

Item No.: 04

Date: 28 2026 JUL



Republic of the Philippines
PROVINCE OF LEYTE
Provincial Capitol
Tacloban City

-oOo-

PROVINCIAL LEGAL OFFICE

PROVINCE OF LEYTE
LEGAL OFFICE
RELEASED
By: [Signature]
Date: 7.21.26 Time: 9:42

Sangguniang Panlalawigan
Province of Leyte
RECEIVED
Date: JUL 21 2026
By: [Signature]

2nd INDORSEMENT
June 30, 2026

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 2026-21 of the Sangguniang Bayan of Alangalang, Leyte.

Issues/concerns for review/recommendation/legal opinion is/are as follows:

- Ordinance No. 2026-21 entitled: **“Anti-Cash Card Collateralization and Anti-Pawning Ordinance of Alangalang, Leyte”**

REVIEW/RECOMMENDATION/LEGAL OPINION:

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 447(a)(1)¹ of the Local Government Code of 1991 (R.A 7160). Hence, we recommend for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.


ATTY. JOSE RAYMUND A. ACOL
Provincial Legal Officer }

¹ (a) The sangguniang bayan, as the legislative body of the municipality, shall enact ordinances, approve resolutions and appropriate funds for the general welfare of the municipality and its inhabitants pursuant to Section 16 of this Code and in the proper exercise of the corporate powers of the municipality as provided for under Section 22 of this Code,

Republic of the Philippines
PROVINCE OF LEYTE
Palo, Leyte
-000-

OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1ST INDORSEMENT
24 June 2026

PROVINCIAL LEGAL OFFICE
RECEIVED
By: 
Date: 6.24.26 Time: 1:20

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Municipal Ordinance No. 2026-21** of the **Municipality of Alangalang, Leyte**, entitled: **An Ordinance prohibiting the pawning, collateralization, and unauthorized transfer of Cash Cards and ATM Cards issued under Government Social Protection Programs within the Municipality of Alangalang, Leyte, providing for penalties and administrative sanctions and appropriating funds therefor.**


FLORINDA JILL S. UYVICO
Secretary to the Sanggunian

LOCAL GOVERNMENT UNIT
ALANGALANG, LEYTE

MUNICIPAL ORDINANCE NO. 21
SERIES 2026

ENTITLED:

“AN ORDINANCE PROHIBITING THE
PAWNING, COLLATERALIZATION,
AND UNAUTHORIZED TRANSFER OF
CASH CARDS AND ATM CARDS
ISSUED UNDER GOVERNMENT
SOCIAL PROTECTION PROGRAMS
WITHIN THE MUNICIPALITY OF
ALANGALANG, LEYTE, PROVIDING
FOR PENALTIES AND
ADMINISTRATIVE SANCTIONS AND
APPROPRIATING FUNDS
THEREFORE.”

Republic of the Philippines
PROVINCE OF LEYTE
Municipality of Alangalang
-oOo-

OFFICE OF THE SB SECRETARY

June 24, 2026

MS. FLORINDA JILL S. UYVICO
SP Secretary
Provincial Capital, Palo, Leyte



Ma'am:

Respectfully forwarded herewith copies of Municipal Ordinance No. 2026-21
"An Ordinance Prohibiting the Pawning, collateralization, and unauthorized transfer of Cash Cards and ATM Cards Issued under Government Social Protection Programs within the Municipality of Alangalang, Leyte, Providing for Penalties and Administrative Sanction and Appropriating Funds Therefore." for peruse and favorable action.

Kindly acknowledge receipt hereof.

Thank you and More Power!

Very Truly Yours,


DANI R. DE VEYRA
Mun. Gov't Department Head I
(Secretary to the Sanggunian)

Republic of the Philippines
PROVINCE OF LEYTE
Municipality of Alangalang
-oOo-

OFFICE OF THE SANGGUNIANG BAYAN

TO WHOM THIS MAY CONCERN:

This is to certify that Municipal Ordinance No. 2026-21 has been posted for three weeks in three public conspicuous places within the municipality and will remain posted for information of the general public.


DANI R. DE VEYRA
Mun. Gov't Department Head I
(Secretary to the Sanggunian)

ATTESTED:


MARIO V. BAGUE
Municipal Vice Mayor



Republic of the Philippines
PROVINCE OF LEYTE
Municipality of Alangalang

Sangguniang Panlalawigan
Province of Leyte
RECEIVED

Date: JUN 24 2026
By: [Signature]

Office Of The Sangguniang Bayan

EXCERPTS FROM THE MINUTES OF THE REGULAR SESSION OF
THE SANGGUNIANG BAYAN OF ALANGALANG, LEYTE HELD AT
THE LEGISLATIVE BUILDING SESSION HALL MAY 11, 2026.

