



Republic of the Philippines
PROVINCE OF LEYTE
 Provincial Capitol
 Tacloban City

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PROVINCIAL LEGAL OFFICE

2nd INDORSEMENT

June 11, 2026

Item No.: 42

Date: 07 2026 JUL

PROVINCE OF LEYTE
 LEGAL OFFICE

RECEIVED

BY: [Signature]
 Date: 6.26.26 Time: 1:20

**Sangguniang Panlalawigan
 Province of Leyte**

RECEIVED

Date: JUN 26 2026

By: [Signature]

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 2026-05 of the Sangguniang Bayan of Javier, Leyte.

Issues/ concerns for review/recommendation/legal opinion is/are as follows:

- Ordinance No. 2026-05 entitled: “Anti-Topless or half naked in public places Ordinance of Javier, Leyte”

REVIEW/RECOMMENDATION/LEGAL OPINION:

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 447(a)(1)(ii)¹. Hence, we recommend the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on the facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

ATTY. JOSE RAYMUND A. ACOL
Provincial Legal Officer

¹ ((a) The sangguniang bayan, as the legislative body of the municipality, shall enact ordinances, approve resolutions and appropriate funds for the general welfare of the municipality and its inhabitants pursuant to Section 16 of this Code and in the proper exercise of the corporate powers of the municipality as provided for under Section 22 of this Code

(ii) Maintain peace and order by enacting measures to prevent and suppress lawlessness, disorder, riot, violence, rebellion or sedition and impose penalties for the violation of said ordinances;

Republic of the Philippines
PROVINCE OF LEYTE
Palo, Leyte
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OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1ST INDORSEMENT
09 June 2026

PROVINCE OF LEYTE
LEGAL OFFICE
RELEASED
By: *[Signature]*
Date: *6.10.26* Time: *2nd*

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Ordinance No. 2026-05** of the **Municipality of Javier, Leyte**, entitled: **An Ordinance prohibiting the act of being topless or half naked in public places in the Municipality of Javier, Leyte.**

[Signature]
FLORINDA JILL S. UYVICO
Secretary to the Sanggunian

original

Republic of the Philippines
Province of Leyte
MUNICIPALITY OF JAVIER
-o0o-
Sangguniang Bayan

Sangguniang Panlalawigan
Province of Leyte
RECEIVED
JUN 09 2026
Date: _____
By: Fenni V

EXCERPT FROM MINUTES OF THE REGULAR SESSION OF THE SANGGUNIANG BAYAN OF JAVIER, LEYTE HELD AT THE MUNICIPAL SESSION HALL ON APRIL 27, 2026

Present:

- SB Member Romeo C. Malinao, temporary presiding officer
- SB Member Emma M. Abueva
- SB Member Guilbert M. Lanoy
- SB Member Nora G. Maballos
- SB Member Stephen Mark I. Papalid
- SB Member Michelle O. Moreno
- SB Member Schubert A. Riños
- SK Fed. President Ericka T. Cabangunay
- Liga President Andy L. Dingal

- Absent :** Mun. Vice-Mayor Christopher T. Javier
SB Member Marino C. Merilo

ORDINANCE No. 2026-05

Authored by : HON. NORA G. MABALLO

AN ORDINANCE PROHIBITING THE ACT OF BEING TOPLESS OR HALF NAKED IN PUBLIC PLACES IN THE MUNICIPALITY OF JAVIER, LEYTE.

WHEREAS, Section 16 of the Local Government Code of 1991 states that every local government unit (LGU) shall exercise the powers expressly granted those necessarily implied for its efficient and effective governance and those essential to the promotion of the general welfare. Within their respective territorial jurisdictions, Local Government Unit shall maintain peace and order, protect life, liberty and property, promote the general welfare and preserve the comfort and convenience of their inhabitants ;

WHEREAS, one of the objectives of the Safer Municipalities initiative is to make communities safer, wherein people may freely go about their daily lives without fear of being harmed ;

WHEREAS, the Sangguniang Bayan recognizes the importance of keeping the general public safe from harm through the enactment of measures aimed at curbing immorality ;

WHEREAS, there is a need to regulate conduct in public places to maintain public order, prevent disturbances and promote community welfare ;

NOW THEREFORE, be it ordained by the Sangguniang Bayan of Javier, Leyte, **THAT :**

SECTION 1. Title of the Ordinance. This ordinance shall be known as the Anti-Topless or Half Naked in Public Places Ordinance of the Municipality of Javier.

