



Republic of the Philippines
PROVINCE OF LEYTE
 Provincial Capitol
 Tacloban City

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PROVINCIAL LEGAL OFFICE

Item No.: 08

Date: 02 2026 MAR

PROVINCE OF LEYTE
 LEGAL OFFICE
RELEASED
 By: *[Signature]*
 Date: 2/13/26 Time: 9:20

Sangguniang Panlalawigan
 Province of Leyte
RECEIVED

Date: FEB 19 2026
 By: *[Signature]*

2nd INDORSEMENT

February 12, 2026

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through the SP Secretary, the attached Ordinance No. 28 of the Sangguniang Bayan of Villaba, Leyte.

Issues/concerns for review/recommendation/legal opinion is/are as follows:

- Ordinance No. 28 entitled: **“Municipal Anti-Obstruction in Public Roads and Intersections Ordinance of 2025.”**

REVIEW/RECOMMENDATION/LEGAL OPINION:

This office opines that the subject Ordinance is, in general, within the legislative authority of the Sangguniang Bayan under Sections 447(a)(5)(vi)¹ of the Local Government Code of 1991 (R.A 7160). Hence, we recommend for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on the facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

ATTY. JOSE RAYMUND A. ACOL

Provincial Legal Officer

¹ ((vi) Regulate traffic on all streets and bridges, prohibit the putting up of encroachments or obstacles thereon, and, when necessary in the interest of public welfare, authorize the removal of encroachments and illegal constructions in public places;

Republic of the Philippines
PROVINCE OF LEYTE
Palo, Leyte
-000-

OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1ST INDORSEMENT
30 January 2026

PROVINCE OF LEYTE
LEGAL OFFICE
RECEIVED
By: 
Date: 1. 30. 26 Time: 4:27

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Municipal Ordinance No. 28, S. 2025** of the **Municipality of Villaba, Leyte**, entitled: **An Ordinance regulating and prohibiting the installation of tarpaulins, billboards, posters, and other advertisement materials in road intersections, center islands, and other public spaces that obstruct the view of motorists and pedestrians, providing exceptions, penalties thereof, and for other purposes.**


FLORINDA JILL S. UYVICO
Secretary to the Sanggunian



January 30, 2026

THE SANGGUNIANG PANLALAWIGAN MEMBERS
New Provincial Government Complex
Campetic, Palo, Leyte

Sangguniang Panlalawigan
Province of Leyte
RECEIVED
Date: JAN 30 2026
By: [Signature]

Thru: **LEONARDO M. JAVIER, JR**
Vice Governor/Presiding Officer

Hon. Sangguniang Panlalawigan Members:

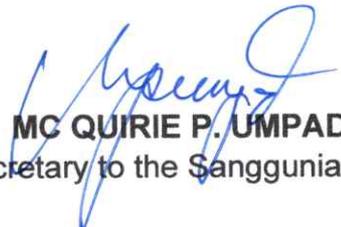
We respectfully transmit herewith fourteen (14) original copies of:

MUNICIPAL ORDINANCE NO. 28, S. 2025 "AN ORDINANCE REGULATING AND PROHIBITING THE INSTALLATION OF TARPULINS, BILLBOARDS, POSTERS AND OTHER ADVERTISEMENT MATERIALS IN ROAD INTERSECTIONS, CENTER ISLANDS, AND OTHER PUBLIC SPACES THAT OBSTRUCT THE VIEW OF MOTORIST AND PEDESTRIANS, PROVIDING EXCEPTIONS, PENALTIES THEREOF, AND FOR OTHER PURPOSES."

For your review and approval.

Best regards.