PRESENT:

Vice Mayor Mario V. Bague	-Presiding Officer
SB Member Kenneth Spice M. de Veyra	
SB Member Gina Balderamos	
SB Member Blesilda M. Yu	
SB Member Elmer D. Matobato	
SB Member Claire G. Yu	
SB Member Kent Jefflord C. Guillermo	
SB Member Atty. Arvin Antoni	
SB Member Sarah T. Apurillo	- LIGA President
SK Chairman Charلز Jericho Duane A. Tan	- PPSK President

ABSENT:

SB.Member Ketchie Rex A.Barrantes	-On Leave
-----------------------------------	-----------

MUNICIPAL ORDINANCE NO.2026- 21

**AN ORDINANCE PROHIBITING THE PAWNING, COLLATERALIZATION, AND
UNAUTHORIZED TRANSFER OF CASH CARDS AND ATM CARDS ISSUED
UNDER GOVERNMENT SOCIAL PROTECTION PROGRAMS WITHIN THE
MUNICIPALITY OF ALANGALANG, LEYTE, PROVIDING FOR PENALTIES
AND ADMINISTRATIVE SANCTIONS AND APPROPRIATING FUNDS THEREFOR.**

SPONSOR: HON.GINA BALDERAMOS

Chairman Committee on Women, Children and Family Welfare

CO-SPONSORS:

ATTY. ARVIN ANTONI
HON. BLESILDA M. YU
HON. SARAH T. APURILLO
HON. CLAIRE G. YU
HON. KENT JEFFLORD C. GUILLERMO

APPROVED ON 3rd and Final Reading on May 11,2026

On motion of SB Member Gina Balderamos duly seconded and duly seconded en
masse by all Sangguniang Bayan Members present be it.

KENT JEFFLORD C. GUILLERMO
SB Member

ATTY. ARVIN ANTONI
SB Member

SARAH T. APURILLO
SB Member
LIGA President

CHARLZE JERICHCHO DUANE A. TAN
SB Member
PPSK President

ATTY. KENNETH SPICE M. DE VEYRA
SB Member

GINA BALDERAMOS
SB Member

BLESILDA M. YU
SB Member

ELMER D. MATOBATO
SB Member

CLAIRE G. YU
SB Member

PREAMBLE

WHEREAS, Section 16 of Republic Act No. 7160 (Local Government Code of 1991) empowers local government units to enact ordinances for the general welfare of their inhabitants;

WHEREAS, Republic Act No. 11310 (Pantawid Pamilyang Pilipino Program Act) and Republic Act No. 9994 (Expanded Senior Citizens Act of 2010) establish the government social protection programs a manifest the state policy that the benefits thereunder are personal entitlements that must reach qualified beneficiaries free from unauthorized encumbrance or diversion;

WHEREAS, it has been reported and observed within Alangalang, Leyte that certain individuals and lending entities have been unlawfully taking possession of the cash cards and ATM cards of 4Ps beneficiaries and social pensioners as collateral for loans, in violation of the aforesaid national laws and to the grave prejudice of vulnerable households;

WHEREAS, the DSWD Field Office 8 – Eastern Visayas formally requested, by letter dated 24 March 2025, the enactment of a local ordinance reinforcing these protections at the municipal level;

NOW, THEREFORE, be it ordained by the Sangguniang Bayan of Alangalang, Leyte, in regular session duly assembled, that:

SECTION 1. Short Title.

This Ordinance shall be known as the Anti-Cash Card Collateralization and Anti-Pawning Ordinance of Alangalang, Leyte

SECTION 2. Declaration of Policy and Supplementarily.

It is the policy of the Municipal Government of Alangalang to protect social protection beneficiaries from exploitation. This Ordinance is enacted as supplementary local legislation consistent with Republic Act No. 11310, Republic Act No. 9994, and all applicable national laws. In any conflict with national law, national law prevails. Nothing herein limits remedies available under national law.

SECTION 3. Scope.

This Ordinance applies to all persons, natural or juridical, operating within the Municipality of Alangalang. Pawnshops and lending entities remain subject to BSP regulation under Presidential Decree No. 114; this Ordinance prohibits only the specific transactions described herein and shall not be construed as a general regulation of their operations.

SECTION 4. Definition of Terms.

