



Republic of the Philippines
PROVINCE OF LEYTE
Provincial Capitol
Tacloban City

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PROVINCIAL LEGAL OFFICE

2nd INDORSEMENT

June 30, 2026

Item No.: 29

Date: 23 2026 OCT

Sangguniang Panlalawigan
Province of Leyte

RECEIVED

Date: OCT 09 2026

By: Jenny V.

Respectfully returned to the Sangguniang Panlalawigan of Leyte, through SP Secretary, the attached Ordinance No. 26-10 of the Sangguniang Bayan of Inopacan, Leyte.

Issues/ concerns for review/recommendation/legal opinion is/are as follows:

- Ordinance No. 26-10 entitled: “Cash Grant Protection Ordinance of Inopacan, Leyte”

REVIEW/RECOMMENDATION/LEGAL OPINION:

This office is of the opinion that the subject Ordinance is generally in accordance with its power under Section 447(a)(1)¹ of the Local Government Code of 1991 (R.A 7160). Hence, we recommend for the declaration of its validity.

We hope to have assisted you with this request. Please note that the opinion rendered by this Office are based on facts available and may vary or change when additional facts and documents are presented or changed. This opinion is likewise without prejudice to the opinions rendered by higher and competent authorities and/or the courts.


ATTY. JOSE RAYMUND A. ACOL
Provincial Legal Officer

¹ (a) The sangguniang bayan, as the legislative body of the municipality, shall enact ordinances, approve resolutions and appropriate funds for the general welfare of the municipality and its inhabitants pursuant to Section 16 of this Code and in the proper exercise of the corporate powers of the municipality as provided for under Section 22 of this Code,

Republic of the Philippines
PROVINCE OF LEYTE
Palo, Leyte
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PROVINCE OF LEYTE
LEGAL OFFICE
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By: 
Date: 01.16.26 Time: 8:26 am

OFFICE OF THE SANGGUNIANG PANLALAWIGAN

1ST INDORSEMENT
14 September 2026

The Provincial Legal Office is respectfully requested to review and submit recommendations on the herein enclosed **Ordinance No. 26-10** of the **Municipality** of **Inopacan, Leyte**, entitled: **An Ordinance prohibiting Pantawid Pamilyang Pilipino Program (4Ps) beneficiaries and leaders/financiers from engaging in Cash Card pawning, using 4Ps Cash Cards as loan collateral, and committing other fraudulent acts or misrepresentations, and providing penalties for violations thereof and for other purposes.**

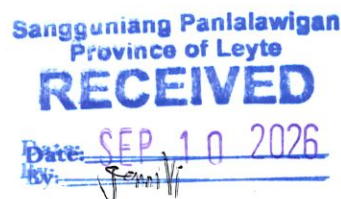

FLORINDA JILL S. UYVICO
Secretary to the Sanggunian



Republic of the Philippines
Province of Leyte
Municipality of Inopacan



16TH SANGGUNIAN BAYAN



10 September 2026

Honorable Leonardo Javier Jr.
Vice Governor/Presiding Officer
Sangguniang Panlalawigan of Leyte
Provincial Government Complex
Campetic, Palo, Leyte

Thru:

Ms. Florinda Jill S. Uyvico
Secretary to the Sanggunian
Sangguniang Panlalawigan of Leyte
Provincial Government Complex
Campetic, Palo, Leyte

Honorable Javier Jr.:

Forwarding herewith **1 original copy** and **13 photocopies** of **Ordinance No. 26-10** of the 16th Sangguniang Bayan of the Municipality of Inopacan, Province of Leyte, entitled **"AN ORDINANCE PROHIBITING PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) BENEFICIARIES AND LENDERS/FINANCIERS FROM ENGAGING IN CASH CARD PAWNING, USING 4Ps CASH CARDS AS LOAN COLLATERAL, AND COMMITTING OTHER FRAUDULENT ACTS OR MISREPRESENTATIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES"**, for consideration by the Sangguniang Panlalawigan of Leyte.

Attached herewith are the Certificate of Posting, Certificate of Public Hearing supported with the Minutes and the Attendance Sheet, *for reference*.

Sincerely,

MELANIE M. MATIN-AO, MPA
Secretary to the Sanggunian



Republic of the Philippines

Province of Leyte
Municipality of Inopacan

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16TH SANGGUNILANG BAYAN



EXCERPT FROM THE MINUTES OF THE REGULAR SESSION OF THE
16th SANGGUNILANG BAYAN OF INOPACAN, LEYTE HELD ON
SEPTEMBER 02, 2026 AT THE SB SESSION HALL

Sangguniang Panlalawigan
Province of Leyte
RECEIVED

PRESENT:

Hon. Sanders C. Lumarda	- Vice Mayor, Presiding Officer
Hon. Rowena K. Madrazo	- SB Member
Hon. Sheila L. Po	- SB Member
Hon. Fernando B. Rulete	- SB Member
Hon. Lourdes B. Villas	- SB Member
Hon. Edna L. Ceniza	- SB Member
Hon. Edmund D. Bayhonan	- SB Member
Hon. Teotimo G. Lapasa	- SB Member
Hon. Panfila I. Alonzo	- SB Member (LnB Pres)
Hon. Nathaniel Dave M. Katigbe	- SB Member (PSK Pres)

Date: SEP 10 2026
By: [Signature]

ABSENT:

Hon. Andrew B. Dedal	- SB Member (on leave)
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SPONSOR: HON. SHEILA L. PO

WHEREAS, there is a need to prohibit and prevent the pawning of Pantawid Pamilyang Pilipino Program (4Ps) cash cards, the use thereof as loan collateral, and other fraudulent acts or misrepresentations that undermine the purpose of the program in improving the quality of life of beneficiaries, particularly the education and welfare of school children;