Very truly yours,


MC QUIRIE P. UMPAD, J. D.
Secretary to the Sangguniang Bayan

Copy Furnished:

1. **Municipal Treasury Office**
 2. **Municipal Accounting Office**
 3. **Municipal Budget Office**
- LGU- Villaba, Leyte



January 30, 2025

THE SANGGUNIANG PANLALAWIGAN MEMBERS
New Provincial Government Complex
Campetic, Palo, Leyte

Sangguniang Panlalawigan
Province of Leyte
RECEIVED

Date: JAN 30 2026
By: Jenny M

Thru: **LEONARDO M. JAVIER, JR**
Vice Governor/Presiding Officer

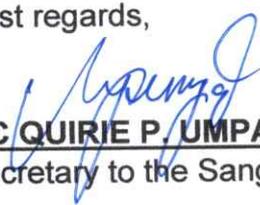
Hon. Sangguniang Panlalawigan Members:

In relation to our letter of transmittal for review of MUNICIPAL ORDINANCE NO. 28, S. 2025 "AN ORDINANCE REGULATING AND PROHIBITING THE INSTALLATION OF TARPAULINS, BILLBOARDS, POSTERS, AND OTHER ADVERTISEMENT MATERIALS IN ROAD INTERSECTIONS, CENTER ISLANDS, AND OTHER PUBLIC SPACES THAT OBSTRUCT THE VIEW OF MOTORISTS AND PEDESTRIANS, PROVIDING EXCEPTIONS, PENALTIES THEREOF, AND FOR OTHER PURPOSES", the undersigned undertake to submit the proof of publication within twenty (20) days from receipt of this letter.

Hoping for your favorable cooperation.

Thank you.

Best regards,


MC QUIRIE P. UMPAD, J. D.
Secretary to the Sangguniang Bayan

RECEIVED
 Date: JAN 30 2025
 By: [Signature]

MUNICIPAL ORDINANCE NO. 28, S. 2025

AN ORDINANCE REGULATING AND PROHIBITING THE INSTALLATION OF TARPAULINS, BILLBOARDS, POSTERS, AND OTHER ADVERTISEMENT MATERIALS IN ROAD INTERSECTIONS, CENTER ISLANDS, AND OTHER PUBLIC SPACES THAT OBSTRUCT THE VIEW OF MOTORISTS AND PEDESTRIANS, PROVIDING EXCEPTIONS, PENALTIES THEREOF, AND FOR OTHER PURPOSES

Authored by: HON. ELMER C. SILVA - Chairman Committee on Public Works & Infrastructure

Sponsored by: HON. ROQUE M. COMPRA- Chairman Committee on Transportation

Prefatory Statement

In Section 16 of Republic Act 7160, otherwise known as the Local Government Code of 1991, grants local government units the power to promote the general welfare of their constituents, and in Section 21 of the same Code empowers municipalities to regulate the use of streets and other public places in order to protect public safety, health, and convenience;

The Department of Public Works and Highways (DPWH) and the Department of Transportation (DOTr) prescribed road safety measures which prohibit obstructions in intersections and roadways that limit motorist line of sight;

Unregulated installations of tarpaulins, posters, billboards, and other forms of advertisements in intersections, center islands, sidewalks, and other public spaces obstructs visibility, poses risks to motorists, and contributes the visual clutter.

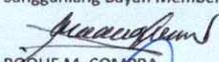
SECTION 1. TITLE

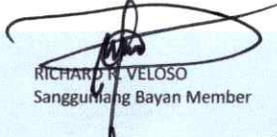
This ordinance shall be known as the **“Municipal Anti-Obstruction in Public Roads and Intersections Ordinance of 2025”**

SECTION 2. COVERAGE

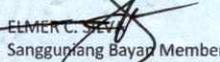
This ordinance shall apply to all national, provincial, municipal, and barangay roads, intersections, sidewalks, and center islands within the territorial jurisdiction of the Municipality of Villaba.