Handwritten signatures of the Sangguniang Bayan members and the author, including Emma M. Abueva, Guilbert M. Lanoy, Nora G. Maballos, Stephen Mark I. Papalid, Michelle O. Moreno, Schubert A. Riños, Ericka T. Cabangunay, Andy L. Dingal, Christopher T. Javier, and Marino C. Merilo. There is also a signature of the author, HON. NORA G. MABALLO, and a signature of the presiding officer, Romeo C. Malinao. A blue ink mark is visible near the center of the signatures.

SECTION 2. Coverage. This Ordinance shall be applicable to all persons within the territorial jurisdiction of the Municipality of Javier, Leyte.

SECTION 3. Prohibited Acts. It shall be unlawful for any person to go about topless or half-naked in Public Places within the territorial jurisdiction of the Municipality of Javier.

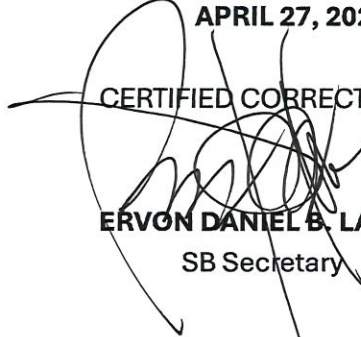
SECTION 4. Penalties. The following penalties shall be imposed for violation of this Ordinance.

- | | |
|---------------------------------|---|
| First Offense | - Fine of P 500.00 |
| Second Offense | - Fine of P 1,000.00 |
| Third and Succeeding Violations | - Fine of P 2,5000.00 or imprisonment for a period of not exceeding six (6) months, or both at the discretion of the court. |

SECTION 5. Repealing Clause. All ordinances or resolutions or parts thereof inconsistent with this ordinance are hereby deemed repealed amended or modified accordingly.

SECTION 6. Effectivity Clause. This Ordinance upon its approval shall take effect immediately after ten (10) days from posting in a bulletin board at the entrance of the municipal hall and in at least two (2) other conspicuous places and from publication in a newspaper of general circulation.

APPROVED UNANIMOUSLY :

APRIL 27, 2026
CERTIFIED CORRECT :

ERVON DANIEL B. LAJARA
 SB Secretary

ATTESTED :


HON. ROMEO C. MALINAO
 SB Member
 Temporary Presiding Officer


HON. EMMA M. ABUEVA
 SB Member



HON. GUILBERT M. LANOY
 SB Member


HON. NORA G. MABALLO
 SB Member


HON. STEPHEN MARK I. PAPALID
 SB Member


HON. MICHELLE O. MORENO
 SB Member


HON. SCHUBERTA A. RIÑOS
 SB Member


HON. ERICKA T. CABANGUNAY
 SK Fed. President


HON. ANDY L. DINGAL
 Liga President

APPROVED :

HON. MICHAEL BRAGON T. JAVIER
 Municipal Mayor

Republic of the Philippines
Province of Leyte
MUNICIPALITY OF JAVIER
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Sangguniang Bayan

EXCERPT FROM MINUTES OF THE REGULAR SESSION OF THE SANGGUNIANG BAYAN OF JAVIER, LEYTE HELD AT THE MUNICIPAL SESSION HALL ON APRIL 27, 2026

Present:

SB Member Romeo C. Malinao, temporary presiding officer
SB Member Emma M. Abueva
SB Member Guilbert M. Lanoy
SB Member Nora G. Maballos
SB Member Stephen Mark I. Papalid
SB Member Michelle O. Moreno
SB Member Schubert A. Riños
SK Fed. President Ericka T. Cabangunay
Liga President Andy L. Dingal

Absent : Mun. Vice-Mayor Christopher T. Javier
SB Member Marino C. Merilo

ORDINANCE No. 2026-05

Authored by : HON. NORA G. MABALLO

AN ORDINANCE PROHIBITING THE ACT OF BEING TOPLESS OR HALF NAKED IN PUBLIC PLACES IN THE MUNICIPALITY OF JAVIER, LEYTE.