WHEREAS, this Ordinance seeks to ensure the proper and effective utilization of the Pantawid Pamilyang Pilipino Program (4Ps) cash grants in order to help minimize poverty and hunger in the Municipality of Inopacan, Leyte;

NOW, THEREFORE, on motion of Hon. Sheila L. Po, duly seconded by All Members present, be it

RESOLVED, as it is hereby **RESOLVED**, to enact the following:

MUNICIPAL ORDINANCE NO. 26-10
(Series of 2026)

AN ORDINANCE PROHIBITING PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) BENEFICIARIES AND LENDERS/FINANCIERS FROM ENGAGING IN CASH CARD PAWNING, USING 4Ps CASH CARDS AS LOAN COLLATERAL, AND COMMITTING OTHER FRAUDULENT ACTS OR MISREPRESENTATIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES

BE IT ORDAINED by the Sangguniang Bayan of Inopacan, Leyte that:

[Handwritten signature: P. Alonzo]

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(ordinance no. 26-10 of the Sangguniang Bayan of Inopacan, Leyte dated September 02, 2026 continued)

SECTION 1. Short Title - This Ordinance shall be known and cited as "Cash Grant Protection Ordinance of the Municipality of Inopacan, Leyte".

SECTION 2. Coverage

- a) All beneficiaries of the Pantawid Pamilyang Pilipino Program (4Ps)
- b) Individuals and agents of entities offering loan to beneficiaries of the 4Ps.

SECTION 3. Definition of Terms - For the purpose of this ordinance, the following terms shall mean and be construed as:

- 1. Cash Card – Any ATM, debit, or prepaid card issued by government agencies for the disbursement of cash grants, stipends, allowances, and other financial assistance.
- 2. Beneficiaries - Active households or families registered and qualified in the Pantawid Pamilyang Pilipino Program (4Ps).
- 3. Cash Grants - Monetary assistance released to the 4Ps Beneficiaries offered by the government on condition that they comply with monthly obligation set by the program.
- 4. False Representation -A false or wrong representation regarding a material fact with the knowledge or belief of its inaccuracy.
- 5. Lender Financier/Lending Company – an individual person, groups, establishment engaged in granting loans with interest and collateral.
- 6. Grievance Redress Process - A formal mechanism established by the Department of Social Welfare and Development to address complaints, concerns, and feedback from beneficiaries, stakeholders, and the public. It is not merely a complaint desk but a system for accountability, policy improvement, and service enhancement.

SECTION 4. Municipal Advisory Committee - The Municipal Advisory Committee shall be created to ensure the implementation of this ordinance, to wit:

- Chairman: 4Ps Municipal Link
- Vice-Chairman: MSWDO
- Members: Parent Leaders
Punong Barangays
Members of the PNP

SECTION 5. Implementing Guidelines - Within thirty (30) days from the effectivity of this Ordinance, the Municipal Advisory Committee shall formulate the necessary implementing guidelines for its efficient and effective implementation. Said implementing guidelines shall take effect fifteen (15) days after their review and approval by the Sangguniang Bayan.



(ordinance no. 26-10 of the Sangguniang Bayan of Inopacan, Leyte dated September 02, 2026 continued)

SECTION 6. Enforcement Procedure

- 6.1** – The Municipal 4Ps Link shall verify any report from the field regarding violations of this Ordinance;
- 6.2** – Upon verification and confirmation of the reported violation, the Municipal 4Ps Link shall prepare and submit a formal written report to the Municipal Advisory Committee for appropriate action;
- 6.3** – The Municipal Advisory Committee shall convene to evaluate and validate the formal report and thereafter recommend the appropriate action pursuant to Section 8 of this Ordinance.

SECTION 7. Prohibited Acts

1. It shall be unlawful for any person, individual, lender, financier, or entity to grant or offer loans to Pantawid Pamilyang Pilipino Program (4Ps) beneficiaries using the latter's cash card as collateral or security for indebtedness.
2. It shall be unlawful for any Pantawid Pamilyang Pilipino Program (4Ps) beneficiary to use, pledge, pawn, or surrender his/her 4Ps cash card as collateral, security, or guarantee for any loan or indebtedness.

SECTION 8. Penalty

8.1. For 4Ps Beneficiaries:

- a) First Offense – Counseling to be conducted by the Municipal Link Officers and issuance of a written warning by the Head of the Provincial Operations Office.
- b) Second Offense – Imposition of a fine in the amount of One Thousand Pesos (Php 1,000.00), issuance of a written warning by the Regional Director, and counseling to be conducted by the Provincial Link or Social Welfare Officer III.
- c) Third Offense – Delisting of the concerned household under the Grievance Redress System (GRS) Fraud Category, subject to the approval of the Regional Director, with the corresponding tagging to be facilitated by the Regional Grievance Officers. Such delisting shall be final and non-appealable.

8.2 – For Lenders/Financiers or their authorized representative

- a) 1st Offense – a written warning from the 4Ps Municipal Link
- b) 2nd Offense – Fine of One Thousand Pesos (Php 1,000.00)
- c) 3rd Offense – Fine of Two Thousand Pesos (Php 2,000.00)

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[Signature]



(ordinance no. 26-10 of the Sangguniang Bayan of Inopacan, Leyte dated September 02, 2026 continued)

A Special Trust Fund shall be created for this purpose to fund some programs of the DSWD/4Ps beneficiaries.

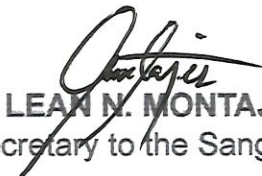
SECTION 9. Repealing Clause - All ordinances and other municipal issuances or parts thereof which are inconsistent with the provisions of this ordinance are hereby repealed or modified accordingly.

SECTION 10. Separability Clause - If for any reason any sections or provisions of this ordinance will be declared invalid or unconstitutional, the remaining sections or provisions not affected thereof shall continue to be in full force and effect.