 DENNIS L. SY
 Sangguniang Bayan Member /
 Temporary Presiding Officer

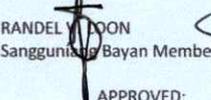

 JULCA KATRINA L. CON-UI
 Sangguniang Bayan Member

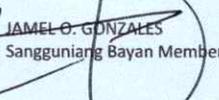

 RICHARD M. VELOSO
 Sangguniang Bayan Member

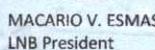

 MERIAM P. UMPAD
 Sangguniang Bayan Member

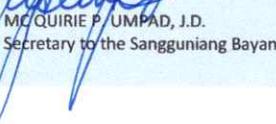

 ELMER C. SILVA
 Sangguniang Bayan Member

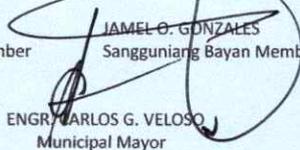

 ROQUE M. COMPRA
 Sangguniang Bayan Member


 RANDEL Y. DOON
 Sangguniang Bayan Member


 JAMEL O. GONZALES
 Sangguniang Bayan Member


 MACARIO V. ESMAS
 LNB President


 MC QUIRIE P. UMPAD, J.D.
 Secretary to the Sangguniang Bayan

APPROVED:

 ENGR. CARLOS G. VELOSO
 Municipal Mayor

SECTION 3. DEFINITION OF TERM

- **Obstruction** – any tarpaulin, billboard, streamers, posters, signage, advertisement, banner, or structure that blocks the view of motorists and pedestrians.
- **Public Spaces** – includes but not limited to intersections, sidewalks, center islands, bridges, waiting sheds, traffic sign posts, and other areas intended for public use.

SECTION 4. PROHIBITED ACTS

It shall be unlawful for any person, entity, group, or organization to:

1. Install, post, or hang any tarpaulin, billboard, streamer, poster, signage, or advertisement in road intersections, sidewalks, and center islands that obstruct the view of the motorists and pedestrians;
2. Nail, tie, or attach advertisement materials on official traffic signs and signals, streetlights, electric post and trees along public roads that obstruction of motorists' view is present;
3. Placing of campaign or political posters in prohibited public spaces outside of the designated common posting areas, subject to COMELEC regulations.

SECTION 5. REGULATION AND EXCEPTIONS

1. Permitted advertising structures must secure clearance from the Municipal Engineer's office prior to installation.
2. Exception Clause – The following materials are exempted from the prohibition, provided, they do not obstruct traffic signs or endanger motorists and pedestrians:
 - a. Official government information tarpaulins, advisories, or announcements regarding health, safety, disaster response, public works, and other public service matters.
 - b. Emergency notices placed by government agencies (e.g., road closures, hazard warnings).
 - c. Signage directly related to traffic management installed or authorized by the DPWH, DOTr and LTO.
 - d. Decorations and streamers for official municipal and barangay celebrations, provided they are temporary and removed immediately after the event.
3. All exempted materials must still be coordinated with the Municipal Engineer's office for proper placement.

SECTION 6. PENALTIES

Any person, establishments, or entity found violating this ordinance shall be penalized as follows:

1. First Offense: Fine of ₱500.00 and removal of the material at the violator's expense;
2. Second Offense: Fine of ₱1,000.00 and removal of the materials at the violator's expense;
3. Third and Succeeding Offenses: Fine of ₱2,500.00 or imprisonment of not more than 30 days, or both at the discretion of the court.

DENNIS L. SY
Sangguniang Bayan Member /
Temporary Presiding Officer

ELMER C. SA
Sangguniang Bayan Member

MACARIO V. ESMAS
LNB President

JULCA KATRINA L. CON-UI
Sangguniang Bayan Member

ROQUE M. COMPRA
Sangguniang Bayan Member

MC QUIRIE P. UMPAD, J.D.
Secretary to the Sangguniang Bayan

RICHARD R. VELOSO
Sangguniang Bayan Member

RANDEL V. DON
Sangguniang Bayan Member

APPROVED:

MERIAM P. UMPAD
Sangguniang Bayan Member

JIMEL O. GONZALES
Sangguniang Bayan Member

ENGR. CARLOS G. VELOSO
Municipal Mayor

SECTION 7. ENFORCEMENT

The Municipal Engineering Office, Local PNP, and Barangay Officials are hereby deputized to strictly enforce this ordinance.

SECTION 8. SEPARABILITY CLAUSE

If any provisions of this ordinance are declared unconstitutional or invalid, the other provisions not affected shall remain in full force and effect.

