or remotely that can be definitely traced back to one (1) recipient. These include the provision of consultation services, diagnostics and commodities (RA 11223).
- I. *Patient Encounter* - subsequent episodes of care after the first patient encounter provided by a primary care provider which are then duly reported to PhilHealth on a regular basis.
- J. *Performance-based Payment* - a method where payments to providers are linked to the achievement of pre-specified performance targets.
- K. *PhilHealth Konsulta Package Providers (KPPs)* - act as the chief facility among its affiliated facilities at primary care level.
- L. *Updating of Registration* - refers to the retention or transfer of an eligible beneficiary from one PhilHealth Konsulta Provider to another.

**SECTION 5. DISPOSITION AND ALLOCATION OF THE CAPITATION.** Pursuant to Section E (1)(2) of PhilHealth Circular 2023-0013, the City of Baybay, being an accredited PhilHealth Konsulta Package Providers (PKKs), the share performance of incentives shall be:

The 40% of the PhilHealth Capitation Fund breakdown are as follows:

- 20% - for the Physicians
- 20% - for Konsulta Encoders and PCF Professional Staff
- 20% - for Field Health Professional, Nurse, Midwife Staff
- 20% - CHO Support Staff (including Job Order Workers)
- 20% - Non-Health Encoder and BHS Active and Accredited Barangay Health Workers

The 60% of the PhilHealth Capitation Fund breakdown are as follows:

- 50% - Maximum for reagents, medical supplies, equipment (ambulance, ambu bag, stretcher, etc.), information

ROMULO B. ALCALA  
SP Member

EDGARDO R. DIMPOY  
SP Member

SIMOUNE L. ASTORGA  
SP Member

RAMON RONALD J. VELOSO  
SP Member

- technology (IT equipment's specific for facility use needed to facilitate reporting and database build up), capacity building for staff, infrastructure or any other use related, necessary for the delivery of requires service including referral fees for diagnostic if not able in the facility;
- 50% - Minimum for drugs and medicines, including payment for outsourced pharmacy if not available in the facility.

For a more equitable sharing and distribution among doctors, the city mayor may establish a formula for its final distribution.

**SECTION 6. SOURCE OF FUND.** The source of fund shall be taken from the PhilHealth Konsulta Package which is under the Trust Fund of the Local Government Unit of Baybay City.

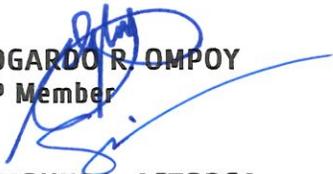
**SECTION 7. SEPARABILITY CLAUSE.** If any reason, any section, or provision of this ordinance is declared not valid, unconstitutional or unlawful, such declaration shall not affect or impair the remaining provisions, sections, or part thereof, which shall remain or continue to be in full force and effect.

**SECTION 8. REPEALING CLAUSE.** All previous resolutions, executive orders, rules and regulations and other administrative issuances, or any provision contrary to or inconsistent with this ordinance are hereby amended, repealed, or modified accordingly.

**SECTION 9. EFFECTIVITY.** This Ordinance shall take effect after due compliance with all the requirements provided under RA 7160, otherwise known as the Local Government Code of 1991.

Enacted: November 20, 2025  
Baybay City, Leyte, Philippines.

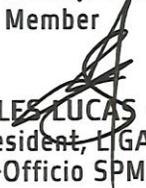
**CARMEN L. CARI – ON LEAVE**  
SP Member

