



Republic of the Philippines
PROVINCE OF LEYTE
Provincial Capitol
Tacloban City

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PROVINCIAL LEGAL OFFICE

2nd INDORSEMENT
July 13, 2026

Sangguniang Panlalawigan
Province of Leyte
RECEIVED
Date: AUG 11 2026
By: _____

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 2026-06 of the Sangguniang Bayan of Albueria, Leyte.

Issues/concerns for review/recommendation/legal opinion is/are as follows:

- Ordinance No. 2026-06 entitled: "Public Decency Ordinance of Albueria, Leyte"

REVIEW/RECOMMENDATION/LEGAL OPINION:

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 447(a)(1)(ii)¹. Hence, we recommend the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on the facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.

ATTY. JOSE RAYMUND A. ACOL
Provincial Legal Officer



Republic of the Philippines

...niang bayan, as the legislative body of the municipality, shall enact ordinances, approve appropriate funds for the general welfare of the municipality and its inhabitants pursuant to this Code and in the proper exercise of the corporate powers of the municipality as provided for under Section 22 of this Code

(ii) Maintain peace and order by enacting measures to prevent and suppress lawlessness, disorder, riot, violence, rebellion or sedition and impose penalties for the violation of said ordinances;

Republic of the Philippines
PROVINCE OF LEYTE
Palo, Leyte
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PROVINCE OF LEYTE
LEGAL OFFICE
RECEIVED
By: 
Date: 7/8/26 Time: 2:18

OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1ST INDORSEMENT
08 July 2026

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Ordinance No. 2026-06** of the **Municipality of Albura, Leyte**, entitled: **An Ordinance prohibiting public nudity, toplessness, and other forms of indecent exposure in public places within the territorial jurisdiction of Albura, Leyte, and providing penalties for violations thereof.**


FLORINDA JILL S. UYVICO
Secretary to the Sangguniang



Republic of the Philippines
PROVINCE OF LEYTE
Municipality of Albura

OFFICE OF THE SANGGUNIANG BAYAN SECRETARIAT

TRANSMITTAL

July 3, 2026

PROVINCE OF LEYTE
SANGGUNIANG PANLALAWIGAN

RELEASED

JUL 03 2026

Hon. Leonardo Javier, Jr.
Vice-Governor
Province of Leyte
Palo, Leyte

Thru: Florinda Jill S. Uyvico
Secretary to the Sanggunian
Province of Leyte

Dear Vice Governor Javier:

Respectfully transmitting herein **Municipal Ordinance No. 2026-06**, An Ordinance Prohibiting Public Nudity, Toplessness, and Other Forms of Indecent Exposure in Public Places Within the Territorial Jurisdiction of Albura, Leyte, and Providing Penalties Thereof."

Please acknowledge receipt hereof.

Very truly yours,


PAMELA M. BOHOLST, MPA
Secretary to the Sangguniang Bayan I



Republic of the Philippines
PROVINCE OF LEYTE
Municipality of Albura

OFFICE OF THE SANGGUNIAN BAYAN

C E R T I F I C A T I O N

TO THE CONCERNED:

THIS IS TO CERTIFY that **Municipal Ordinance No. 2026-06, "An Ordinance Prohibiting Public Nudity, Toplessness, and Other Forms of Indecent Exposure in Public Places within the Territorial Jurisdiction of Albura, Leyte,"** has been posted in the bulletin board of the Sangguniang Bayan of Albura, Leyte on July 2, 2026 and shall remain posted until a period of two (2) consecutive weeks thereof.

ISSUED this 2nd day of July 2026 at Albura, Leyte, Philippines.