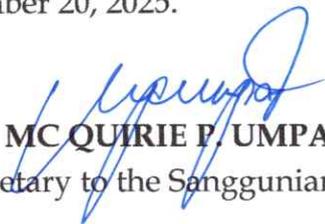
SECTION 9. REPEALING CLAUSE

All ordinances, executive orders, rules, and regulations inconsistent with this ordinance are hereby repealed or modified accordingly.

SECTION 10. EFFECTIVITY

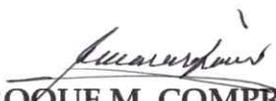
This ordinance shall take effect after the compliance with the posting and publication requirements under the Local Government Code of 1991.

Being moved for approval by the Hon. Roque M. Compra, duly seconded en masse, this ordinance was approved on November 20, 2025.


MC QUIRIE P. UMPAD, J.D.
Secretary to the Sangguniang Bayan

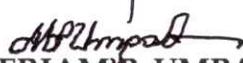
ATTESTED: 
DENNIS L. SY
Sangguniang Bayan Member/
Temporary Presiding Officer

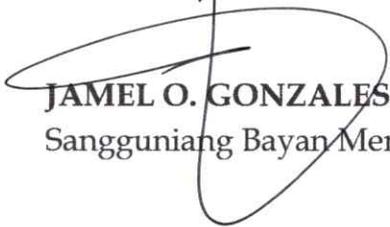
JULCA KATRINA L. CON-UI
Sangguniang Bayan Member

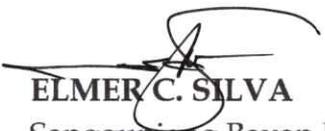

ROQUE M. COMPRA
Sangguniang Bayan Member


RICHARD R. VELOSO
Sangguniang Bayan Member


RANDEL V. LOON
Sangguniang Bayan Member


MERIAM P. UMPAD
Sangguniang Bayan Member


JAMEL O. GONZALES
Sangguniang Bayan Member


ELMER C. SILVA
Sangguniang Bayan Member

MACARIO V. ESMAS
LNB President

APPROVED: 
ENGR. CARLOS G. VELOSO
Municipal Mayor



MINUTES OF THE PUBLIC HEARING CONDUCTED BY THE COMMITTEE ON PUBLIC WORKS AND INFRASTRUCTURE, AND THE COMMITTEE ON TRANSPORTATION AND COMMUNICATION ON THE PROPOSED ORDINANCE "AN ORDINANCE REGULATING AND PROHIBITING THE INSTALLATION OF TARPAULINS, BILLBOARDS, POSTERS, AND OTHER ADVERTISEMENT MATERIALS IN ROAD INTERSECTIONS, CENTER ISLANDS, AND OTHER PUBLIC SPACES THAT OBSTRUCT THE VIEW OF MOTORIST AND PEDESTRIANS, PROVIDING EXCEPTIONS, PENALTIES THEREOF, AND OTHER PURPOSES"

ON October 22, 2025, At the SB Session Hall, the Public hearing Presided by: HON. ROQUE M. COMPRA, Chairman Committee on Transportation and Communication

The public hearing commenced at exactly 9:45 in the morning, at the Sangguniang Bayan session hall. All participants raised for the prayer and singing of the Philippine National Anthem.

The hearing was attended by:

Hon. Elmer C. Silva, Chairman Committee on Public Works and Infrastructure;
Engr. Orlando L. Romero, Municipal Engineer;
Merlita D. Veloso, Municipal Administrator;
PMAJ Ian Salvador B. Po, Acting Chief of Police, in the Villaba, MPS;
Hon. Rebecca T. Cometa, Punong Barangay of Suba;
Francis Rey Perater, Representatives of Barangay Pob. Del Sur;
Grace C. Cejas, Representatives of Barangay Libagong;

Hon. Roque M. Compra, delivered the welcome message and acknowledged all attendees. He Presented the full content of the Ordinance, after which an open forum and corrections of the said provisions were made to wit:

Engr. Romero, the Municipal Engineer; raised that in accordance with law, billboards shall be allowed to be posted/displayed in the municipality of Villaba But with proper coordination with the Municipal Engineer's Office. The dimensions of not more than 4x8 feet in width and shall not exceed twenty (20) feet in height in order to have a clean, clear, orderly and safe road both for motorists and non-motorists, promote peace and order, prevent damages or destruction of roads, untoward occurrences, accidents or inconveniences to all and provide safe access or travel for all kinds of vehicles and the peoples.