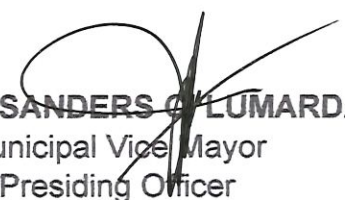
SECTION 11. Effectivity - This ordinance shall take effect upon compliance of the mandatory posting and publication requirements under R.A. No. 7160, otherwise known as the Local Government Code of 1991.

ENACTED this 2nd day of September 2026 at the SB Session Hall of Inopacan, Leyte.

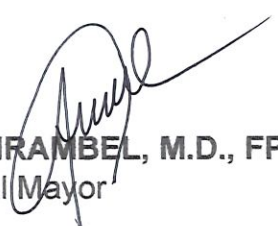
I HEREBY CERTIFY to the correctness of the foregoing Ordinance and that the same was enacted on the date above stated.


NARCIS LEAN N. MONTAJES
Temporary Secretary to the Sanggunian


ATTESTED:


HON. SANDERS O. LUMARDA
Municipal Vice Mayor
Presiding Officer

APPROVED:


HON. AZUCENA P. MIRAMBEL, M.D., FPOGS
Municipal Mayor

Date: 09 | 09 | 2026











Republic of the Philippines
Province of Leyte
Municipality of Inopacan



16TH SANGGUNIANG BAYAN

CERTIFICATE OF POSTING

TO WHOM THIS MAY CONCERN:

THIS IS TO CERTIFY that copies of **Ordinance No. 26 - 10** of the 16th Sangguniang Bayan of the Municipality of Inopacan, Province of Leyte, entitled, **"AN ORDINANCE PROHIBITING PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) BENEFICIARIES AND LENDERS/FINANCIERS FROM ENGAGING IN CASH CARD PAWNING, USING 4Ps CASH CARDS AS LOAN COLLATERAL, AND COMMITTING OTHER FRAUDULENT ACTS OR MISREPRESENTATIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES"**, has been posted in the bulletin board in the municipal hall/building and in conspicuous places of this Municipality.

This Certification is being made to facilitate consideration of the above-mentioned Municipal Ordinance by the Sangguniang Panlalawigan of Leyte.

Done this **9th** day of **September 2026**, at Inopacan, Leyte.


MELANIE M. MATIN-AO, MPA
Secretary to the Sanggunian



Republic of the Philippines
Province of Leyte
Municipality of Inopacan



16TH SANGGUNIANG BAYAN

CERTIFICATION OF PUBLIC HEARING

TO WHOM IT MAY CONCERN:

THIS IS TO CERTIFY that on August 13, 2026, a public hearing had been conducted on the proposed Ordinance of the 16th Sangguniang Bayan of the Municipality of Inopacan, Province of Leyte, entitled, **"AN ORDINANCE PROHIBITING PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) BENEFICIARIES AND LENDERS/FINANCIERS FROM ENGAGING IN CASH CARD PAWNING, USING 4Ps CASH CARDS AS LOAN COLLATERAL, AND COMMITTING OTHER FRAUDULENT ACTS OR MISREPRESENTATIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES."**

This Certification is being made to facilitate consideration of the aforementioned Municipal Ordinance by the Sangguniang Panlalawigan of Leyte.

Done this 9th day of **September 2026**, at Inopacan, Leyte.


MELANIE M. MATIN-AO, MPA
Secretary to the Sanggunian



Republic of the Philippines
Province of Leyte
Municipality of Inopacan
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16th Sangguniang Bayan



MINUTES OF THE PUBLIC HEARING ON THE PROPOSED MUNICIPAL ORDINANCES OF THE 16TH SANGGUNIANG BAYAN OF INOPACAN, LEYTE HELD ON AUGUST 13, 2026 AT THE MUNICIPAL GYM/COVERED COURT, POBLACION, INOPACAN, LEYTE

PRESENT: (Please see attached Attendance Sheet. Also attached are the lists of personalities invited)

The proposed ordinances submitted for public hearing are the following:

1. **"AN ORDINANCE REGULATING THE OPERATION OF LIGHT ELECTRIC PUBLIC UTILITY VEHICLES IN THE MUNICIPALITY OF INOPACAN, LEYTE; PROVIDING PENALTIES THEREOF AND FOR OTHER PURPOSES"**
2. **"AN ORDINANCE PROHIBITING PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) BENEFICIARIES AND LENDERS/FINANCIERS FROM ENGAGING IN CASH CARD PAWNING, USING 4Ps CASH CARDS AS LOAN COLLATERAL, AND COMMITTING OTHER FRAUDULENT ACTS OR MISINTERPRETATIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES"**

The public hearing commenced at 1:40 in the afternoon. Everyone present was requested to rise for the invocation, followed by the singing of the Philippine National Anthem and the Inopacan Hymn, all of which were accompanied by computer-generated audio.

The Master of Ceremonies, Mr. Montajes, welcomed the participants and acknowledged the presence of the Members of the Sangguniang Bayan, the Punong Barangays and Barangay Kagawads, LGU department heads, and officers/drivers/operators of the various transport groups.

Thereafter, the floor was given to Hon. Lourdes D. Villas for the introductory remarks. Hon. Villas thanked everyone for attending the public hearing and briefly explained the legislative process involved in the proceedings. She emphasized that the public hearing served as a venue for the concerned sectors to present their comments, questions, suggestions, and concerns regarding the proposed ordinances and to engage in a meaningful discussion with the Members of the Sangguniang Bayan. She further stated that the views expressed by the public would be taken into consideration during the deliberation and enactment of the proposed measures.

Thereafter, the floor was given to Honorable Sheila L. Po to discuss her proposed ordinance entitled:

"AN ORDINANCE PROHIBITING PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) BENEFICIARIES AND LENDERS/FINANCIERS FROM ENGAGING IN CASH CARD PAWNING, USING 4Ps CASH CARDS AS LOAN COLLATERAL, AND COMMITTING OTHER FRAUDULENT ACTS OR MISINTERPRETATIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES"

Author: Honorable Sheila L. Po.