WHEREAS, Section 16 of the Local Government Code of 1991 states that every local government unit (LGU) shall exercise the powers expressly granted those necessarily implied for its efficient and effective governance and those essential to the promotion of the general welfare. Within their respective territorial jurisdictions, Local Government Unit shall maintain peace and order, protect life, liberty and property, promote the general welfare and preserve the comfort and convenience of their inhabitants ;

WHEREAS, one of the objectives of the Safer Municipalities initiative is to make communities safer, wherein people may freely go about their daily lives without fear of being harmed ;

WHEREAS, the Sangguniang Bayan recognizes the importance of keeping the general public safe from harm through the enactment of measures aimed at curbing immorality ;

WHEREAS, there is a need to regulate conduct in public places to maintain public order, prevent disturbances and promote community welfare ;

NOW THEREFORE, be it ordained by the Sangguniang Bayan of Javier, Leyte, **THAT :**

SECTION 1. Title of the Ordinance. This ordinance shall be known as the Anti-Topless or Half Naked in Public Places Ordinance of the Municipality of Javier.

A series of handwritten signatures in black ink, including the name 'Emma' and a signature with 'over' written above it. There are approximately eight distinct signatures.

SECTION 2. Coverage. This Ordinance shall be applicable to all persons within the territorial jurisdiction of the Municipality of Javier, Leyte.

SECTION 3. Prohibited Acts. It shall be unlawful for any person to go about topless or half-naked in Public Places within the territorial jurisdiction of the Municipality of Javier.

SECTION 4. Penalties. The following penalties shall be imposed for violation of this Ordinance.

- | | |
|---------------------------------|---|
| First Offense | - Fine of P 500.00 |
| Second Offense | - Fine of P 1,000.00 |
| Third and Succeeding Violations | - Fine of P 2,5000.00 or imprisonment for a period of not exceeding six (6) months, or both at the discretion of the court. |

SECTION 5. Repealing Clause. All ordinances or resolutions or parts thereof inconsistent with this ordinance are hereby deemed repealed amended or modified accordingly.

SECTION 6. Effectivity Clause. This Ordinance upon its approval shall take effect immediately after ten (10) days from posting in a bulletin board at the entrance of the municipal hall and in at least two (2) other conspicuous places and from publication in a newspaper of general circulation.

APPROVED UNANIMOUSLY :

APRIL 27, 2026

CERTIFIED CORRECT :

ERVON DANIEL B. LAJARA
SB Secretary

ATTESTED :


HON. ROMEO C. MALINAO
SB Member
Temporary Presiding Officer


HON. EMMA M. ABUEVA
SB Member


HON. GUILBERT M. LANOY
SB Member


HON. NORA G. MABALLO
SB Member


HON. STEPHEN MARK L. PAPALID
SB Member


HON. MICHELLE O. MORENO
SB Member


HON. SCHUBERTA A. RIÑOS
SB Member


HON. ERICKA T. CABANGUNAY
SK Fed. President


HON. ANDY L. DINGAL
Liga President

APPROVED :


HON. MICHAEL DRAGON T. JAVIER
Municipal Mayor

Republic of the Philippines
Province of Leyte
MUNICIPALITY OF JAVIER

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Office of the Sangguniang Bayan

June 03, 2026

CERTIFICATION

TO WHOM IT MAY CONCERN :

THIS IS TO CERTIFY that **ORDINANCE No. 2026-05**, "AN ORDINANCE PROHIBITING THE ACT OF BEING TOPLESS OR HALF NAKED IN PUBLIC PLACES IN THE MUNICIPALITY OF JAVIER, LEYTE", is posted in the entrance of the Municipal Hall and two (2) conspicuous places in the Municipality since June 03, 2026 and shall remain posted for three (3) consecutive weeks.

With the authority from the Sangguniang Bayan:



ERVON DANIEL B. LAJARA
SB Secretary