PAMELA M. BOHOLST, MPA
Secretary to the Sangguniang Bayan I



Republic of the Philippines
PROVINCE OF LEYTE
Municipality of Albura

OFFICE OF THE SANGGUNIANG BAYAN

PROVINCE OF LEYTE
SANGGUNIANG PANLALAWIGAN
RELEASED
JUL 03 2026

EXCERPT FROM THE MINUTES OF THE 50TH REGULAR SESSION OF THE 12TH SANGGUNIANG BAYAN
HELD AT THE SESSION HALL ON JUNE 29, 2026

MUNICIPAL ORDINANCE NO. 2026-06

AN ORDINANCE PROHIBITING PUBLIC NUDITY, TOPLESSNESS, AND OTHER
FORMS OF INDECENT EXPOSURE IN PUBLIC PLACES WITHIN THE
TERRITORIAL JURISDICTION OF ALBUERA, LEYTE, AND PROVIDING
PENALTIES FOR VIOLATIONS THEREOF

Introduced by: HON. ROLANDO M. EBCAS, JR.

Sponsored by: COMMITTEE ON PUBLIC ORDER, SAFETY & HUMAN RIGHTS

- HON. JOJE B. YBAÑEZ
- HON. ROBERTO C. COLASITO

WHEREAS, Section 16 of the Local Government Code of 1991 states that every local government unit (LGU) shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate, or incidental for its efficient and effective governance, and those essential to the promotion of the general welfare. Within their respective territorial jurisdictions, Local Government Units shall maintain peace and order, protect life, liberty and property, promote the general welfare and preserve the comfort and convenience of their inhabitants;

WHEREAS, one of the objectives of the Safer Cities initiative is to make communities safer, wherein people may freely go about their daily lives without fear of being harmed;

WHEREAS, the Sangguniang Bayan recognizes the importance of keeping the general public safe from harm through the enactment of measures aimed at promoting decency, propriety, and orderliness within the territorial jurisdiction of Albura, Leyte;

WHEREAS, there is a need to regulate conduct in public places to maintain public order, prevent disturbances, and promote community welfare;

NOW THEREFORE, BE IT ENACTED AS IT IS HEREBY ENACTED by the Sangguniang Bayan of Albura, Leyte, by virtue of the powers vested in it by law, in session assembled, that:

SECTION 1. Title of the Ordinance. This ordinance shall be known as the Public Decency Ordinance of Albura, Leyte.

SECTION 2. Coverage. This Ordinance shall be applicable to all persons within the territorial jurisdiction of the Municipality of Albura, Leyte.

SECTION 3. DEFINITION OF TERMS. The following terms are defined for the purpose of this ordinance:

ALBERTO Q. SUMALJAG

ROBERTO C. COLASITO

ROMEO M. JUJICO

ANDRES C. TOTO

DELLA M. MESTULA

BERNARD JOEY D. MESTULA

PAMELA M. BOHOLST

ROLAN E. EBCAS

MARIEL E. MARINAY

CARL KEVIN E. BATISTIS

ROLANDO M. EBCAS, JR.

JOJE B. YBAÑEZ

RODOLFO S. BILBAO, JR.

a) Nudity - A state of being undress which exposes to public view the genitals, pubic area, buttocks, or female breasts, in a manner offensive to prevailing community standards of decency.

b) Topless/Half-Naked - The exposure of the upper torso, showing bare breasts, in a public place in a manner that is patently offensive to accepted norms of decency, taking into account the context and location.

c) Indecent Exposure - The intentional or knowing exposure of private parts in a public place, or in a place open to public view, under circumstances likely to cause affront or alarm to the public.

d) Public Place - Any place accessible or visible to the public, whether publicly or privately owned, including but not limited to roads, streets, sidewalks, parks, plazas, transport terminals, commercial premises, establishments, and government premises.

SECTION 4. PROHIBITED ACTS. It shall be unlawful for any person to, in a public place or within public view, commit any of the following acts:

- a) Appear or remain in a state of nudity;
- b) Appear topless or half-naked in a manner offensive to community standards of decency;
- c) Commit indecent exposure, including the intentional display of private parts under circumstances that tend to shock, offend, or alarm the public,
- d) Provided, that liability shall attach only when the act is open to public view and contrary to generally accepted standards of decency and propriety.