As used in this Ordinance:

(a) 4Ps / Pantawid Pamilyang Pilipino Program – The conditional cash transfer program administered by the DSWD pursuant to Republic Act No. 11310.

KENT JEFFORD C. GUILLERMO
SB Member

ATTY. ARVIN ANTONI
SB Member

SARAY J. APURULLO
SB Member
LIGA President

CHARLZE J. RICHARD DUANE A. TAN
SB Member
PPSK President

ATTY. KENNETH SPECT M. DE VEYRA
SB Member

GINA BALDERAMOS
SB Member

BLESTIDA M. YS
SB Member

ELMER D. MATOBATO
SB Member

CLAIRE G. YU
SB Member

(b) Beneficiary – Any individual duly enrolled to receive benefits from any government social protection program, including 4Ps, the Senior Citizens Social Pension, and the Unconditional Cash Transfer program.

(c) Cash Card / ATM Card / UCT Card – Any electronic card issued by the DSWD or an authorized government financial institution for the purpose of receiving or accessing social protection grants.

(d) Pawning or Collateralization – Pledging, surrendering, or delivering a beneficiary card to another in exchange for money, credit, goods, or services, or as security for any obligation.

(e) Unauthorized Transfer – Assigning, transferring, or conveying possession of a beneficiary card to any person other than the registered beneficiary without lawful authority.

(f) Lending Institution / Loan Shark – Any entity or individual, registered or informal, engaged in lending money for profit or under usurious terms.

SECTION 5. Prohibited Acts.

The following are hereby declared unlawful within the Municipality of Alangalang:

(a) Pawning, pledging, or collateralizing any beneficiary cash card, ATM card, or UCT card;

(b) Accepting such card as collateral, security, or guarantee for any loan or financial obligation;

(c) Retaining, withholding, or taking possession or custody of such card in connection with any financial transaction;

(d) Unauthorized transfer or assignment of such card to any person other than the registered beneficiary;

(e) Compelling, coercing, threatening, deceiving, or exerting undue influence upon a beneficiary to surrender or transfer his or her card; and

(f) Facilitating, aiding, or conspiring with any person to commit any of the foregoing acts.

SECTION 6. Protection of Beneficiaries; Exculpatory Clause.

No beneficiary proven to have been subjected to force, intimidation, deception, or undue influence in surrendering his or her card shall be penalized under this Ordinance. Such beneficiary shall be recognized as a protected complainant, and shall be assisted by the MSWDO. The burden of proving that an act was voluntary rests on the accused.

SECTION 7. Penalties.

Any person, other than a protected beneficiary under Section 6, found guilty by the Municipal Circuit Trial Court (MCTC) of Alangalang of violating this Ordinance shall be penalized as follows:

(a) First Offense – Fine of ₱1,000.00

ATTY. KENNETH SPICE M. DE VEYRA
SB Member

GINA BADERAMOS
SB Member

BLESILVA M. YU
SB Member

ELMER D. MATOBATO
SB Member

CLAIRE G. YU
SB Member

KENT JEFFORD C. GUILLERMO
SB Member

ATTY. ARVIN ANTONI
SB Member

SARAH APURILLO
SB Member
LIGA President

CHARLZE JERICHO DUANE A. TAN
SB Member
PPSK President

(b) Second Offense – Fine of ₱1,500.00; and

(c) Third and Subsequent Offenses – Fine of ₱2,500.00, or imprisonment of not more than sixty (60) days, or both, at the discretion of the court. All fines are set within the ceiling prescribed by Section 447(a)(11) of the Local Government Code. All criminal prosecution shall be filed with and heard by the MCTC. The MSWDO and PNP shall coordinate with the Office of the Prosecutor for filing of appropriate complaints. For juridical persons, the imprisonment penalty applies to responsible officers.

SECTION 8. Administrative Sanctions; Due Process.

Business establishments found to have violated this Ordinance shall be subject to suspension or revocation of their municipal business permit, subject to due process:

- (a) a written complaint is filed with the Office of the Mayor;
- (b) the respondent is given notice and ten (10) working days to file a written answer;
- (c) the Mayor renders a decision within fifteen (15) working days.

Suspension shall not exceed one (1) year; a third violation warrants permanent revocation. Administrative proceedings are without prejudice to criminal prosecution under Section 7.

SECTION 9. Duties of Implementing Offices.

The MSWDO – shall lead implementation, conduct IEC campaigns in vernacular, receive and process complaints, and assist beneficiaries.

- ☐ The Mayor Office – shall enforce this Ordinance and conduct administrative proceedings under Section 8.
- ☐ The PNP – shall investigate violations and coordinate with the Office of the Prosecutor. Barangay officials shall disseminate and monitor compliance at the community level. The MSWDO – shall post copies of this Ordinance in all barangay halls, the public market, and government offices.