Hon. Sheila L. Pho proceeded to read the provisions of the proposed ordinance to the participants in the vernacular and provided a brief explanation of each section. At the conclusion of her presentation, she emphasized that the



(minutes of the Public Hearing of the proposed municipal ordinances of the 16th Sangguniang Bayan of Inopacan, Leyte held on August 13, 2026 continued)

proposed ordinance was being pursued in close coordination with the Municipal 4Ps Office.

Thereafter, the floor was opened for questions, comments, and concerns from the public.

Ms. Maureen, MSWDO, commended the Sangguniang Bayan for the initiative and expressed her support for the proposed measure, noting that it would help discourage the prohibited acts. She, however, raised a concern regarding the disposition and utilization of the proceeds from the fines that may be collected under the measure.

She explained that allocating the proceeds to the 4Ps Municipal Links may not be permissible. She further shared that she had inquired whether there was an existing federation of 4Ps Parent Leaders through which the proceeds could possibly be utilized; however, no such federation had yet been organized. She therefore suggested seeking clarification from the NPMO on the proper disposition of the funds. She added that, based on their understanding, the DSWD/NPMO could not directly receive the proceeds and that the funds would consequently have to be handled by the LGU.

Ms. Maureen recommended that the proposed measure clearly specify the disposition and utilization of the proceeds from the fines to avoid concerns in its future implementation. She emphasized that while violations were not being anticipated or encouraged, the imposition of fines would serve as a deterrent and help put an end to the prohibited practices.

Hon. Sheila L. Po responded that the matter would be discussed by the Council and that an appropriate provision could be incorporated into the proposed measure. She further suggested that, if permissible, the proceeds from the fines could ultimately be utilized for the benefit of 4Ps beneficiaries.

Hon. Bayani R. Piamonte, Punong Barangay of Guinsangaan, inquired about the proper utilization of the cash grants received by 4Ps beneficiaries and whether they were required to submit receipts for their expenditures. He expressed concern that some beneficiaries might not be using the grants for their intended purposes and noted that some beneficiaries also failed to attend the required meetings.

In response, the 4Ps Municipal Link, Ms. Maribel Calutan, explained that the cash grants provided by the government were intended primarily to support the educational and health needs of the beneficiaries' children. For educational purposes, the grants may be used to purchase school supplies and other school requirements, while funds intended for health and basic needs may be used for vitamins, rice, and other essential household necessities.

Ms. Calutan further explained that the utilization of the cash grants by 4Ps beneficiaries was regularly monitored, including through the conduct of Family Development Sessions, to ensure that the grants were used in accordance with the purposes of the program. She also confirmed that beneficiaries were required to submit receipts after every payout.

Hon. Sheila L. Po then asked whether there were any further questions regarding the 4Ps. There being none, she thanked the participants and gave the floor to Honorable Bayhonan to discuss his proposed ordinance entitled:



(minutes of the Public Hearing of the proposed municipal ordinances of the 16th Sangguniang Bayan of Inopacan, Leyte held on August 13, 2026 continued)

**"AN ORDINANCE REGULATING THE OPERATION OF LIGHT ELECTRIC
PUBLIC UTILITY VEHICLES IN THE MUNICIPALITY OF INOPACAN, LEYTE;
PROVIDING PENALTIES THEREOF AND FOR OTHER PURPOSES"**

Author: Honorable Edmund D. Bayhonan

Honorable Bayhonan read the vernacular translation of the proposed ordinance to the participants and provided a concise explanation of each section thereof.

Thereafter, the floor was opened for questions/concerns from the public.

Mr. Narvis Riña, President of the Racal Association, raised a concern regarding a certain Mr. Dapiquilla and inquired as to what action could be taken concerning his operation as a Racal driver in the municipality.

In response, Hon. Edmond D. Bayhonan explained that the matter had previously been reported; however, no action could be taken against the concerned driver due to the absence of an existing ordinance specifically regulating Racal operations and prohibiting non-residents from operating within the municipality. He stated that the proposed ordinance, once approved, would provide the necessary legal basis for the enforcement of such restriction.

Hon. Bayhonan cited Section 6 of the proposed ordinance, particularly the policy that only bona fide residents of Inopacan would be allowed to operate. He explained that upon the enactment of the ordinance, persons from other municipalities would no longer be allowed to operate, own, or drive Racal vehicles within Inopacan. Until such time, however, no sanction could be imposed on non-resident Racal drivers on that basis.

Mr. Vicente subsequently inquired whether the concerned drivers could be allowed to join the queue for passengers. Hon. Bayhonan advised the association to refer to its existing by-laws. He explained that while the existing ordinance governing Potpot/Trisikad currently serves as the general regulatory framework applicable to Racal operations, it does not clearly address the matter raised. In the absence of a specific municipal provision, the association's by-laws should therefore serve as its guide. Accordingly, if the by-laws prohibit the concerned drivers from joining the queue, the association may enforce such restriction pursuant to its by-laws.

Mr. Edmundo Bayhonan Jr., Vice President of the Racal Association, raised a concern regarding their designated route, which currently extends only as far as Pakals. He requested that the route be extended to cover the entire Barangay Linao, explaining that there were instances when passengers requested to be transported to Batuan, an area not regularly served by tricycles.

Hon. Bayhonan acknowledged the concern and assured Mr. Bayhonan, Jr. that the matter would be raised and discussed by the Sangguniang Bayan during its deliberations on the proposed ordinance.

Mr. Pelicano requested that their existing route, which currently extends up to Tao-taon, be extended to Maljo ("Ete" area), explaining that the present route limitation causes inconvenience in their operations.