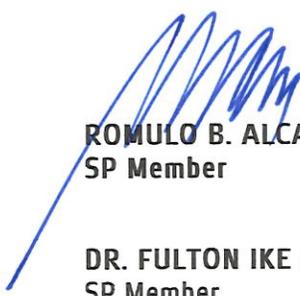
  
**EDGARDO R. OMPOY**  
SP Member

**SIMOUNE L. ASTORGA**  
SP Member

**JOSE L. BACUSMO - OB**  
SP Member

  
**ATTY. JOSE ROMMEL A. PEÑARANDA**  
SP Member

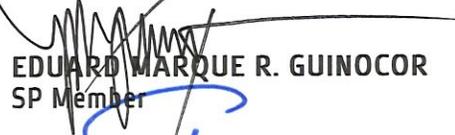
  
**JULES LUCAS C. CARI**  
President, LGA Ng Mga Barangay  
Ex-Officio SPM

  
**ROMULO B. ALCALA**  
SP Member

**DR. FULTON IKE C. ARRADAZA – ON LEAVE**  
SP Member

**DOMINIC JUNIE F. MURILLO - OB**  
SP Member

  
**RAMON RONALD J. VELOSO**  
SP Member

  
**EDUARD MARQUE R. GUINOCOR**  
SP Member

  
**KYLA SHANNEN T. VIDAL**  
SK Chair, City Federation  
Ex-Officio SPM



RESOLVED FURTHER, that certified copies of this ORDINANCE be furnished to the City Mayor Honorable Jose Carlos L. Cari, City Administrator Florante Cayunda Jr.; City Legal Officer, Atty. Avito C. Cahig, Jr.; City Budget Officer, Raul Mabini; City Accountant Jay Ryan Austero; City Treasurer Alberta A. Manatad, CLGOO Juvy C. Pedrera, and to all other offices/agencies/entities concerned for their information, guidance and appropriate action.

I HEREBY CERTIFY to the correctness of the foregoing Ordinance.

  
**ATTY. VIVIAN C. ENARIO-VIDALLON**  
Secretary to the Sanggunian

**ATTESTED & CERTIFIED  
TO BE DULY ADOPTED**

  
**ATTY. ERNESTO M. BUTAWAN**  
City Vice Mayor / Presiding Officer

**CONFORME:**

  
**ENGR. JOSE CARLOS L. CARI**  
City Mayor

Date 12/10/25



Republic of the Philippines  
PROVINCE OF LEYTE  
**CITY OF BAYBAY**  
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## OFFICE OF THE SANGGUNIANG PANLUNGSOD

3rd Floor City Hall, Diversion Road, Brgy. Gaas, Baybay City, Leyte 6521 \* panlungsodsangguniang@gmail.com