SECTION 5. EXCEPTIONS. The following shall not constitute as violations:

- a) Acts done within private premises not visible to the public;
- b) Activities with prior permit from the Municipal Government, including cultural, artistic, or religious presentations;
- c) Indigenous cultural practices and traditional attire;
- d) Use of appropriate attire in beaches, swimming pools, and similar recreational areas;
- e) Participation in legitimate sports activities consistent with the nature of the sport;
- f) Medical or emergency situations;
- g) Manual and skilled workers and laborers engaging in the legitimate exercise of their skills/crafts within the premises of the construction site where they work;
- h) Innocent minors whose behavior is not contrary to accepted social norms, e.g., elementary grade pupils.

SECTION 6. IMPLEMENTING CLAUSE. In the enforcement of this Ordinance, authorities shall ensure that:

ALBERTO D. SUMALJAG

ROBERTO C. COLASITO

ROMEO M. JUNCO

ANDRES C. TUDIO

DELIA E. BARTISTIS

BERNARD JOEY D. MESTULA

PAMELA M. BOHOLST

ROLAN E. ESPINOSA

MARIEL E. MARINAY

CARL KEVIN E. BARTISTIS

ROLANDO M. EBCAS, JR.

JOUE B. YBAÑEZ

RODOLFO S. BILBAO, JR.

- Implementation is non-discriminatory and gender-neutral;
- Due regard is given to context, intent, and community standards;
- Enforcement is consistent with existing laws, including provisions of the Revised Penal Code and other laws on public indecency and grave scandal.

SECTION 7. PENALTIES. Any person found in violation of this Ordinance shall be penalized as follows:

First Offense: Warning;

Second Offense: Fine of Five Hundred Pesos (P500.00);

Third Offense: Fine of One Thousand Pesos (P1,000.00) and three (3) hours of community service under the supervision of the Municipal Environment and Natural Resources Office (MENRO)

Succeeding Offenses: Fine of Two Thousand Five Hundred Pesos (P2,500.00) or imprisonment of up to three (3) days, or both, at the discretion of the court.

SECTION 8. APPLICABILITY OF NATIONAL LAWS. The imposition of penalties under this Ordinance shall be without prejudice to the filing of appropriate charges under existing national laws, when warranted by the circumstances. In appropriate cases, the offender may likewise be prosecuted under the provisions of the Revised Penal Code, as amended, including but not limited to:

- Article 200 (Grave Scandal);
- Article 201 (Immoral Doctrines, Obscene Publications and Exhibitions);

and other applicable special laws, including:

- Republic Act No. 7610 (Special Protection of Children Against Abuse, Exploitation and Discrimination Act), particularly in cases involving indecent exposure to minors; as may be determined by the proper authorities or the courts.

SECTION 9. SEPARABILITY CLAUSE. If, for any reason, any part or provisions of this ordinance shall be held to be unconstitutional or invalid other parts or provisions hereof which are not affected hereby shall continue to be in full force and effect.

SECTION 10. Repealing Clause. All ordinances or resolutions or parts thereof inconsistent with this ordinance are hereby deemed repealed, amended or modified accordingly.

SECTION 11. Effectivity Clause. This Ordinance, upon its approval shall take effect immediately after ten (10) days from posting in a bulletin board at the entrance of the municipal hall and in at least two (2) other conspicuous places.

APPROVED.

ROLAN E. ESPINOSA

MARIEL E. MARINAY

CARL KEVIN E. BATISTIS

ROLANDO M. EBCAS, JR.

JOIE B. YBANEZ

RODOLFO S. BILBAO, JR.

ALBERTO D. SUMALJAG

ROBERTO C. COLASITO

ROMEC M. JUNCOS

ANDRES C. TUDICO

DELLA M. BERNARD

BERNARD JOEY D. MESTULA

PAMELA M. BOHOLST

ENACTED BY THE 12th SANGGUNIANG BAYAN OF ALBUERA, LEYTE
DURING ITS 50th REGULAR SESSION HELD ON JUNE 29, 2026 AT THE
SANGGUNIANG BAYAN SESSION HALL, ALBUERA, LEYTE.