Hon. Edmund D. Bayhonan acknowledged the request and stated that the matter would be duly noted.



(minutes of the Public Hearing of the proposed municipal ordinances of the 16th Sangguniang Bayan of Inopacan, Leyte held on August 13, 2026 continued)

163 Mr. Rodolfo Vergara Jr., a Racal driver, raised a concern regarding the
164 prohibition against selectively accepting or refusing passengers. He suggested that
165 certain circumstances may warrant exceptions to the prohibition, particularly in the
166 case of passengers coming from the sea or the islands whose (wet) condition may
167 damage in the vehicle unit. He explained that this could cause inconvenience and
168 elicit complaints from subsequent passengers.

169
170 Hon. Edmond D. Bayhonan acknowledged the concern and instructed the
171 Secretary to take note of the matter for consideration.

172
173 Mr. Boy Daracen raised several concerns regarding the proposed regulation
174 of Racal operations. First, he observed that no Racal operators were present during
175 the public hearing, only the drivers and alleged that several operators allowed their
176 units to be driven by individuals without valid driver's licenses.

177
178 Second, Mr. Daracen sought clarification on the fare applicable to children
179 accompanying a fare-paying parent or guardian. He cited instances wherein a
180 mother accompanied by several children would pay only the regular fare for herself,
181 while the children were not separately charged. He expressed concern regarding the
182 absence of a clear policy on the matter and inquired as to how many children may
183 be allowed to ride without being charged a separate fare. He further raised the
184 possible implications in the event of an accident involving several passengers
185 despite only one fare having been collected. Hon. Edmond D. Bayhonan
186 acknowledged the concern and noted the matter for consideration.

187
188 Third, Mr. Daracen raised the proposed passenger capacity for Racal units.
189 He questioned the imposition of a uniform two-passenger limit, pointing out that
190 electric vehicles vary in size and designed seating capacity. He cited smaller electric
191 tricycles, used by other operators, which are designed for two passengers, and
192 distinguished them from larger Racal units capable of accommodating more
193 passengers. He suggested that larger Racal units be allowed to carry up to four
194 passengers, which is the maximum seating capacity of the vehicle.

195
196 Hon. Bayhonan explained that the proposed passenger limitation was
197 primarily intended to address safety concerns, particularly the risk of Racal units
198 overturning while making turns. He nevertheless assured Mr. Daracen that his
199 suggestion regarding passenger capacity would be included among the matters to
200 be considered by the Council during its deliberations.

201
202 Mr. Daracen maintained that the risk of overturning depended largely on the
203 manner in which the vehicle was driven rather than solely on the number of
204 passengers carried. He observed that unsafe driving practices, such as improper
205 turning and parking in the middle of the road, also contributed to safety risks. Hon.
206 Bayhonan agreed that driver's conduct was an important consideration and
207 emphasized the need for drivers to undergo the required seminar.

208
209 Mr. Elbert Dumalag, a Racal driver, raised a concern regarding the
210 application of route restrictions to Racal vehicles being used for private purposes.
211 He cited instances wherein owners may wish to use their Racal vehicles to transport
212 their own families to beaches in Maljo for outings. He pointed out that prohibiting
213 Racal vehicles from traveling beyond their authorized route would prevent owners
214 from using their own vehicles for such private family trips.

215
216 Hon. Edmond D. Bayhonan clarified that Mr. Dumalag was seeking an
217 exception for the private use of a Racal vehicle, such as when an owner transports
218 his own family to the beach without collecting fares. He acknowledged that requiring
219 an owner to hire or charter another vehicle despite having his own Racal would be
220 impractical and stated that genuine private use could be considered.



(minutes of the Public Hearing of the proposed municipal ordinances of the 16th Sangguniang Bayan of Inopacan, Leyte held on august 13, 2026 continued)

Hon. Bayhonan, however, raised the possibility that such an exception could be abused, as a driver engaged in a commercial trip could claim that the passengers were family members and that the vehicle was being used privately when fares were actually being collected. Mr. Dumalag assured the Council that they did not intend to resort to such misrepresentation and expressed his desire for clear regulations to avoid misunderstandings and conflicts among drivers. Hon. Bayhonan remarked that any deliberate misrepresentation of a commercial trip as a private one could eventually be detected.

Hon. Lourdes B. Villas further clarified that transporting one's own family without collecting fares would constitute private use. However, she distinguished this from Mr. Dumalag's practice of regularly transporting students for a fee. She explained that despite the students being his regular passengers, the collection of payment for their transportation would make the activity subject to the applicable provisions and regulations of the proposed ordinance.

Hon. Bayhonan acknowledged the matters raised and stated that they would be taken into consideration during the deliberations on the proposed ordinance.

Mr. Boy Daracen related his concern to the earlier discussion on the authorized routes of Racal vehicles. He noted that Racal drivers were presently prohibited from operating in Maljo, while their authorized route in Linao extended only up to Pakals.

Mr. Daracen stated that while the drivers were willing to comply with the prescribed route, the existing limitation could inconvenience passengers traveling beyond the authorized endpoint. He cited the example of a passenger from Kubkub who wished to travel to Maljo. Under the present arrangement, the passenger would have to be dropped off at the route boundary, transfer to another vehicle, and pay an additional fare. Members of the audience likewise expressed concern regarding the burden this would impose on passengers.

Hon. Edmond D. Bayhonan acknowledged that the matter was a valid concern and stated that it would be included among the issues to be considered during the deliberations on the proposed ordinance.

Mr. Daracen further pointed out that while Racal vehicles from Inopacan encountered restrictions in entering Maljo, tricycles from Plaridel were allowed to enter Inopacan under a reciprocal arrangement wherein tricycles from Inopacan were likewise permitted to operate in Plaridel. He observed that Racal vehicles were not included in such an arrangement.