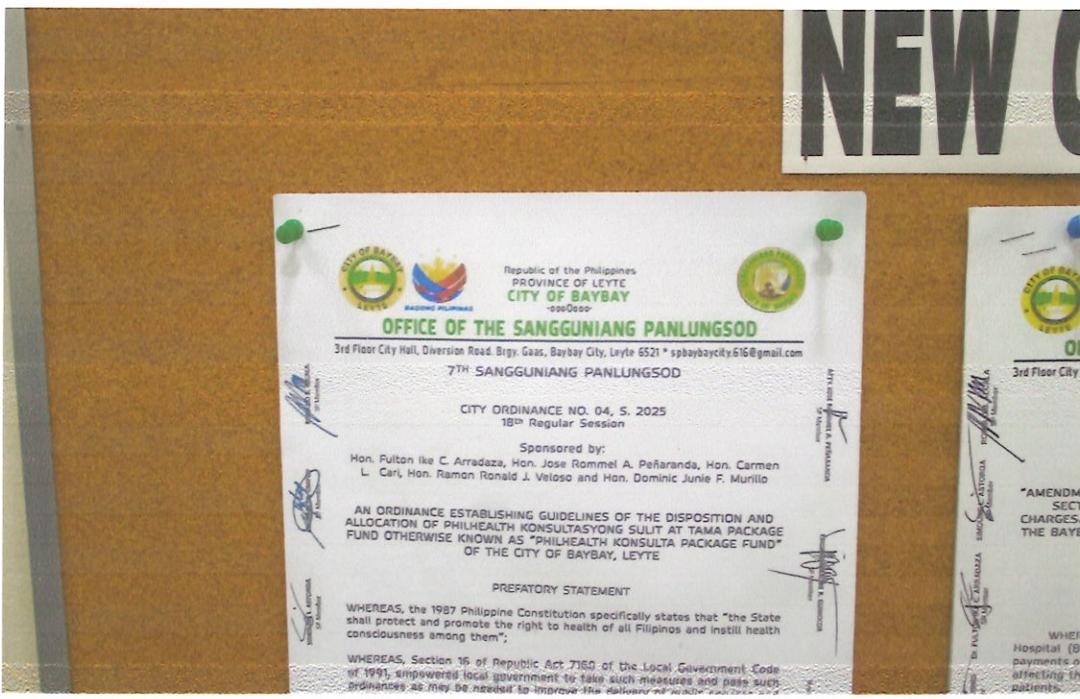
### C E R T I F I C A T I O N

#### TO WHOM THIS MAY CONCERN:

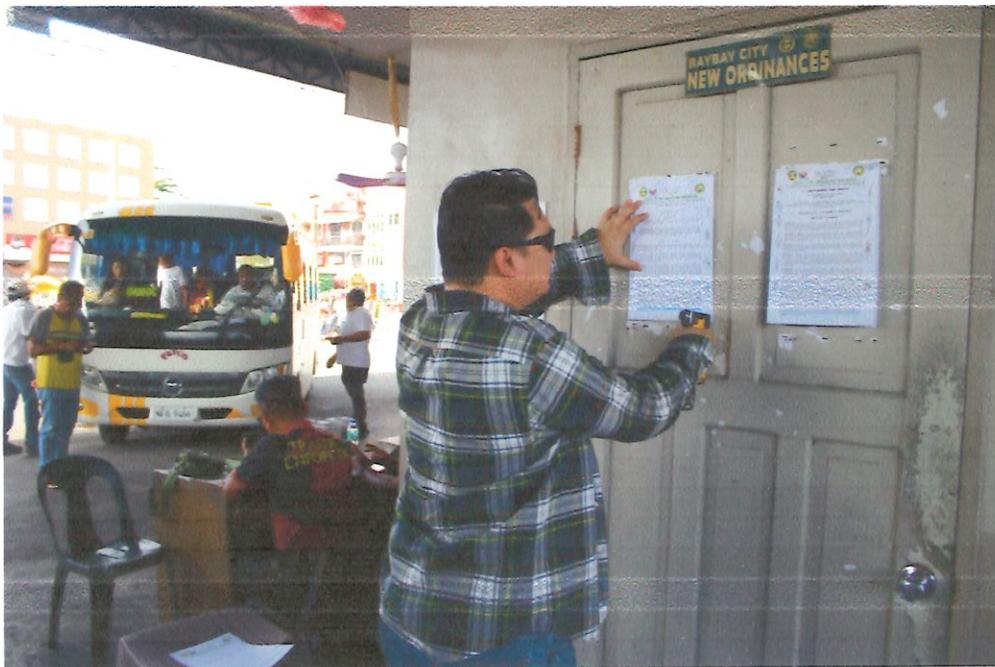
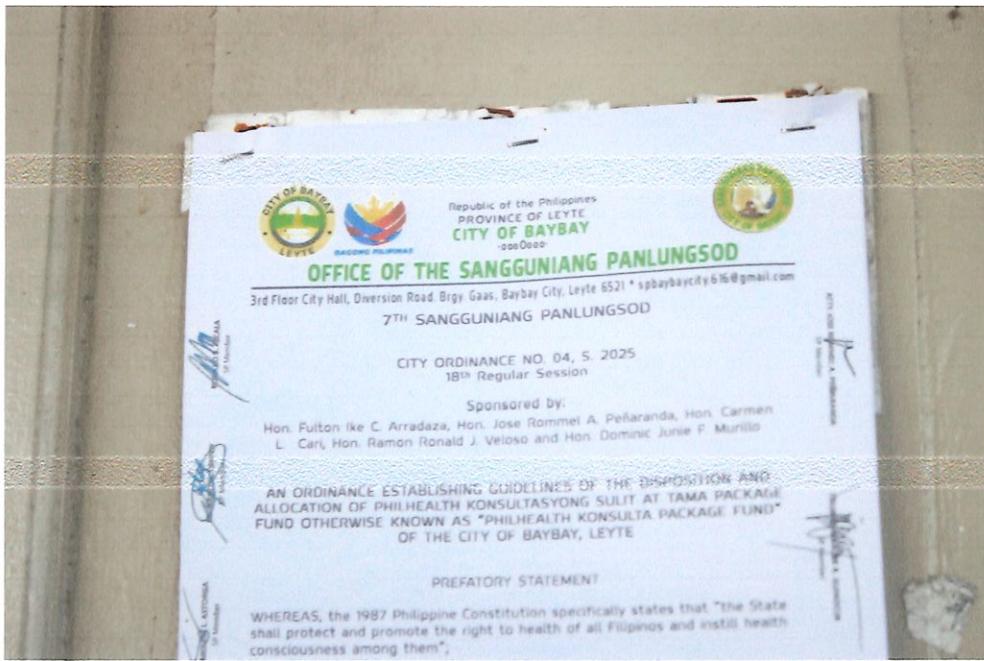
THIS IS TO CERTIFY that the City Ordinance No. 04 s. 2025 " AN ORDINANCE ESTABLISHING GUIDELINES OF THE DISPOSITION AND ALLOCATION OF PHILHEALTH KONSULTASYONG SULIT AT TAMA PACKAGE FUND OTHERWISE KNOWN AS " PHILHEALTH KONSULTA PACKAGE FUND" OF THE CITY OF BAYBAY, LEYTE" was posted in the bulletin board at Legislative Department, New City Hall, Diversion Road, the public market and Baybay City Bus and Terminal immediately upon approval thereof.