SECTION 10. Coordination with National Agencies.

The municipality shall coordinate with DSWD Field Office 8 and the Banko Sentral ng Pilipinas. Suspected violations by BSP-regulated entities shall be reported to the BSP for regulatory action in addition to remedies under this Ordinance.

SECTION 11. Implementing Rules and Regulations.

The Municipal Mayor, in coordination with the MSWDO and PNP, shall promulgate the Implementing Rules and Regulations within thirty (30) days from the effectivity of this Ordinance.

SECTION 12. Appropriations.

The funds necessary to implement this Ordinance shall be charged against the General Fund of the Municipality under the MSWDO appropriations. The Sangguniang Bayan may appropriate additional funds in subsequent annual or supplemental budgets as needed.

ATTY. KENNETH SPIES M. DE VEYRA
SB Member

GHABALDERAMOS
SB Member

BLESILDA M. YU
SB Member

ELMER D. NATOBATO
SB Member

CLARET G. YU
SB Member

KENT JEFFORD C. GUILLERMO
SB Member

ATTY. ARVEN ANTONI
SB Member

SARANT. APURILLO
SB Member
LIGA President

CHARLZE JERICHO DUANE A. TAN
SB Member
PPSK President

SECTION 13. Separability.

If any provision of this Ordinance is declared invalid or unconstitutional, the remaining provisions not affected thereby shall remain in full force and effect.

SECTION 14. Repealing Clause.

All ordinances, resolutions, orders, or parts thereof inconsistent with this Ordinance are hereby repealed or modified accordingly.

SECTION 15. Effectivity.

This Ordinance shall take effect fifteen (15) days after approval and posting in at least three (3) conspicuous public places within the municipality.

ENACTED this 11th day of MAY, 2026 at Alangalang, Leyte.

APPROVED by her Honor, the Mayor this May 22, 2026.

I HEREBY CERTIFY to correctness of the foregoing duly adopted by the Sangguniang Bayan in its regular session on May 11,2026.

DANI R. DE VEYRA
Secretary to the Sanggunian
Municipal Gov't. Department Head I

ATTY. KENNETH SPICE M. DE VEYRA
SB Member

CINA BALDERAMOS
SB Member

BLESILDA M. YU
SB Member

ELMER D. MATOBATO
SB Member

CLAIRE G. YU
SB Member

KENT JEFFLORD C. GUILLERMO
SB Member

ATTY. ARVIN ANTONI
SB Member

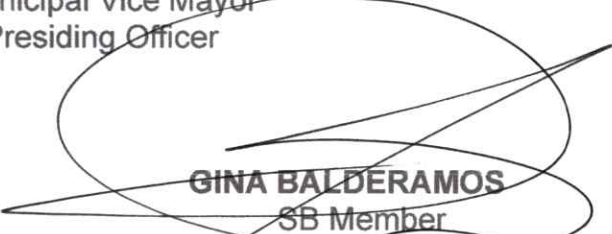
SARAH Y. APURNILO
SB Member
LIGA President

CHARLZE JERICO DUANE A. TAN
SB Member
PPSK President

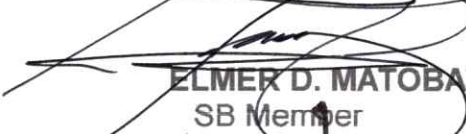
ATTESTED AND CERTIFIED
TO BE DULY ADOPTED:


MARIO V. BAGUE
Municipal Vice Mayor
Presiding Officer


KENNETH SPICE M. DE VEYRA
SB Member


GINA BALDERAMOS
SB Member

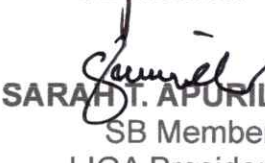

BLESILDA M. YU
SB Member

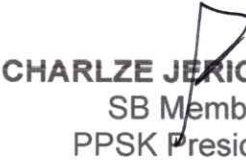

ELMER D. MATOBATO
SB Member


CLAIRE G. YU
SB Member


KENT JEFFLORD C. GUILLERMO
SB Member


ATTY. ARVIN ANTONI
SB Member


SARAH T. APURILLO
SB Member
LIGA President


CHARLZE JERICHO DUANE A. TAN
SB Member
PPSK President

APPROVED:


LOVELL ANNEM. YU- CASTRO
Municipal Mayor

VOTING:

YES- 9
NO- 0