He also recalled an instance wherein a passenger needed to travel as far as the Batuan junction or beyond the covered court but was affected by the existing route limitation. He appealed for a fairer and more practical determination of route boundaries so that passengers would not be unnecessarily required to transfer vehicles and incur additional transportation expenses.

Hon. Bayhonan directed that the concern be noted and assured Mr. Daracen that the matter would be studied during the Council's deliberations on the proposed ordinance.

Mr. Delagente raised a concern regarding the apparent inconsistency in the enforcement of route restrictions. He stated that while highway tricycles were not authorized to operate along the Marao route, some reportedly entered the area without apparent repercussions, particularly when no Marao-route tricycles were available. In contrast, Racal drivers who entered the same route were allegedly apprehended.



(minutes of the Public Hearing of the proposed municipal ordinances of the 16th Sangguniang Bayan of Inopacan, Leyte held on August 13, 2026 continued)

297 Mr. Delagente explained that there were instances when passengers needed
298 transportation to Marao or Guinsangaan but no tricycle assigned to the route was
299 operating or waiting in line. He questioned why Racal drivers were still prevented
300 from entering the area under such circumstances and noted that the issue had
301 become a recurring source of tension between Racal drivers and highway tricycle
302 drivers.

303 He likewise sought clarification on the authorized route of highway tricycles,
304 particularly whether they were limited to the terminal or were permitted to proceed to
305 and pick up passengers near the housing area and the Rural Health Unit. He
306 expressed the view that Racal drivers were placed at a disadvantage whenever
307 highway tricycles entered areas outside their assigned route and picked up
308 passengers whom Racal operators ordinarily expected to serve.

309 Hon. Lourdes B. Villas remarked that the concern involved the operation of
310 tricycles and should also be addressed under the applicable tricycle regulations. She
311 suggested that issues involving tricycle routes and operations be included in the
312 appropriate public hearing or discussion.

313 Hon. Edmond D. Bayhonan clarified that the ongoing public hearing was
314 specifically intended for the proposed Racal ordinance. Nevertheless, he stated that
315 the Council would discuss the matter and review the existing tricycle ordinance to
316 clarify the respective routes and operating limits of the concerned transport groups.

317 Mr. Ricardo Pada, a driver, raised a concern regarding passengers boarding
318 Racal units near the Rural Health Unit or health center. He explained that many
319 passengers preferred to proceed directly to their destinations rather than be dropped
320 off at the tricycle terminal, as transferring to another vehicle would require them to
321 pay an additional fare.

322 The driver cited passengers traveling toward Esperanza, Maljo, Jubasan, and
323 Linao, who reportedly requested not to be dropped off at the tricycle terminal
324 because the transfer would increase their transportation expenses. He added that
325 passengers taking a direct Racal trip from the health center could pay approximately
326 ₱40, whereas transferring at the terminal could result in another fare of the same
327 amount. He further noted that passengers would also experience delays while
328 waiting for the tricycle to fill up before departure.

329 Hon. Edmond D. Bayhonan acknowledged the concern and directed that it be
330 noted. He stated that he could not provide a definite response at that time and would
331 first consult the other members of the Council and obtain their views on the matter.

332 Mr. Samson Sevillano raised a matter concerning the assignment and
333 exclusive use of terminals by motorcabs and Racal units. He referred to the terminal
334 located near the corner of Aura Chiong Store and proposed that the same be
335 maintained exclusively for motorcabs, while the separately designated terminal be
336 used exclusively by Racal units.

337 During the discussion, it was recalled that motorcab operators were originally
338 permitted under the existing ordinance to queue at both the designated Racal
339 terminal and the terminal near Aura Chiong Store. However, the motorcab operators,
340 through their association representatives, had previously agreed to waive their right
341 to queue at the Racal terminal. As a result, they would instead use the terminal near
342 Aura Chiong Store as their exclusive queueing area.

343 The participants confirmed that the presidents and representatives of the
344 concerned transport associations had agreed to the arrangement.



(minutes of the Public Hearing of the proposed municipal ordinances of the 16th Sangguniang Bayan of Inopacan, Leyte held on August 13, 2026 continued)

336 Hon. Edmond D. Bayhonon reiterated that although motorcab operators were
337 previously authorized to queue at both locations, their voluntary waiver of the right to
338 use the Racal terminal effectively made the terminal near Aura Chiong Store
339 exclusive to motorcabs. He then confirmed that the parties were agreeable to the
340 arrangement and considered the matter settled.

341
342 A Racal driver who identified himself as a resident of Bulacan stated that he
343 was renting and operating a Racal unit in Inopacan. He explained that although he
344 had been issued an identification card allowing him to operate, he was not a
345 member of the local Racal association and had been prohibited from joining its
346 designated queue. He further stated that he had attempted to apply for membership
347 in the association but was not accepted because he was not a resident of Inopacan.

348
349 Hon. Edmond D. Bayhonon explained that there was presently no separate
350 municipal ordinance specifically regulating Racal operations, as the sector remained
351 subject to the existing Potpot ordinance pending the enactment of the proposed
352 Racal ordinance. He noted that the proposed ordinance would expressly prohibit
353 non-residents of Inopacan from operating driving Racal units within the municipality.

354
355 Hon. Bayhonon initially observed that, since the proposed ordinance had not
356 yet been enacted, the LGU might not have sufficient legal basis to prohibit the
357 concerned driver from operating solely on the ground of non-residency. He
358 cautioned that imposing such a restriction without an existing ordinance could
359 constitute an act beyond the authority of the LGU.

360
361 Hon. Sheila L. Po clarified, however, that pending the enactment of the
362 proposed ordinance, the membership and queueing arrangements of the Racal
363 association were governed by its existing by-laws. She stated that if the by-laws
364 prohibited non-residents of Inopacan from becoming members, the association could
365 apply such restriction to the concerned driver.

366
367 Representatives of the Racal association confirmed that the association had
368 existing by-laws and that these were being followed in determining eligibility for
369 membership and participation in the designated queue.