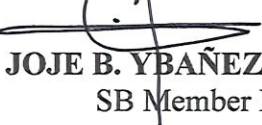
ATTESTED AND CERTIFIED TO BE DULY ADOPTED:


CARL KEVIN E. BATISTIS
SB Member I

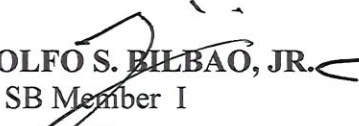

ROBERTO C. COLASITO
SB Member I


ROLANDO M. EBCAS, JR.
SB Member I


ROMEO M. JUNCO
SB Member I


JOJE B. YBAÑEZ
SB Member I


ANDRES C. TUDIO
SB Member I

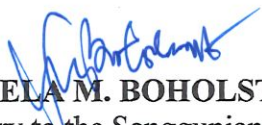

RODOLFO S. BILBAO, JR.
SB Member I


~~DELINE BATISTIS~~
LnB President/Ex-Officio Member


ALBERTO C. SUMALJAG
SB Member I


BERNARD JOEY D. MESTULA
PPSK President/Ex-Officio Member

I HEREBY CERTIFY that this is a true and accurate copy of the ordinance duly
enacted by the 12TH Sangguniang Bayan of Albueria, Leyte on its 50th Regular Session on
June 29, 2026 at the Sangguniang Bayan Session Hall.


PAMELA M. BOHOLST, MPA
Secretary to the Sangguniang Bayan I


MARIEL E. MARINAY
Municipal Vice Mayor I/Presiding Officer

APPROVED:

ROLAN E. ESPINOSA
Municipal Mayor

Date: JUL 01 2026



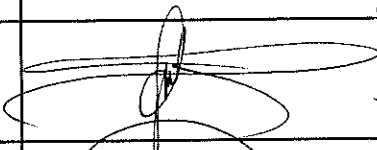
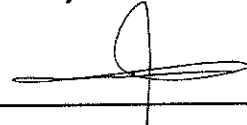
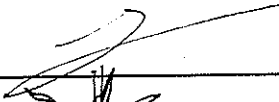
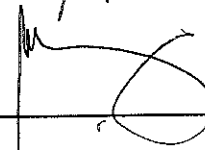
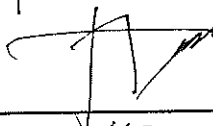
Republic of the Philippines
PROVINCE OF LEYTE
Municipality of Albura

OFFICE OF THE SANGGUNIANG BAYAN
ATTENDANCE SHEET

50th REGULAR SESSION
of the 12th Sangguniang Bayan

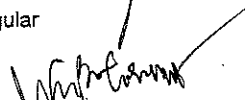
SB SESSION HALL
Venue

June 29, 2026

No.	Name & Designation	Signature
1	Hon. MARIEL E. MARINAY Mun. Vice Mayor / Presiding Officer	
2	Hon. CARL KEVIN E. BATISTIS SB Member	
3	Hon. ROLANDO M. EBCAS JR. SB Member	
4	Hon. JOJE B. YBAÑEZ SB Member	
5	Hon. RODOLFO S. BILBAO JR. SB Member	
6	Hon. ALBERTO C. SUMALJAG SB Member	
7	Hon. ROBERTO C. COLASITO SB Member	
8	Hon. ROMEO M. JUNCO SB Member	
9	Hon. ANDRES C. TUDIO SB Member	
10	Hon. DELIA E. BATISTIS ABC President, Ex-Officio	
11	Hon. BERNARD JOEY D. MESTULA SK Federation President, Ex-Officio	

CERTIFICATION

I hereby certify that those who have affixed their signatures above, have actually attended the 50th Regular Session of the 12th Sangguniang Bayan of Albura, Leyte, held at the Tabgas Session Hall on June 29, 2026


PAMELA M. BOHOLST
Secretary to the Sanggunian Bayan