Issued this 11<sup>th</sup> day of November 2025, at Baybay City, Leyte.

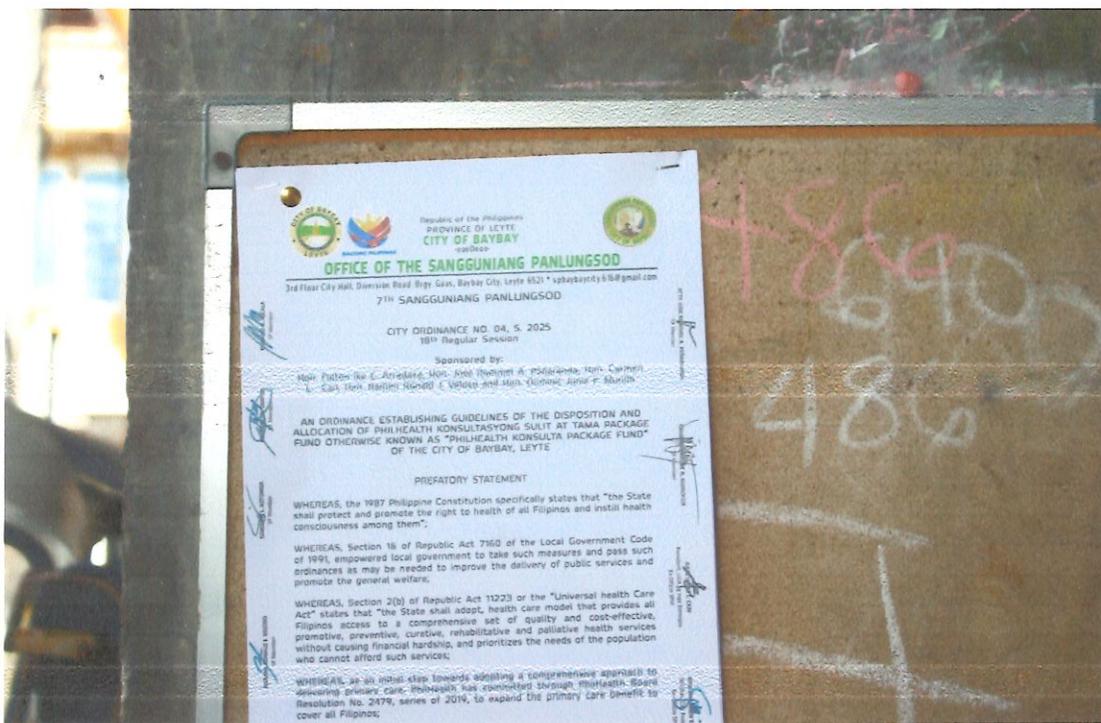
  
ATTY. VIVIAN E. VIDALLON  
SP Secretary



Sangguian Panlungsod Bulletin Board



**Baybay City Bus Terminal**



Baybay City Pedicab/Tricycle Terminal