370
371 Hon. Bayhonon stated that the Council would review the association's by-
372 laws during its meeting and requested that a copy be presented to clarify the basis
373 for the association's action and properly explain the matter to the concerned driver.

374 Mr. Arthur Bohol, a Racal driver, sought clarification on how the proposed "No
375 Driver's License, No Drive" policy would be implemented. He asked how the
376 authorities would verify whether a driver possessed a valid driver's license and
377 whether the vehicle had the required Official Receipt and Certificate of Registration.

378 Hon. Edmond D. Bayhonon explained that the registration and licensing
379 requirements for light electric vehicles had not yet been fully implemented by the
380 Land Transportation Office. He stated that the relevant provision was included in the
381 proposed ordinance in anticipation of the eventual implementation of the national
382 requirements. He added that proof of a valid driver's license and vehicle registration
383 could be required during the renewal of the operator's municipal permit or
384 registration.

385 Mr. Bohol then questioned the purpose of the tarpaulins displayed along the
386 highway, including those near Tabuan, bearing the notice "No Driver's License, No
387 OR/CR," when some drivers allegedly continued to operate without the required
388 documents.



(minutes of the Public Hearing of the proposed municipal ordinances of the 16th Sangguniang Bayan of Inopacan, Leyte held on august 13, 2026 continued)

Hon. Bayhonan explained that the notices served as advisories and warnings to operators and drivers regarding their obligation to comply with applicable licensing and registration requirements. He stated that if the LTO conducted an inspection and found a driver operating without the required documents, the vehicle could be impounded and the driver subjected to penalties imposed under national regulations. He emphasized that the municipality could not be held responsible for such penalties after the drivers had already been duly advised.

Mr. Bohol further asked how the policy could be effectively implemented if there was no regular enforcement. Hon. Bayhonan responded that existing laws already prohibited the operation of motor vehicles without a valid driver's license and vehicle registration. He clarified that the LTO had primary authority to conduct inspections, although local traffic enforcers could also apprehend violators during random enforcement activities.

Hon. Bayhonan acknowledged that the municipality had a limited number of traffic enforcers who worked on a rotational basis and primarily attended to the safety of the riding public. He stressed that although Racal units, motorcabs, and tricycles were registered with the municipality, their operators and drivers remained subject to the licensing, registration, and enforcement authority of the LTO.

Mr. Bohol also inquired why Racal units were being charged a ₱150 enclosure fee while the corresponding charges applicable to motorcabs reportedly remained unchanged. Hon. Bayhonan replied that the ongoing public hearing was limited to matters concerning Racal operations and that concerns relating to motorcab fees and regulations would be addressed separately to avoid confusion.

There being no further questions, Hon. Bayhonan thanked the participants for their attendance and participation in the public hearing.

There being no further matters to be taken up, the public hearing was adjourned at 3:30 o'clock in the afternoon.

I HEREBY CERTIFY TO THE
CORRECTNESS OF THE FOREGOING:


MELANIE M. MATIN-AO, MPA
Secretary to the Sanggunian

ATTESTED:


HON. ROWENA K. MADRAZO
SB Member


HON. SHEILA L. PO
SB Member


HON. LOURDES B. VILLAS
SB Member


HON. EDNA L. CENIZA
SB Member


HON. EDMUND D. BAYHONAN
SB Member


HON. TEOTIMO G. LAPASA
SB Member



16th Sangguniang Bayan

Public Hearing Attendance Sheet

Date: 9-9-26
By: MELANIE M. MATIN-AD
Secretary to the Sangguniang

1. "AN ORDINANCE REGULATING THE OPERATION OF LIGHT ELECTRIC PUBLIC UTILITY VEHICLES IN THE MUNICIPALITY OF INOPACAN, LEYTE; PROVIDING PENALTIES THEREOF AND FOR OTHER PURPOSES"

2. "AN ORDINANCE PROHIBITING PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) BENEFICIARIES AND LENDERS/FINANCIERS FROM ENGAGING IN CASH CARD PAWNING, USING 4Ps CASH CARDS AS LOAN COLLATERAL, AND COMMITTING OTHER FRAUDULENT ACTS OR MISINTERPRETATIONS, AND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES"

Date: August 13, 2026

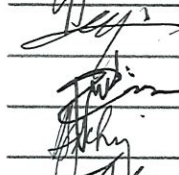
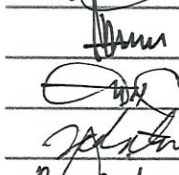
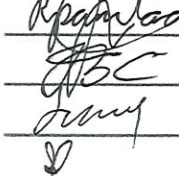
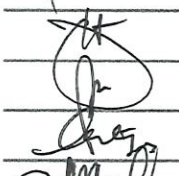
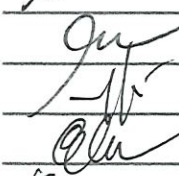
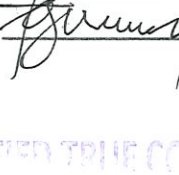
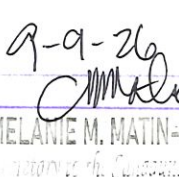
Place: Covered Court, Poblacion, Inopacan, Leyte

Time: 1:00 P.M.