Hon. Elmer C. Silva, emphasized the query of Engr. Romero, he further stressed that one of the goals of the present administration is to make our town clean and beautiful. The owner of poster/displayed, must follow the implementing rules and regulations of this Ordinance. No sign of any type nor any part thereof shall be erected, painted, posted, reposted, placed or replaced or hung, except in compliance with this regulation.

Hon. Rebecca T. Cometa, raised his concern that includes the unmovable or damaged cars along the streets that caused motorist accidents, and can be obstruction of the flow of traffic. In his territorial jurisdiction of Barangay Suba, he is very strict with regard to signs posted/displayed of any materials that affect and obstruct the movement of traffic-flow in any vehicles.

PMAJ Ian Po, suggested that, no tarpaulins, or any advertisement materials to post or displayed in some bridges, and historical land marks, like Acacia or century woods that can destroy the image of our locality.

Hon. Roque M. Compra, emphasized the query of PMAJ Ian Po, and referred to SECTION 3. Definition of Terms, paragraph (e), of this Ordinance, and the Sanggunian have already the existing Municipal Ordinance about the Historical land marks, and century woods presented by the previous Chairman Committee on Tourism.

Merlita D. Veloso, the Municipal Administrator raised her query on how many days that all posted/displayed advertising materials shall be removed by the owner.

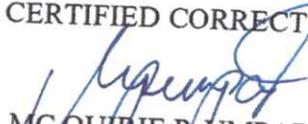
Hon. Roque M. Compra, responded to the query of Mam Merlita D. Veloso, that such signages and other advertisement materials, be removed within the date of termination of the activity or upon failure of the owner to remove such signs or advertisement materials within the prescribed time, the owner may violate SECTION 6. Penalties of this Provision. The enforcing officer with the members of the enforcement team shall take appropriate legal action to remove.

Mr. Francis Rey Perater, raised his concern that there are poster owner that posted or displayed signages, and other advertisement materials in some areas that distract the beauty of the barangay within their jurisdiction. He asked to the barangay officials can hold or take action or to prohibit the posting /displaying within the area for the good of the barangay?

Hon. Roque M. Compra, responded to the query of Mr. Perater, that the barangay officials can hold and take full responsibility within their territorial jurisdiction, under SECTION 3. Definition of Terms, Paragraph (e) of this ordinance.

There being no more queries/clarifications raised, the public hearing adjourned at exactly 11:00 O'clock in the morning.

CERTIFIED CORRECT:


MCQUIRIE P. UMPAD, J.D.
Secretary to the Sangguniang Bayan

ATTESTED:


HON. ROQUE M. COMPRA
Committee Chairman



COMMITTEE ON TRANSPORTATION AND COMMUNICATION

COMMITTEE REPORT 2 S. 2025

DATE: **October 22, 2025**

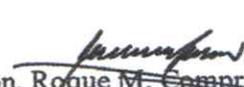
SUBJECT: "AN ORDINANCE REGULATING AND PROHIBITING THE INSTALLATION OF TARPULINS, BILLBOARDS, POSTERS, AND OTHER ADVERTISEMENT MATERIALS IN ROAD INTERSECTIONS, CENTER ISLANDS, AND OTHER PUBLIC SPACES THAT OBSTRUCT THE VIEW OF MOTORIST AND PEDESTRAINS, PROVIDING EXCEPTIONS, PENALTIES THEREOF, AND FOR OTHER PURPOSES"

FINDINGS:

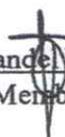
- (1). Posted/displayed signages and other advertisement materials in any areas within the vicinity of Villaba, is without any Coordination/Clearance with the Municipal Engineer's Office.
- (2). Many Stalled steel pipes are constructed in Rotunda or that blocked the eyesight and obstruct the motorist view.
- (3). On a street in such a manner as to obstruct or cause of obstruction of the smooth flow of traffic, which those unmovable or damaged cars must be removed.