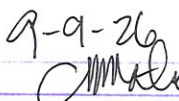
NAME	CONTACT NO.	ADDRESS	DESIGNATION	SIGNATURE
1. RICARDO PADA		TINAGO		
2. Rowen Ocalina		Tinago		
3. MICHAEL KORNADA		TAOTAO		
4. Remilo albay		Tinago		
5. Federico D.		LINAO		
6. ROGELIO MADRAN		TINAGO		
7. Fidel P. Madaya		Tinago		
8. Wilson Ligao		TINAGO		
9. Jorge M. Quiranda		Tinago		
10. DEXNIS SAGA		TAO-TAON		
11. FRANCO ABEN OA		TINAGO		
12. RODOLFO MORERA		TINAGO		
13. JARIB RINA		TAOTAO		
14. LILIB LIPAO		LINAO		
15. REY M. BAYTAG		TINAGO		
16. Wilson Sabido		Tahud		
17. Olympio Arcan		LINAO		
18. FRANCISCO SANTANA		TAON		
19. VICENTE PADULA		TAO-TAON		
20. DOMINGO BUMABONG		MAYO		
21. SANDINO SENDO		Tinago		
22. Teodoro Sando		ESPERANZA		
23. CONSTANCIA Rappa		TINAGO		
24. Ferdinand Rueta		Poblacion		
25. Michael Harry Belarmino		TAO-TAON		
26. YAH JASON	0965492654	TINAGO		
27. RENATO LUMBA		TAO-TAON	OTS	
28. MANUEL DAPQUILLA		TINAGO	123	
29. ERIBERTO MEJIA		ESPERANZA		
30. PEDRO CAMANZO		CONALUM		

NAME	CONTACT NO.	ADDRESS	DESIGNATION	SIGNATURE
31. FRANCISCO Y. OBAER	085 4843919	TINAGO	RACAL	
32. RICKY B. CARBERA		TAO TAON		
33. RODRIGO COLO		LENIA		
34. RONALDO PADER		TINAGO	MD	
35. ELMER CUBIAN	09658844910	POB.	MP	
36. EDITH SUHAY		LINAO	MP	
37. ANTHONY ABERO	09518295287	Poblacion	Racal	
38. Juanito C. Balbontin		Ko-toou	Racal	
39. GERONIMO BUNY	09638935867	Tinago	Racal	
40. MICHAEL DEGORIO		TAO TADU	M. P	
41. Bondare Maguicay		TAO-TAON	Racal	
42. Amanda Bayre		TAO TAON	RACAL	
43. Ramon Bayre	0991549889	Tobud	bagawad	
44. Ramon Bayre		Tinago	PROTODOT	
45. DIONYSER QUARDO	09755239319	TINAGO	RACAL	
46. Renna	0965	TAO TAN	Daf 2	
47. MICHAEL	BIBAT	TAO TAN	Racal	
48. ROEL SORIA	7190		RACAL	
49. EDMUNDO BAYRE	0965	TINAGO	Racal	
50. EDMUNDO BAYRE		TINAGO	Racal	
51. ELINDO BAYRE		LINAO	Racal	
52. Ronito P. Otero		Rinco	PROTODOT	
53. Romaldo Perez		LINAO	RACAL	
54. Remy Cristino	09244002092	MANJO	RACAL	
55. Remy Cristino		TINAGO	RACAL 109	
56. MARIBEL R. CAUTIN	09982722452	MR	ML	
57. Darsa / Darsa		Tinay	ET	
58. RAYGATO		Q-U	EXU	
59. MARY ROSE ABULCANAN		TINAGO	4PS ML	
60. CORINA AN MAMAR		COMUM	4PS ML	
61. Rolando P. Madrazo	09655497381	CAN-KINGAT	P. B	
62. MARINER M. PREJAS		POBLACION	ML	
63. CARLO MACALUN		RACAL		
64. EMIL JOHN CABERA		POBLACION	4PS ML	
65. ANGELITO MACODINI		TAO-TAON	MOTODOT	
66. EMELINDA A. CANADA		CALINSANCA-AN	4PS	
67. RUPHIL L. REARTE		MARICOR	4PS 99-26	
68. ANECITO CARRASQUE				
69. DANILO ALIBREA				
70. Rannie Boybanting		Tinago	Racal	
71. EVELYN R. DABERA		LINAO	Bayu-Racal	
72. JUAN XAVIERA		JATIB	POPOI	

MELANIE M. MARIN
Secretary to the Sangguniang

NAME	CONTACT NO.	ADDRESS	DESIGNATION	SIGNATURE
73. JEREMIAS LANGAE		TINAGO	RACAL	
74. JUVENAL LIM		POBLACION		
75. JOBERT YONZAGA		TAO-TAON	RACAL	
76. Elmer Patawi		Tao-taon	YPS	
77. Vilma Manu		Tinago	Racal	
78. ANNA CHIONG		GUADALUPE	P. Mrgy.	
79. Baybay Manu		Tinago	Racal	
80. PRISCILLA GARCIA		TAO-TAON	RACAL	
81. Janie Labaga		TAO-TAON	Racal	
82. MARCELO PARRA		TAO-TAON	RACAL	
83. AMELITO C. OPIBA		STO ROSARIO	MP. POT-26	
84. MIGUEL CORPUZ		TAO-TAON	RACAL	
85. Valentin Conitas		Tinago	Racal	
86. Rodolfo O. Panilag Jr.		Inopacan	Racal	
87. BERYARD Compendio		TINAGO	RACAL	
88. MARCO DAZO		POBLACION	RACAL	
89. Antonio Villamor Jr.		taon-taon	Racal	
90. Guillermo Madrazo		Ciudad		
91. ALLAN C. REPOLLO		MALDO	SB STAFF	
92. MARIE DEAN MONTAÑOS		POBLACION	USTA-1	
93. MELANIE M. MATIN-AD		LINAO	SB SEC	
94. Sheila L. Po		Prqy. Pob	SM Mon	
95. Rosaura Madrazo		Livao	SBM	
96. Sheila L. Po		Pob	SM Mon	
97. Baybay Edul		YPS	Tinago	
98. MARCO B. VILLAS		SM	SB Mon	
99. EDNA L. Cerniza		SB	SB	
100. JESIMO G. LARSA		Longum	SBM	

CERTIFIED TRUE COPY

Date: 9-9-26
By: 
MELANIE M. MATIN-AD
Secretary to the Sangguniang