RECOMMENDATIONS:

- (1.) The Local Government Unit (LGU), of Villaba in coordination with the Philippine National Police (PNP), and the Barangay Officials, shall strictly enforce this Ordinance and take full responsible by appropriate action.
- (2.) They need to follow the rules and safety regulations for implementing this Ordinance, in order that no obstruction should cause serious accidents which is resulting to damaged of properties.
- (3) The Local Government Unit (LGU) of Villaba, may furnish copies of the approved Ordinances to all the Barangays involved for widest dissemination and for effective implementation.


Hon. Roque M. Compra
Chairman on Committee


Hon. Elmer C. Silva
Vice Chairman


Hon. Rando V. Loon
Member



SANGGUNIANG BAYAN

Office of the Secretary to the Sanggunian

NOTICE OF THE PUBLIC HEARING

Notice is hereby given that a public hearing will be conducted by the Sangguniang Bayan Committee on Transportation, October 22, 2025 at 9:00 in the morning at the Sangguniang Bayan Session Hall, this Municipality in aide of legislation by Sangguniang Bayan Member Roque M. Compra, on the matter:

“AN ORDINANCE REGULATING AND PROHIBITING THE INSTALLATION OF TARPULINS, BILLBOARDS, POSTERS AND OTHER ADVERTISEMENT MATERIALS IN ROAD INTERSECTIONS, CENTER ISLANDS AND OTHER PUBLIC SPACES THAT OBSTRUCT THE VIEW OF MOTORISTS AND PEDESTRIANS PROVIDING EXCEMPTIONS, PENALTIES THEREOF AND FOR OTHER PURPOSES.”

The Municipal Engineer, Municipal Administrator, the Punong Barangay of Barangay Cabungaan (A. Tumamak), Fatima, Libagong, Poblacion del Sur, Poblacion del Norte, Suba, Focal Person/PNP-Chief of Villaba Police Station and all other interested parties are invited to attend.

Villaba, Leyte, October 17, 2025.

KEN COMBARISTA

REDECIO T. COMETA
PB / SUBA
10-27-25

In public service,

for: by
MC QUIRIE P. UMPAD, M.D.
Secretary to the Sanggunian

PSSg Jonathan Cabunical
10/17/25 PNP

FOR:
Lina Mae Miron
10/17/25

AURELIO HINLONG

Joseph Flores
A. Tumamak
10/21/25

Marie Ann C. Rival
Rob. Del Norte 10/21/2025



ATTENDANCE SHEET

AN ORDINANCE REGULATING AND PROHIBITING THE INSTALLATION OF TARPULINS, BILLBOARDS, POSTERS, AND OTHER ADVERTISEMENT MATERIALS IN ROAD INTERSECTIONS, CENTER ISLANDS, AND OTHER PUBLIC SPACES THAT OBSTRUCT THE VIEW OF MOTORISTS AND PEDESTRIANS, PROVIDING EXCEPTIONS, PENALTIES THEREOF, AND FOR OTHER PURPOSES

DATE: OCTOBER 22, 2025

TIME: 9:00 AM

VENUE: SB SESSION HALL

NO.	NAME	DESIGNATION	SIGNATURE
1	REBECCO T. COMETA	PO/ SUBA	
2	ELMER C. SILVA	SB MEMBER	
3	FRANCIS REX PERATER	DEL SUR	
4	ORLANDO L. ROMERO	MUN. ENGR.	
5	MERLITA D. VELAZ	Mun. Admin	
6	GRACE C. CEJAS	Brgy. Kagawad / Libagang	
7	JESRAEL P. TEX	PNP VILLABA	
8	PMJ IAN SALVADOR PO	POOP PNP	
9	CLAIRE P. MONCANTO	SB J.O	
10	RODRIE M. COMETA	SB MEMBER	
11			
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Public Hearing

